

Chapter 40 Escalation measures

Emergency and acute medical care in over 16s: service delivery and organisation

NICE guideline <number>

July 2017

Draft for consultation

*Developed by the National Guideline Centre,
hosted by the Royal College of Physicians*

Disclaimer

Healthcare professionals are expected to take NICE clinical guidelines fully into account when exercising their clinical judgement. However, the guidance does not override the responsibility of healthcare professionals to make decisions appropriate to the circumstances of each patient, in consultation with the patient and, where appropriate, their guardian or carer.

Copyright

© National Institute for Health and Care Excellence, 2017. All rights reserved.

Contents

40 Escalation measures	5
40.1 Introduction	5
40.2 Review question: What are the appropriate escalation measures to manage surges in demand to facilitate optimal patient flow?	5
40.3 Clinical evidence.....	6
40.4 Economic and simulation model evidence	11
40.5 Evidence statements.....	13
40.6 Recommendations and link to evidence.....	14
Appendices.....	28
Appendix A: Review protocol	28
Appendix B: Clinical article selection	30
Appendix C: Forest plots	31
Appendix D: Clinical evidence tables.....	32
Appendix E: Economic evidence tables	39
Appendix F: GRADE tables	40
Appendix G: Excluded clinical studies	42
Appendix H: Excluded health economic studies	47

1 40 Escalation measures

2 40.1 Introduction

3 Pressure in the acute hospital is not unusual but standards have been set to ensure that patients
 4 have an expectation of prompt care and review. In the acute setting the most obvious example has
 5 been the A&E 4 hour waiting target standard measure that anticipates that patients will be seen,
 6 investigated and treated to a point where they can be discharged to the community or admitted to
 7 an in-patient bed within 4 hours. It is clear that while the measurement takes place in ED, this
 8 standard is really a measure of overall system performance and when such standards are not being
 9 fulfilled there is a need to ensure that there are contingency plans in place that maintain patient
 10 care. These escalation measures are implemented disparately across the NHS and there has been
 11 little direct evidence of escalation measure that are more effective than others. This includes the
 12 time for implementation, the precise design of escalation and the areas affected by escalation. The
 13 question posed tried to identify evidence of the most effective escalation measures that should deal
 14 with surges in demand in acute medical emergencies.

15 40.2 Review question: What are the appropriate escalation measures to 16 manage surges in demand to facilitate optimal patient flow?

17 For full details see review protocol in Appendix A.

18 **Table 1: PICO characteristics of review question**

Population	Adults and young people (16 years and over) at risk of an AME, or with a suspected or confirmed AME.
Intervention	<p>Surge (natural or unnatural causes of undefined length for example, infectious disease, seasonal variation or major incidents) planning:</p> <p>Structure (beds and equipment): Greater capacity (more community beds available; more hospital beds and using private wards/hospitals).</p> <p>Staff: Planning of staff capacity for seasonal variations/extended holiday periods/for the change of house that is, new FY1 starting in August. More changes or flexible use of staff/skill mix (all staff, in and out of hospital) (for example, increasing proportion of healthcare assistants, moving staff in response to demand, having staff in reserve, senior medical support on site, additional support in the community and use of locum and agency staff).</p> <p>Processes: Triage/streaming (hear and treat and telephone response). Community triage (point of first contact) declaring a hospital internal major incident. Moving patients/diverting. Early discharge to community services. Patient education (for example, communications advising patients to stay at home). Closing down certain services (for example, elective surgery). Diversion of ambulances (to another hospital).</p>
Comparison	No escalation measure or in combination to one another.

Outcomes	<ul style="list-style-type: none"> • Mortality (CRITICAL) • Avoidable adverse events as reported by study (for example, incidents - pressure sores, complaints, falls, hospital acquired infection) (CRITICAL) • Quality of life (CRITICAL) • Length of stay (IMPORTANT) • Readmission up to 30 days (IMPORTANT) • A&E 4 hour waiting target (overcrowding in non-UK studies) (CRITICAL) • Outliers/Boarders (IMPORTANT) • Staff satisfaction (IMPORTANT) • Referral to treat (RTT) (less than 18 weeks) (IMPORTANT) • Visits to hospital (IMPORTANT) • Bed occupancy (IMPORTANT)
Study design	Systematic reviews (SRs) of RCTs, RCTs, observational studies only to be included if no relevant SRs or RCTs are identified.

1 40.3 Clinical evidence

2 Five studies were included in this review; 3 cohort studies and 2 before-after studies^{38,40,69,77,80} which
3 are summarised in Table 2. Evidence from these studies is summarised in the clinical evidence
4 summary (Table 3). Additionally, 1 modelling paper was included in this review¹¹⁷; evidence from this
5 study is summarised in Table 5. See also the study selection flow chart in Appendix B, forest plots in
6 Appendix C, study evidence tables in Appendix D, GRADE tables in Appendix F and excluded studies
7 list in Appendix G.

8 **Table 2: Summary of observational studies included in the review**

Study	Intervention and comparison	Population	Outcomes	Comments
Eastman 2007 ³⁸ Before and after Conducted in the USA	Intervention 1 (n=not reported): opening of an 8200 square foot alternate site for medical care was established for 16 days to provide emergent and urgent healthcare screening and treatment of evacuees. Intervention 2 (n=not reported): previous year, when no evacuation occurred.	All potential patients of the city's primary provider of indigent care.	Mean daily visits to the city's primary provider of indigent care during the 16 days.	Alternative medical site to support 23,231 registered evacuees (10,367 of which used the facility during the 16 days). Patient safety at the alternative site reported narratively as "no safety breaches reported".
Einav 2009 ⁴⁰ Before and after Conducted in Israel	Intervention 1 (n=152): management of a mass casualty incident after the creation of a case manager. The role of the case manager was to accompany mass casualty patients as they were transferred within a hospital through the diagnostic/treatment pathway until a 'definitive' placement had been reached. Intervention 2 (n=379):	(n=531) patients admitted to 1 medical centre during 17 MCIs (12 before, 5 after). Age: not reported; Gender: not reported; Ethnicity: not	Mortality; length of stay.	Before period was from 2001-2003. After period from 2003-2006. Case manager level of expertise was determined by patient severity of injury and ranged from a nursing or medial trainee to a combined medical/nursing team led by a senior

Study	Intervention and comparison	Population	Outcomes	Comments
	management of mass casualty patients before the creation of a case manager.	reported.		surgeon. Length of stay was sub-grouped by severity score (number of patients not reported).
Jen 2009 ⁶⁹ Prospective cohort study Conducted in USA	Intervention 1 (n=345): creation of 'surge' capacity before the hospital in-patients were moved to a new facility. Three interventions included, which lasted for a week pre-move: elective operations were drawn down, number of inpatient transfers accepted from outside institutions was reduced and a multi-disciplinary discharge planning team conducted daily rounds to identify the eligibility of inpatients for expedited discharge from the hospital and ICU. Intervention 2 (n=537): management of patients at baseline (1 week period before the transition period began).	(n=882) All patients within a large metropolitan university teaching hospital for 2 weeks prior to the move to a new facility. Age: not reported; Gender: not reported; Ethnicity: not reported.	Length of stay and mortality.	New facility was opened opposite the old facility. Discharge planning team consisted of: chief medical and surgical officers, nursing unit directors and 2 ethicists.
Khanna 2014 ⁷⁷ Retrospective cohort study Conducted in Australia	Intervention 1 (n= not reported): highest alert level from a 4-tiered capacity alert system (Alert-4). Response to alert: all functional service units and services are asked to respond in order to streamline patient admission and discharge planning. Hospital staff are alerted of the status of occupancy via pager messages, text messages to listed mobile phones and occasionally through the hospital public address system. Examples of typical responses include the cancellation of elective surgery, prioritising discharges and related pharmacy and/or radiology requests and notifying ambulance services to prioritise transfer patients. Intervention 2	Patient record data from in-patient and ED database aggregated into hourly intervals.	Bed occupancy percentage on day 0, 1 day post capacity alert, and 2 day post capacity alert.	Total bed occupancy of the hospital was not defined. Outcome reported as percentages. Intervention and control matched on the bed occupancy level when the alert was called. The alert level on the 4-tiered system was not defined for the matched control days.

Study	Intervention and comparison	Population	Outcomes	Comments
	(n= not reported): matched control days where an Alert-4 was not implemented. Duration: full day (duration not reported).			
Kollek 2010 ⁸⁰ Interrupted time series Conducted in Canada	Intervention 1 (n= not reported): creation of an ambulatory influenza clinic in the fast track area of the ED staffed by family physicians. Patients previously seen in the fast-track were seen in the main area of the ED. Intervention 2 (n= not reported): management of patients before the clinic opened. Intervention 3 (n= not reported): management of patients after the clinic closed.	All visits to an ED during 2 months during the 2009 H1N1 influenza pandemic. Age: not reported; Gender: not reported; Ethnicity: not reported.	ED length of stay and admitted patient length of stay.	Total number of patients was not reported (average total of visits per day for the respective interventions was: 242,142,115). All outcomes were reported as means, no standard deviations reported.

Table 3: Clinical evidence summary: Presence of a case manager versus usual care

Outcomes	No of Participants (studies) Follow up	Quality of the evidence (GRADE)	Relative effect (95% CI)	Anticipated absolute effects	
				Risk with Control	Risk difference with Presence of a case manager versus usual care (95% CI)
Mortality	531 (1 study) in-hospital	⊕⊖⊖⊖ VERY LOW ^{a,b} due to risk of bias, imprecision	RR 1.07 (0.28 to 4.08)	19 per 1000	1 more per 1000 (from 14 fewer to 59 more)

(a) All non-randomised studies automatically downgraded due to selection bias. Studies may be further downgraded by 1 increment if other factors suggest additional high risk of bias, or 2 increments if other factors suggest additional very high risk of bias.

(b) Downgraded by 1 increment if the confidence interval crossed 1 MID or by 2 increments if the confidence interval crossed both MIDs.

Table 4: Clinical evidence summary: Creation of surge capacity versus usual care

Outcomes	No of Participants (studies) Follow up	Quality of the evidence (GRADE)	Relative effect (95% CI)	Anticipated absolute effects	
				Risk with Control	Risk difference with Creation of surge capacity versus usual care (95% CI)
Mortality	882 (1 study) in-hospital	⊕⊖⊖⊖ VERY LOW ^{a,b} due to risk of bias, imprecision	RR 0.97 (0.45 to 2.12)	30 per 1000	1 fewer per 1000 (from 16 fewer to 34 more)
Length of stay	882 (1 study) in-hospital	⊕⊖⊖⊖ VERY LOW ^a due to risk of bias	-	The mean length of stay in the control groups was 10 days	The mean length of stay in the intervention groups was 1 higher (0.7 lower to 2.7 higher)

(a) All non-randomised studies automatically downgraded due to selection bias. Studies may be further downgraded by 1 increment if other factors suggest additional high risk of bias, or 2 increments if other factors suggest additional very high risk of bias.

(b) Downgraded by 1 increment if the confidence interval crossed 1 MID or by 2 increments if the confidence interval crossed both MIDs.

Outcomes that could not be analysed using Review Manager included:

Eastman 2007: mean ED visits during the 16 day opening of an alternative medical site to support 23,231 registered evacuees (10,367 of which used the facility) compared to the previous year: ED visits during alternate site opening: 346 (36); previous year ED visits: 341 (41).

Einav 2009: mean length of stay – sub-grouped (number of patients not reported) to severely injured patients and less severely injured patients using an Injury Severity Score (no further details given); severe patients: after case manager introduction: 12.0 (4.4); before case manager introduction: 37.1 (24.7); Less severe patients: after case manager introduction: 15.3 (10.7); before case manager introduction: 30.5 (23.1).

Khanna 2014: Bed occupancy (reported as percentage) when a capacity alert was called compared to matched control days (where the initial bed occupancy was similar). Mean difference between final percentages (no n numbers): 0.6 lower in the intervention group at 1-day post capacity alert; 0.5 lower in the intervention group at 2-day post capacity alert.

Kollek 2010: mean length of ED stay during the clinic opening versus before the clinic opened (no standard deviations): during clinic: 6; before clinic: 6; mean length of ED stay during the clinic opening versus after the clinic closed (no standard deviations): during clinic: 6; after clinic: 8; mean length of stay for admitted patient during the clinic opening versus before the clinic opened (no standard deviations): during clinic: 25; before clinic: 34; mean length of stay for admitted patient during the clinic opening versus after the clinic closed (no standard deviations): during clinic: 25; after clinic: 39.

1 **40.4 Economic and simulation model evidence**

2 **Published literature**

3 One modelling study was and has been included in this review¹¹⁷. This is summarised in the economic
4 evidence profile below (Table 5) and the economic evidence tables in Appendix E.

5 No relevant health economic studies were identified.

6 The economic article selection protocol and flow chart for the whole guideline can found in the
7 guideline's Appendix 41A and Appendix 41B.

Table 5: Economic evidence profile: Escalation measures

Study	Study design	Other comments	Incremental cost	Incremental effects	Cost effectiveness
Rowan 2010 ¹¹⁷ (UK)	Analysis of audit data with assumptions applied regarding the effect of triage of critically ill patients on mortality, avoidable admissions and bed days saved.	Intervention 1. Triage low severity patients to temporary critical care area. 2. Triage high severity patients to no critical care. 3. No triage (based on audit data)	n/a	Percentage of admissions diverted: Intervention 1: 56.5% Intervention 2: 14.4% Potential CCU admission avoided in patients diverted: Intervention 1: 42.1% Intervention 2: 14.4% Potentially avoidable deaths in diverted patients: Intervention 1: n/a Intervention 2: 30.0% Percentage of CCU bed days saved: Intervention 1: 11.1% Intervention 2: 15.4%	n/a

1 40.5 Evidence statements

2 Clinical

3 One study comprising 531 people evaluated the presence of a case manager compared to usual care
4 for improving outcomes in adults and young people at risk of an AME, or with a suspected or
5 confirmed AME. The evidence suggested there was no difference on mortality (very low quality). One
6 study comprising 882 people evaluated the role of creation of surge capacity before hospital
7 relocation for improving outcomes in adults and young people at risk of an AME, or with a suspected
8 or confirmed AME. The evidence suggested that there was no effect on mortality or length of stay
9 (very low quality).

10 Economic and simulation evidence

11 One study modelled the effect of different strategies based on a severity score during a crisis.

12 1. Triage low severity patients to temporary critical care area.

13 2. Triage high severity patients to no critical care.

14 Strategy 2 freed up more bed days (15.4% vs 11.1%) but there was an avoidable death rate of 30% among
15 diverted patients with strategy 2.

16

17

1 40.6 Recommendations and link to evidence

Recommendations	-
Research recommendations	RR17. Which components of a hospital escalation policy to deal with surges in demand are the most clinically and cost-effective?
Relative values of different outcomes	<p>Mortality, quality of life, avoidable adverse events and meeting the A&E 4 hour waiting target (Emergency Department (ED) 'overcrowding' in non-UK studies) were considered by the guideline committee to be critical outcomes.</p> <p>Length of stay, readmission, outliers/boarders, referral-to-treat time less than 18 weeks, visits to hospital, bed occupancy and staff satisfaction were considered important outcomes.</p>
Trade-off between benefits and harms	<p>Five observational studies were included which looked at a variety of escalation measures. There was an expectation that an escalation measure could increase patient flow through a hospital or system, but with the possibility that this may lead to an increase in adverse patient safety events. Therefore a finding of no difference in mortality would be considered a good outcome for an escalation measure in the context of increased demand.</p> <p>The presence of a case manager versus no case manager during a mass casualty incident⁴⁰ suggested a benefit in reduced length of stay for both severely injured and less severely injured patients (reported narratively), with no difference in mortality.</p> <p>A large metropolitan university teaching hospital in the USA planning relocation implemented 'surge' capacity to assist the move of patients.⁶⁹ This included reducing elective operations, inpatient transfers and creation of a discharge planning team. The evidence suggested that the creation of surge capacity before hospital relocation suggested no difference in mortality or length of stay compared to the usual care carried out in the weeks previously.</p> <p>Creation of an alternative medical site during a large and sustained influx of evacuees³⁸ who required medical treatment appeared to prevent the increase in mean ED visits at the city's main hospital, as had occurred the previous year. The impact on patient safety at the main hospital was described narratively in that there were no safety breaches reported and there were no outcomes which evaluated the impact on patient safety at the alternative site. Opening an ambulatory influenza clinic during the H1N1 pandemic⁸⁰ suggested no difference in length of ED stay at the hospital, but a reduction in mean length of stay for admitted patients that reverted after the clinic closed. There were no outcomes which evaluated the impact on patient safety either within the ED or the ambulatory clinic.</p> <p>The use of a capacity alert system⁷⁷ narratively suggested a slightly reduced bed occupancy compared to matched control days over both 1 and 2 days. There were no outcomes evaluating the impact of a capacity alert on patient safety.</p> <p>No evidence was identified for quality of life, avoidable adverse events, meeting the A&E 4 hour waiting target, readmission, outliers/boarders, referral to treat less than 18 weeks and staff satisfaction.</p> <p>One modelling study was included in the review, which looked at triage of low severity patients to a temporary critical care area, triage of high severity patients away from the Critical Care Unit (CCU) entirely and no triage at all. The study used audit data of patients treated in CCUs across 148 different hospitals in the UK to assess those patients who required treatment in CCU, those who could have been treated appropriately elsewhere and those who died in CCU. These were grouped as 'critical care required', 'potentially avoidable admission' and 'death' respectively. Two triage protocols were then modelled with assumptions applied to estimate the effect on those patients who were triaged away from the CCU.</p> <p>Triage of low severity patients to a temporary critical care area resulted in a</p>

Recommendations	-
Research recommendations	RR17. Which components of a hospital escalation policy to deal with surges in demand are the most clinically and cost-effective?
	<p>reduction in CCU admissions of 42.1% and a reduction in CCU bed days of 11.1%. Triage of high severity patients away from CCU resulted in a reduction in CCU admissions of 14.4% and a reduction in CCU bed days of 15.4%. There was, however, an increase in mortality as 30% of deaths were assessed as potentially avoidable that is, those assessed as 'critical care required' and were triaged away from CCU and assumed to die, accounted for 30% of all deaths. The remaining 70% were those who died in CCU anyway.</p> <p>The committee was unable to determine the validity of the assumption in the above paper that those patients who were assessed as 'critical care required' would die if not in the CCU. They also considered that a temporary critical care area could have an adverse effect on mortality if access or quality of provision were lower than a fully functional CCU if required. This was not assessed in the study. The committee decided that they could not use this evidence to inform a recommendation due to the serious limitations.</p> <p>The committee felt that the evidence was therefore unclear about whether any of these escalation measures were effective and safe enough to be recommended.</p>
Trade-off between net effects and costs	<p>No relevant economic evidence was identified for this question.</p> <p>The economic implications of escalation measures are highly dependent on the different interventions and the outcomes of the intervention. The overall effect on the cost is uncertain due to the lack of economic evidence so the committee felt that a practice recommendation could not be made and therefore chose to make a research recommendation.</p>
Quality of evidence	<p>Five observational studies were included. All evidence was graded at very low quality due to a very high risk of bias. In addition, the majority of evidence identified was reported narratively, for the most part due to studies not reporting total sample population numbers used in their analyses, whilst 1 study did not report standard deviations for the reported means.</p> <p>One modelling study was included and was assessed as partially applicable with potentially serious limitations.</p> <p>No economic evidence was identified.</p>
Other considerations	<p>The committee noted that the majority of identified evidence evaluated the effectiveness of specific interventions in response to specific difficulties, and thus could not necessarily be generalised to other settings. Often in these specific major incidents, the escalation interventions are implemented with the hope that doing so will not increase risk to patients. However, the committee was looking for generalisable approaches incorporating evidence for patient safety. The committee considered that the intervention studying the effectiveness of capacity alerts was the most generally applicable to the UK setting since these alerts trigger a comprehensive response, including cancellation of elective surgery, prioritising discharges and related pharmacy and/or radiology requests and notifying ambulance services to prioritise transfer patients or divert admissions. The committee felt that the applicability and effectiveness of each of these individual escalation measures may vary significantly across UK hospital system. Furthermore, this study only reported bed occupancy as an outcome whilst the committee agreed that escalation measures could lead to suboptimal patient outcomes, identification of which would be critical for the committee to make a balanced and informed recommendation.</p> <p>Current practice is for hospitals to have locally derived escalation procedures in place. This uses a stepped approach so additional measures are used as the situation</p>

Recommendations	-
Research recommendations	RR17. Which components of a hospital escalation policy to deal with surges in demand are the most clinically and cost-effective?
	<p>worsens.</p> <p>The committee noted that current practice would be for an escalation policy for individual hospitals to be developed by consensus. Some hospitals in the UK and North America may also use the “Full Capacity Protocol (FCP)”. The FCP is enacted when the number of admitted patients being held in the ED prohibits the evaluation and treatment of incoming patients to the ED in a timely fashion. At such times, admitted patients are placed in additional temporary beds on the wards or corridors. This approach to surge capacity has not been evaluated for efficacy and safety.</p> <p>It is possible that escalation measures may affect elderly patients at greater risk and reduced mobility more than other groups. Frequent moves from 1 location to another in elderly frail patients can have a detrimental impact on their health. The older population may have less access to social media so may not be aware of local issues. Lower socioeconomic groups may also be affected greater than other groups especially if it means patients would have to undertake longer journeys to receive care due to diversions being in place.</p> <p>CCGs are currently working with local authorities to improve the efficiency of local health services and integrate them better with social services via Sustainability and Transformation Plans (STPs). At the time of writing these plans are early in development. They should have a favourable impact on delayed discharges and may improve day-to-day or winter bed pressures, at the cost of removing significant resource from hospital care.</p> <p>The committee agreed that a research recommendation would be most appropriate at this point due to the lack of high quality evidence in combination with a lack of applicability to the general UK setting. They noted that escalation measures are being developed and implemented in the majority of UK hospitals. The committee agreed that a before and after study design utilised when a new policy was implemented would be straightforward to accomplish, but should ensure patient-safety outcomes are evaluated over a suitable timeframe that is, in-hospital mortality, avoidable adverse events, visits to hospital and readmission rates.</p>

1
2

References

- 1
- 2
- 3 1 Emergency preparedness and response. *Eastern Mediterranean Health Journal*. 2015;
4 21(9):691-692
- 5 2 Achour N. A 'disaster prevention' approach advocated. *Health Estate*. 2015; 69(6):29-32
- 6 3 Ashcraft T. Braced for disaster. *Dimensions of Critical Care Nursing*. 2001; 20(6):35-37
- 7 4 Asplin BR, Flottemesch TJ, Gordon BD. Developing models for patient flow and daily surge
8 capacity research. *Academic Emergency Medicine*. 2006; 13(11):1109-1113
- 9 5 Association of Women's Health, Obstetric & Neonatal Nursing. The role of the nurse in
10 emergency preparedness. *Journal of Obstetric, Gynecologic, and Neonatal Nursing*. 2012;
11 41(2):322-324
- 12 6 Atack L, Bull E, Dryden T, Maher J, Rocchi M. An evaluation of learner perception of
13 competency and satisfaction with three models of an interdisciplinary surge capacity course.
14 *Journal of Allied Health*. 2012; 41(3):106-112
- 15 7 Aylwin CJ, Konig TC, Brennan NW, Shirley PJ, Davies G, Walsh MS et al. Reduction in critical
16 mortality in urban mass casualty incidents: analysis of triage, surge, and resource use after the
17 London bombings on July 7, 2005. *The Lancet*. 2006; 368(9554):2219-2225
- 18 8 Bachman SL, Demeter NE, Lee GG, Burke RV, Valente TW, Upperman JS. The impact of trauma
19 systems on disaster preparedness: a systematic review. *Clinical Pediatric Emergency Medicine*.
20 2014; 15(4):296-308
- 21 9 Back MH, Kim HJ. Analysis of hospital disaster in South Korea from 1990 to 2008. *Yonsei*
22 *Medical Journal*. 2010; 51(6):965-970
- 23 10 Baker M. Pandemic flu: putting plans into practice. *Education for Primary Care*. 2009;
24 20(5):343-345
- 25 11 Bar-El Y, Tzafirir S, Tzipori I, Utitz L, Halberthal M, Beyar R et al. Decision-support information
26 system to manage mass casualty incidents at a level 1 trauma center. *Disaster Medicine and*
27 *Public Health Preparedness*. 2013; 7(6):549-554
- 28 12 Barishansky RM, Langan J. Surge capacity. Is your system prepared for the victims of a large-
29 scale incident? *EMS Magazine*. 2009; 38(4):36-40
- 30 13 Belmont E, Fried BM, Gonen JS, Murphy AM, Sconyers JM, Zinder SF et al. Emergency
31 preparedness, response & recovery checklist: beyond the emergency management plan.
32 *Journal of Health Law*. 2004; 37(4):503-565
- 33 14 Bissell RA, Pinet L, Nelson M, Levy M. Evidence of the effectiveness of health sector
34 preparedness in disaster response: the example of four earthquakes. *Family and Community*
35 *Health*. 2004; 27(3):193-203
- 36 15 Bland SA. Emergency planning. *Journal of the Royal Army Medical Corps*. 2007; 153(2):126-129

- 1 16 Brady JL. Emergency protocols: how prepared are you? *Biomedical Instrumentation and*
2 *Technology*. 2006; 40(4):271-277
- 3 17 Branson RD, Johannigman JA, Daugherty EL, Rubinson L. Surge capacity mechanical ventilation.
4 *Respiratory Care*. 2008; 53(1):78-88
- 5 18 Brazle EM. MCI (mass casualty incident) success story. How an EMS system improved its MCI-
6 response strategy through planning & practice. *JEMS*. 2001; 26(6):58-71
- 7 19 Brice JH, Alson RL. Emergency preparedness in North Carolina: leading the way. *North Carolina*
8 *Medical Journal*. 2007; 68(4):276-278
- 9 20 Buono CJ, Chan TC, Killeen J, Huang R, Brown S, Liu F et al. Comparison of the effectiveness of
10 wireless electronic tracking devices versus traditional paper systems to track victims in a large
11 scale disaster. *AMIA*. 2007;886
- 12 21 Burrington-Brown J. Practical disaster planning for healthcare facilities. *Journal of AHIMA*.
13 2002; 73(2):56-58
- 14 22 Challen K, Walter D. Accelerated discharge of patients in the event of a major incident:
15 observational study of a teaching hospital. *BMC Public Health*. 2006; 6:108
- 16 23 Charney RL, Armbrecht ES, Kennedy BR, Flood RG. Pandemic influenza extension areas in an
17 urban pediatric hospital. *Prehospital and Disaster Medicine*. 2012; 27(1):75-80
- 18 24 Chase VJ, Cohn AEM, Peterson TA, Lavieri MS. Predicting emergency department volume using
19 forecasting methods to create a "surge response" for noncrisis events. *Academic Emergency*
20 *Medicine*. 2012; 19(5):569-576
- 21 25 Chenoweth D, Peters M, Naremore B. Disaster recovery and outsourcing. Hospital systems
22 recovery in a worst case scenario. *Health Management Technology*. 2006; 27(2):36-42
- 23 26 Cheung W, Myburgh J, Seppelt IM, Parr MJ, Blackwell N, Demonte S et al. Development and
24 evaluation of an influenza pandemic intensive care unit triage protocol. *Critical Care and*
25 *Resuscitation*. 2012; 14(3):185-190
- 26 27 Cheung WK, Myburgh J, Seppelt IM, Parr MJ, Blackwell N, Demonte S et al. A multicentre
27 evaluation of two intensive care unit triage protocols for use in an influenza pandemic. *Medical*
28 *Journal of Australia*. 2012; 197(3):178-181
- 29 28 Christian MD. Collateral impact of a hospital outbreak of *Clostridium difficile*: an unrecognized
30 surge event requiring a system-level response. *Healthcare Quarterly*. 2012; 15(3):66-72
- 31 29 Collins TA, Robertson MP, Sicoutris CP, Pisa MA, Holena DN, Reilly PM et al. Telemedicine
32 coverage for post-operative ICU patients. *Journal of Telemedicine and Telecare*. 2017;
33 23(2):360-364
- 34 30 Cryer HG, Hiatt JR, Eckstein M, Chidester C, Raby S, Ernst TG et al. Improved trauma system
35 multicasualty incident response: comparison of two train crash disasters. *Journal of Trauma*.
36 2010; 68(4):783-789
- 37 31 Culley JM, Svendsen E. A review of the literature on the validity of mass casualty triage systems
38 with a focus on chemical exposures. *American Journal of Disaster Medicine*. 2014; 9(2):137-150

- 1 32 Curcio D, Ferreira Cabrera L, Duarte A, Valencia E, Paz Chavez CH, Ibanez-Guzman C et al.
2 Ventilator-associated pneumonia in patients with 2009 pandemic influenza A (H1N1) infection:
3 an observational study. *Journal of Chemotherapy*. 2010; 22(6):428-430
- 4 33 Davis DP, Poste JC, Hicks T, Polk D, Rymer TE, Jacoby I. Hospital bed surge capacity in the event
5 of a mass-casualty incident. *Prehospital and Disaster Medicine*. 2005; 20(3):169-176
- 6 34 Dayton C, Ibrahim J, Augenbraun M, Brooks S, Mody K, Holford D et al. Integrated plan to
7 augment surge capacity. *Prehospital and Disaster Medicine*. 2008; 23(2):113-119
- 8 35 Disaster Response Task Force. American Diabetes Association statement on emergency and
9 disaster preparedness: a report of the Disaster Response Task Force. *Diabetes Care*. 2007;
10 30(9):2395-2398
- 11 36 Downey E, Hebert A. Best practices of hospital security planning for patient surge--a
12 comparative analysis of three national systems. *Journal of Healthcare Protection Management*.
13 2010; 26(2):55-74
- 14 37 Doyle A, Bonmarin I, Levy-Bruhl D, Le Strat Y, Desenclos JC. Influenza pandemic preparedness
15 in France: modelling the impact of interventions. *Journal of Epidemiology and Community
16 Health*. 2006; 60(5):399-404
- 17 38 Eastman AL, Rinnert KJ, Nemeth IR, Fowler RL, Minei JP. Alternate site surge capacity in times
18 of public health disaster maintains trauma center and emergency department integrity:
19 Hurricane Katrina. *Journal of Trauma*. 2007; 63(2):253-257
- 20 39 ECRI Institute. Planning together: community and hospital response to disasters. *Healthcare
21 Hazard Management Monitor*. 2008; 21(9):1-9
- 22 40 Einav S, Schechter WP, Matot I, Horn JK, Hersch M, Reissman P et al. Case managers in mass
23 casualty incidents. *Annals of Surgery*. 2009; 249(3):496-501
- 24 41 Epley EE, Stewart RM, Love P, Jenkins D, Siegworth GM, Baskin TW et al. A regional medical
25 operations center improves disaster response and inter-hospital trauma transfers. *American
26 Journal of Surgery*. 2006; 192(6):853-859
- 27 42 Erich J. Great preparations. Doing the right things before an MCI can make a big difference.
28 *EMS Magazine*. 2007; 36(9):79-80
- 29 43 Fagbuyi DB, Brown KM, Mathison DJ, Kingsnorth J, Morrison S, Saidinejad M et al. A rapid
30 medical screening process improves emergency department patient flow during surge
31 associated with novel H1N1 influenza virus. *Annals of Emergency Medicine*. 2011; 57(1):52-59
- 32 44 Farrar JA. Pandemic influenza: allocating scarce critical care resources. *Journal of Nursing
33 Administration*. 2010; 40(1):1-3
- 34 45 Fawcett W, Oliveira CS. Casualty treatment after earthquake disasters: development of a
35 regional simulation model. *Disasters*. 2000; 24(3):271-287
- 36 46 Fineberg HV. Pandemic preparedness and response lessons from the H1N1 influenza of 2009.
37 *New England Journal of Medicine*. 2014; 370:1335-1342

- 1 47 Franc JM, Ingrassia PL, Verde M, Colombo D, Della Corte F. A simple graphical method for
2 quantification of disaster management surge capacity using computer simulation and process-
3 control tools. *Prehospital and Disaster Medicine*. 2015; 30(1):9-15
- 4 48 Gabler NB, Ratcliffe SJ, Wagner J, Asch DA, Rubenfeld GD, Angus DC et al. Mortality among
5 patients admitted to strained intensive care units. *American Journal of Respiratory and Critical
6 Care Medicine*. 2013; 188(7):800-806
- 7 49 Gebbie EN, Morse SS, Hanson H, McCollum MC, Reddy V, Gebbie KM et al. Training for and
8 maintaining public health surge capacity: a program for disease outbreak investigation by
9 student volunteers. *Public Health Reports*. 2007; 122(1):127-133
- 10 50 Glick DE. Focus your leadership. Preparing for a major incident response. *Emergency Medical
11 Services*. 2007; 36(10):144
- 12 51 Goddard NL, Delpech VC, Watson JM, Regan M, Nicoll A. Lessons learned from SARS: the
13 experience of the Health Protection Agency, England. *Public Health*. 2006; 120(1):27-32
- 14 52 Gold MF. Emergency preparedness keeps danger at bay. *Provider*. 2005; 31(1):22-28
- 15 53 Golob C. Emergency preparedness planning involves nurses. *Michigan Nurse*. 2005; 78(3):3-23
- 16 54 Goodacre S, Irving A, Wilson R, Beever D, Challen K. The PAndemic INfluenza Triage in the
17 Emergency Department (PAINTED) pilot cohort study. *Health Technology Assessment. : Health
18 Technology Assessment*. 2015; 19(3)
- 19 55 Goodacre S, Walter D. Research in an influenza pandemic. *Emergency Medicine Journal*. 2013;
20 30(5):349
- 21 56 Gray A. When they're counting on you the most: providing seamless care during emergency
22 situations. *Caring*. 2007; 26(5):26-34
- 23 57 Hall GG, Perry AG, vanDijk A, Moore KM. Influenza assessment centres: a case study of
24 pandemic preparedness to alleviate excess emergency department volume. *Canadian Journal
25 of Emergency Medicine*. 2013; 15(4):198-205
- 26 58 Hammad KS, Arbon P, Gebbie K, Hutton A. Nursing in the emergency department (ED) during a
27 disaster: a review of the current literature. *Australasian Emergency Nursing Journal*. 2012;
28 15(4):235-244
- 29 59 Hammond J. Mass casualty incidents: planning implications for trauma care. *Scandinavian
30 Journal of Surgery*. 2005; 94(4):267-271
- 31 60 Hampton T. Pandemic flu planning falls short: many vulnerabilities in health care system. *JAMA
32 - Journal of the American Medical Association*. 2007; 297(11):1177-1178
- 33 61 Hanley ME, Bogdan GM. Mechanical ventilation in mass casualty scenarios. Augmenting staff:
34 project XTREME. *Respiratory Care*. 2008; 53(2):176-189
- 35 62 Hick JL, Hanfling D, Burstein JL, DeAtley C, Barbisch D, Bogdan GM et al. Health care facility and
36 community strategies for patient care surge capacity. *Annals of Emergency Medicine*. 2004;
37 44(3):253-261

- 1 63 Hirshberg A, Frykberg ER, Mattox KL, Stein M. Triage and trauma workload in mass casualty: a
2 computer model. *Journal of Trauma*. 2010; 69(5):1074-2
- 3 64 Hirshberg A, Scott BG, Granchi T, Wall MJJ, Mattox KL, Stein M. How does casualty load affect
4 trauma care in urban bombing incidents? A quantitative analysis. *Journal of Trauma*. 2005;
5 58(4):686-5
- 6 65 Hoard M, Homer J, Manley W, Furbee P, Haque A, Helmkamp J. Systems modeling in support of
7 evidence-based disaster planning for rural areas. *International Journal of Hygiene and
8 Environmental Health*. 2005; 208(1-2):117-125
- 9 66 Hsu EB, Jenckes MW, Catlett CL, Robinson KA, Feuerstein C, Cosgrove SE et al. Effectiveness of
10 hospital staff mass-casualty incident training methods: a systematic literature review.
11 *Prehospital and Disaster Medicine*. 2004; 19(3):191-199
- 12 67 Hsu EB, Jenckes MW, Catlett CL, Robinson KA, Feuerstein CJ, Cosgrove SE et al. Training to
13 hospital staff to respond to a mass casualty incident. *Evidence Report/Technology Assessment*.
14 2004;(95):1-3
- 15 68 Hupert N, Hollingsworth E, Xiong W. Is overtriage associated with increased mortality? Insights
16 from a simulation model of mass casualty trauma care. *Disaster Medicine and Public Health
17 Preparedness*. 2007; 1(1 Suppl):S14-S24
- 18 69 Jen HC, Shew SB, Atkinson JB, Rosenthal JT, Hiatt JR. Creation of inpatient capacity during a
19 major hospital relocation: lessons for disaster planning. *Archives of Surgery*. 2009; 144(9):859-
20 864
- 21 70 Jenkins JL, McCarthy ML, Sauer LM, Green GB, Stuart S, Thomas TL et al. Mass-casualty triage:
22 time for an evidence-based approach. *Prehospital and Disaster Medicine*. 2008; 23(1):3-8
- 23 71 Jha A, Basu R, Basu A. Studying policy changes in disaster management in India: a tale of two
24 cyclones. *Disaster Medicine and Public Health Preparedness*. 2016; 10(1):42-46
- 25 72 Kako M, Mitani S, Arbon P. Literature review of disaster health research in Japan: focusing on
26 disaster nursing education. *Prehospital and Disaster Medicine*. 2012; 27(2):178-183
- 27 73 Kallman M, Feury KJ. Preparing for patient surge in Emergency Departments during a disaster.
28 *Journal of Emergency Nursing*. 2011; 37(2):184-185
- 29 74 Kanno T, Furuta K. Modelling and simulation of inter- and intra-organisational communication
30 and coordination in emergency response. *International Journal of Emergency Management*.
31 2006; 3(2-3):149-167
- 32 75 Kanter RK. Would triage predictors perform better than first-come, first-served in pandemic
33 ventilator allocation? *Chest*. 2015; 147(1):102-108
- 34 76 Kelen GD, McCarthy ML, Kraus CK, Ding R, Hsu EB, Li G et al. Creation of surge capacity by early
35 discharge of hospitalized patients at low risk for untoward events. *Disaster Medicine and Public
36 Health Preparedness*. 2009; 3(2 Suppl):S10-S16
- 37 77 Khanna S, Boyle J, Zeitz K. Using capacity alert calls to reduce overcrowding in a major public
38 hospital. *Australian Health Review*. 2014; 38(3):318-324

- 1 78 Kleber C, Cwojdzinski D, Strehl M, Poloczek S, Haas NP. Results of in-hospital triage in 17 mass
2 casualty trainings: underestimation of life-threatening injuries and need for re-triage. *American*
3 *Journal of Disaster Medicine*. 2013; 8(1):5-11
- 4 79 Koh HK, Shei AC, Bataringaya J, Burstein J, Biddinger PD, Crowther MS et al. Building
5 community-based surge capacity through a public health and academic collaboration: the role
6 of community health centers. *Public Health Reports*. 2006; 121(2):211-216
- 7 80 Kollek D. Response of a community hospital and its emergency department to the H1N1
8 pandemic influenza. *Radiation Protection Dosimetry*. 2010; 142(1):12-16
- 9 81 Kwok ESH, Geymonat C, Peters K, Bickerton K, Mackenzie T, Lamothe R et al. A novel
10 emergency department surge protocol: Implementation of a targeted response plan. *Journal of*
11 *Clinical Outcomes Management*. 2015; 22(11):495-503
- 12 82 Lam C, Waldhorn R, Toner E, Inglesby TV, O'Toole T. The prospect of using alternative medical
13 care facilities in an influenza pandemic. *Biosecurity and Bioterrorism*. 2006; 4(4):384-390
- 14 83 Lee FC, Goh SH, Wong HP, Anantharaman V. Emergency department organisation for disasters:
15 a review of emergency department disaster plans in public hospitals of Singapore. *Prehospital*
16 *and Disaster Medicine*. 2000; 15(1):20-31
- 17 84 Lindsey J. New triage method considers available resources. *JEMS*. 2005; 30(7):92-94
- 18 85 Lynch JS. Disaster response: physician assistant skills are an important asset. *JAAPA : Official*
19 *Journal of the American Academy of Physician Assistants*. 2009; 22(1):36-39
- 20 86 Maloney CG, Wolfe D, Gesteland PH, Hales JW, Nkoy FL. A tool for improving patient discharge
21 process and hospital communication practices: the "Patient Tracker". *AMIA*. 2007;493-497
- 22 87 Mathias JM. Is your OR prepared for a natural disaster? *OR Manager*. 2009; 25(3):21-22
- 23 88 Matteson LM. Using seasonal influenza clinics for public health preparedness exercises.
24 *American Journal of Nursing*. 2006; 106(10):28-29
- 25 89 Maunder RG, Lancee WJ, Mae R, Vincent L, Peladeau N, Beduz MA et al. Computer-assisted
26 resilience training to prepare healthcare workers for pandemic influenza: a randomized trial of
27 the optimal dose of training. *BMC Health Services Research*. 2010; 10:72
- 28 90 Mechem CC. Surge capacity: we all need it. How do we get it? *JEMS*. 2007; 32(11):48-50
- 29 91 Menon DK, Taylor BL, Ridley SA, Intensive Care Society. Modelling the impact of an influenza
30 pandemic on critical care services in England. *Anaesthesia*. 2005; 60(10):952-954
- 31 92 Michaels AJ, Hill JG, Bliss D, Sperley BP, Young BP, Quint P et al. Pandemic flu and the sudden
32 demand for ECMO resources: a mature trauma program can provide surge capacity in acute
33 critical care crises. *Journal of Trauma and Acute Care Surgery*. 2013; 74(6):1493-1497
- 34 93 Morton MJ, Deaugustinis ML, Velasquez CA, Singh S, Kelen GD. Developments in surge research
35 priorities: a systematic review of the literature following the academic emergency medicine
36 consensus conference, 2007-2015. *Academic Emergency Medicine*. 2015; 22(11):1235-1252

- 1 94 Moseley MG, Dickerson CL, Kasey J, Key CB, Moore T, Vagarali A et al. Surge: an organizational
2 response to emergency department overcrowding. *Journal of Clinical Outcomes Management*.
3 2010; 17(10):22-28
- 4 95 Myles PR, Nguyen-Van-Tam JS, Lim WS, Nicholson KG, Brett SJ, Enstone JE et al. Comparison of
5 CATs, CURB-65 and PMEWS as triage tools in pandemic influenza admissions to UK hospitals:
6 case control analysis using retrospective data. *PLoS One*. 2012; 7(4):e34428
- 7 96 Nager AL, Khanna K. Emergency department surge: models and practical implications. *Journal*
8 *of Trauma*. 2009; 67(Suppl 2):S96-S99
- 9 97 Nap RE, Andriessen MPH, Meessen NEL, Miranda DdR, van der Werf TS. Pandemic influenza
10 and excess intensive-care workload. *Emerging Infectious Diseases*. 2008; 14(10):1518-1525
- 11 98 Nap RE, Andriessen MPH, Meessen NEL, van der Werf TS. Pandemic influenza and hospital
12 resources. *Emerging Infectious Diseases*. 2007; 13(11):1714-1719
- 13 99 Nishizawa M, Hoshida S, Okawara Y, Matsuo T, Kario K. Strict blood pressure control achieved
14 using an ICT-based home blood pressure monitoring system in a catastrophically damaged area
15 after a disaster. *Journal of Clinical Hypertension*. 2016;no
- 16 100 O'Connor RE, Lerner EB, Allswede M, Billittier AJ, Blackwell T, Hunt RC et al. Linkages of acute
17 care and emergency medical services to state and local public health programs: the role of
18 interactive information systems for responding to events resulting in mass injury. *Prehospital*
19 *Emergency Care*. 2004; 8(3):237-253
- 20 101 O'Connor T. Planning for an influenza pandemic. *Nursing New Zealand (Wellington, N Z)*. 2006;
21 12(7):27
- 22 102 O'Keefe M. Diversion in a state of emergency. *JEMS*. 2004; 29(11):76-78
- 23 103 Olafson K, Ramsey C, Yogendran M, Fransoo R, Chrusch C, Forget E et al. Surge capacity:
24 analysis of census fluctuations to estimate the number of intensive care unit beds needed.
25 *Health Services Research*. 2015; 50(1):237-252
- 26 104 Patrick J, Puterman ML. Reducing wait times through operations research: optimizing the use
27 of surge capacity. *Healthcare Policy*. 2008; 3(3):75-88
- 28 105 Paul JA, George SK, Yi P, Lin L. Transient modeling in simulation of hospital operations for
29 emergency response. *Prehospital and Disaster Medicine*. 2006; 21(4):223-236
- 30 106 Peleg K, Kellermann AL. Enhancing hospital surge capacity for mass casualty events. *JAMA -*
31 *Journal of the American Medical Association*. 2009; 302(5):565-567
- 32 107 Perrin K. A first for this century: closing and reopening of a children's hospital during a disaster.
33 *Pediatrics*. 2006; 117(5 Pt 3):S381-S385
- 34 108 Perry C, Wilcox J. Preparing our healthcare system for large-scale disasters. *Kansas Nurse*.
35 2006; 81(6):1-2
- 36 109 Pershad J, Waters TM. Use of tent for screening during H1N1 pandemic: impact on quality and
37 cost of care. *Pediatric Emergency Care*. 2012; 28(3):229-235

- 1 110 Peters TR, Suerken CK, Snively BM, Winslow JE, Nadkarni MD, Kribbs SB et al. Influenza testing,
2 diagnosis, and treatment in the emergency department in 2009-2010 and 2010-2011.
3 Academic Emergency Medicine. 2013; 20(8):786-794
- 4 111 Posner Z, Admi H, Menashe N. Ten-fold expansion of a burn unit in mass casualty: how to
5 recruit the nursing staff. Disaster Management and Response. 2003; 1(4):100-104
- 6 112 Powell T, Hanfling D, Gostin LO. Emergency preparedness and public health: the lessons of
7 Hurricane Sandy. JAMA - Journal of the American Medical Association. 2012; 308(24):2569-
8 2570
- 9 113 Powers R, Slepski LA. Pandemic planning strategies: how your agency should prepare to deal
10 with pandemic events. JEMS. 2007; 32(5):46-56
- 11 114 Roccaforte JD, Cushman JG. Disaster preparedness, triage, and surge capacity for hospital
12 definitive care areas: optimizing outcomes when demands exceed resources. Anesthesiology
13 Clinics. 2007; 25(1):161-1xi
- 14 115 Romano M. At capacity and beyond. Ideas such as 'surge' hospitals are getting a more careful
15 look as healthcare wrestles with planning for large-scale disasters. Modern Healthcare. 2005;
16 35(39):6-7, 16, 1
- 17 116 Roth LH, Criss K, Stewart X, McCann K. PrepLink: a novel web-based tool for healthcare
18 emergency planning and response. Biosecurity and Bioterrorism. 2009; 7(1):85-91
- 19 117 Rowan KM, Harrison DA, Walsh TS, McAuley DF, Perkins GD, Taylor BL et al. The Swine Flu
20 Triage (SwiFT) study: development and ongoing refinement of a triage tool to provide regular
21 information to guide immediate policy and practice for the use of critical care services during
22 the H1N1 swine influenza pandemic. Health Technology Assessment. 2010; 14(55):335-492
- 23 118 Rozovsky F. Emergency credentialing helps disaster response. Hospital Peer Review. 2002;
24 27(5):63-64
- 25 119 Rubin GJ, Dickmann P. How to reduce the impact of "low-risk patients" following a bioterrorist
26 incident: lessons from SARS, anthrax, and pneumonic plague. Biosecurity and Bioterrorism.
27 2010; 8(1):37-43
- 28 120 Rutter P, Mytton O, Ellis B, Donaldson L. Access to the NHS by telephone and Internet during
29 an influenza pandemic: an observational study. BMJ Open. 2014; 4(2):e004174
- 30 121 Sanchez MK. Pandemic planning for office-based practices. Texas Medicine. 2007; 103(10):45-
31 47
- 32 122 Sanchez MK, Adams E. Pre-hospital pandemic influenza triage. Texas Medicine. 2007;
33 103(10):35-37
- 34 123 Satterthwaite PS, Atkinson CJ. Using 'reverse triage' to create hospital surge capacity: Royal
35 Darwin Hospital's response to the Ashmore Reef disaster. Emergency Medicine Journal. 2012;
36 29(2):160-162
- 37 124 Savoia E, Lin L, Viswanath K. Communications in public health emergency preparedness: a
38 systematic review of the literature. Biosecurity and Bioterrorism. 2013; 11(3):170-184

- 1 125 Savoia E, Massin-Short SB, Rodday AM, Aaron LA, Higdon MA, Stoto MA. Public health systems
2 research in emergency preparedness: a review of the literature. *American Journal of*
3 *Preventive Medicine*. 2009; 37(2):150-156
- 4 126 Scarfone RJ, Coffin S, Fieldston ES, Falkowski G, Cooney MG, Grenfell S. Hospital-based
5 pandemic influenza preparedness and response: strategies to increase surge capacity. *Pediatric*
6 *Emergency Care*. 2011; 27(6):565-572
- 7 127 Schull MJ, Stukel TA, Vermeulen MJ, Guttman A, Zwarenstein M. Surge capacity associated
8 with restrictions on nonurgent hospital utilization and expected admissions during an influenza
9 pandemic: lessons from the Toronto severe acute respiratory syndrome outbreak. *Academic*
10 *Emergency Medicine*. 2006; 13(11):1228-1231
- 11 128 Scott LA, Ross AP, Schnellmann JG, Wahlquist AE. Surge capability: CHAPTER and SC healthcare
12 worker preparedness. *Journal of the South Carolina Medical Association*. 2011; 107(3):74-77
- 13 129 Shahpori R, Stelfox HT, Doig CJ, Boiteau PJE, Zygun DA. Sequential Organ Failure Assessment in
14 H1N1 pandemic planning. *Critical Care Medicine*. 2011; 39(4):827-832
- 15 130 Sheeley ME, Mahoney N. A new reality: mass casualty teams. *Nursing Management*. 2007;
16 38(4):40A-40F
- 17 131 Shih HI, Ho TS, Chang CM, Hsu HC, Wang SM, Liu CC et al. Impacts of rapid flu clinic services at
18 an emergency department during the pandemic flu season. *American Journal of Infection*
19 *Control*. 2012; 40(2):165-169
- 20 132 Sloan HM. Responding to a multiple-casualty incident: room for improvement. *Journal of*
21 *Emergency Nursing*. 2011; 37(5):484-486
- 22 133 Smith JS. Mass casualty events: are you prepared? *Nursing*. 2010; 40(4):40-45
- 23 134 Smith R, Callaway DW. Tactical emergency casualty care. The need for & evolution of civilian
24 high threat medical guidelines. *JEMS*. 2014;(Suppl):10-15
- 25 135 Sobieraj JA, Reyes J, Dunem KN, Carty IH, Pennathur A, Gutierrez RS et al. Modeling hospital
26 response to mild and severe influenza pandemic scenarios under normal and expanded
27 capacities. *Military Medicine*. 2007; 172(5):486-490
- 28 136 Soremekun OA, Zane RD, Walls A, Allen MB, Seefeld KJ, Pallin DJ. Cancellation of scheduled
29 procedures as a mechanism to generate hospital bed surge capacity-a pilot study. *Prehospital*
30 *and Disaster Medicine*. 2011; 26(3):224-229
- 31 137 Spaulding AB, Radi D, Macleod H, Lynfield R, Larson M, Hyduke T et al. Design and
32 implementation of a statewide influenza nurse triage line in response to pandemic H1N1
33 influenza. *Public Health Reports*. 2012; 127(5):532-540
- 34 138 Stein L. Mass casualty triage. *Oklahoma Nurse*. 2008; 53(2):18-21
- 35 139 Stein ML, Rudge JW, Coker R, van der Weijden C, Krumkamp R, Hanvoravongchai P et al.
36 Development of a resource modelling tool to support decision makers in pandemic influenza
37 preparedness: the AsiaFluCap Simulator. *BMC Public Health*. 2012; 12:870
- 38 140 Steinhauer R, Bauer J. The emergency management plan. *RN*. 2002; 65(6):40-46

- 1 141 Stukel TA, Schull MJ, Guttman A, Alter DA, Li P, Vermeulen MJ et al. Health impact of hospital
2 restrictions on seriously ill hospitalized patients: lessons from the Toronto SARS outbreak.
3 Medical Care. 2008; 46(9):991-997
- 4 142 Tawfik B, Ouda BK, Abou-Alam A. Optimal design of emergency department in mass disasters.
5 Journal of Clinical Engineering. 2014; 39(4):175-183
- 6 143 Taylor B. Parking lot triage New Orleans: Monday, September 5. Health Affairs. 2006;
7 25(2):483-484
- 8 144 Taylor CW. Surge capacity: preparing your healthcare system. Emergency Medical Services.
9 2003; 32(8):91-92
- 10 145 Tham KY. An emergency department response to severe acute respiratory syndrome: a
11 prototype response to bioterrorism. Annals of Emergency Medicine. 2004; 43(1):6-14
- 12 146 Timbie JW, Ringel JS, Fox DS, Waxman DA, Pillemer F, Carey C et al. Allocation of scarce
13 resources during mass casualty events. Evidence Report/Technology Assessment. 2012;(207):1-
14 305
- 15 147 Tsai MC, Arnold JL, Chuang CC, Chi CH, Liu CC, Yang YJ. Impact of an outbreak of severe acute
16 respiratory syndrome on a hospital in Taiwan, ROC. Emergency Medicine Journal. 2004;
17 21(3):311-316
- 18 148 Upshur REG. Enhancing the legitimacy of public health response in pandemic influenza
19 planning: lessons from SARS. Yale Journal of Biology and Medicine. 2005; 78(5):335-342
- 20 149 Utley M, Pagel C, Peters MJ, Petros A, Lister P. Does triage to critical care during a pandemic
21 necessarily result in more survivors? Critical Care Medicine. 2011; 39(1):179-183
- 22 150 van Genugten MLL, Heijnen ML, Jager JC. Pandemic influenza and healthcare demand in the
23 Netherlands: scenario analysis. Emerging Infectious Diseases. 2003; 9(5):531-538
- 24 151 Verni C. A hospital system's response to a hurricane offers lessons, including the need for
25 mandatory interfacility drills. Health Affairs. 2012; 31(8):1814-1821
- 26 152 Vidondo B, Oberreich J, Brockmann SO, Duerr H-P, Schwehm M, Eichner M. Effects of
27 interventions on the demand for hospital services in an influenza pandemic: a sensitivity
28 analysis. Swiss Medical Weekly. 2009; 139(35-36):505-510
- 29 153 Voelker R. Mobile hospital raises questions about hospital surge capacity. JAMA - Journal of the
30 American Medical Association. 2006; 295(13):1499-1503
- 31 154 Watson SK, Rudge JW, Coker R. Health systems' "surge capacity": state of the art and priorities
32 for future research. Milbank Quarterly. 2013; 91(1):78-122
- 33 155 Wilgis J. Strategies for providing mechanical ventilation in a mass casualty incident: distribution
34 versus stockpiling. Respiratory Care. 2008; 53(1):96-3
- 35 156 Williams J, Dumont S, Parry-Jones J, Komenda I, Griffiths J, Knight V. Mathematical modelling of
36 patient flows to predict critical care capacity required following the merger of two district
37 general hospitals into one. Anaesthesia. 2015; 70(1):32-40

- 1 157 Williams J, Nocera M, Casteel C. The effectiveness of disaster training for health care workers:
2 a systematic review. *Annals of Emergency Medicine*. 2008; 52(3):211-212
- 3 158 Wingate MS, Perry EC, Campbell PH, David P, Weist EM. Identifying and protecting vulnerable
4 populations in public health emergencies: addressing gaps in education and training. *Public*
5 *Health Reports*. 2007; 122(3):422-426
- 6 159 Wu P, Cowling BJ, Wu JT, Lau EHY, Ip DKM, Nishiura H. The epidemiological and public health
7 research response to 2009 pandemic influenza A(H1N1): experiences from Hong Kong.
8 *Influenza and Other Respiratory Viruses*. 2013; 7(3):367-382
- 9 160 Wyatt J. Code red: ready to roll. New advances in enterprise software enable healthcare
10 organizations to strengthen their emergency-response capabilities. *Health Management*
11 *Technology*. 2003; 24(11):26-28
- 12 161 Wynn A, Moore KM. Integration of primary health care and public health during a public health
13 emergency. *American Journal of Public Health*. 2012; 102(11):e9-e12
- 14 162 Zane RD, Prestipino AL. Implementing the Hospital Emergency Incident Command System: an
15 integrated delivery system's experience. *Prehospital and Disaster Medicine*. 2004; 19(4):311-
16 317
- 17 163 Zhou Q, Huang W, Zhang Y. Identifying critical success factors in emergency management using
18 a fuzzy DEMATEL method. *Safety Science*. 2011; 49(2):243-252
- 19
20
21

1 Appendices

2 Appendix A: Review protocol

3 **Table 6: Review protocol: Escalation measures**

Review question	What are the appropriate escalation measures to manage surges in demand to facilitate optimal patient flow?
Guideline condition and its definition	Acute medical emergencies. Definition: people with suspected or confirmed acute medical emergencies or at risk of an acute medical emergency.
Review population	Adults and young people (16 years and over) with a suspected or confirmed AME in hospitals which admit patients with acute medical emergencies.
	Adults and young people (16 years and over).
	Line of therapy not an inclusion criterion.
Interventions and comparators: generic/class; specific/drug (All interventions will be compared with each other, unless otherwise stated)	<p>Escalation in structure</p> <ul style="list-style-type: none"> • Increase in beds • Use of alternative locations • Increase in equipment <p>Escalation using staff</p> <ul style="list-style-type: none"> • Increase in staffing levels • Increasing the proportion of certain staff types • Increasing community support • Use of agency staff <p>Escalation using processes</p> <ul style="list-style-type: none"> • Triage • Community triage • Diversion of current patients • Early discharge • Community education • Closing non-essential services • Diversion of incoming ambulances <p>No escalation measure.</p>
Outcomes	<ul style="list-style-type: none"> - Mortality during the study period (Dichotomous) CRITICAL - Staff satisfaction during the study period (Dichotomous) IMPORTANT - Length of stay during the study period (Continuous) IMPORTANT - Avoidable adverse events during the study period (Dichotomous) CRITICAL - Quality of life during the study period (Continuous) CRITICAL - Readmission up to 30 days during the study period (Dichotomous) IMPORTANT - A&E 4 hour waiting target met during the study period (Dichotomous) CRITICAL - Outliers/Boarders during the study period (Dichotomous) IMPORTANT - Referral to treat (RRT) > 18 weeks during the study period (Dichotomous) IMPORTANT -Hospital visits during the study period (Dichotomous) IMPORTANT -Bed occupancy during the study period (Dichotomous) IMPORTANT

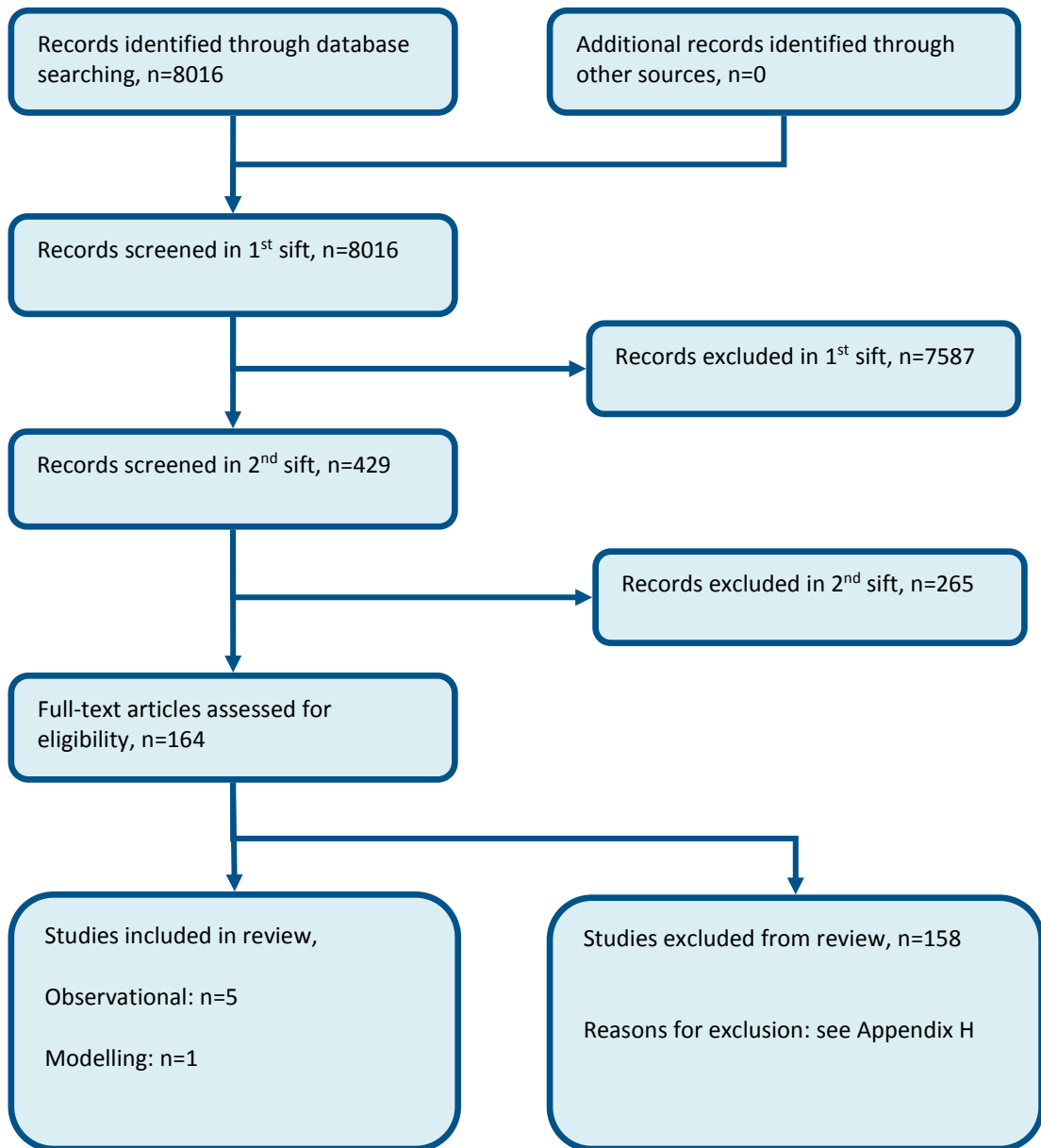
Review question	What are the appropriate escalation measures to manage surges in demand to facilitate optimal patient flow?
Study design	Systematic reviews (SRs) of RCTs, RCTs, observational studies only to be included if no relevant SRs or RCTs are identified.
Unit of randomisation	Patient. Hospital. Ward.
Crossover study	Not permitted.
Minimum duration of study	Not defined.
Other exclusions	Hospitals with exclusively elective case mix (for example, cancer hospitals or private hospitals in the UK). Non-OECD countries unless Singapore, Hong Kong, or South Korea.
Subgroup analyses if there is heterogeneity	Frail (frail; non frail); effects may be different in this subgroup.
Search criteria	Databases: Medline, Embase, the Cochrane Library, HMIC. Date limits for search: 2000. Language: English.

1
2

1

Appendix B: Clinical article selection

Figure 1: Flow chart of clinical article selection for the review of escalation measures



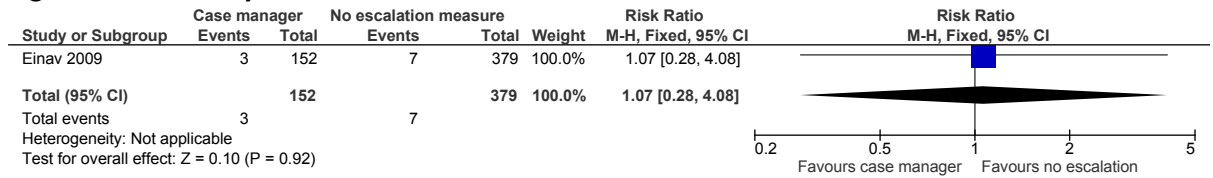
2

3

1 Appendix C: Forest plots

2 C.1 Presence of a case manager versus usual care

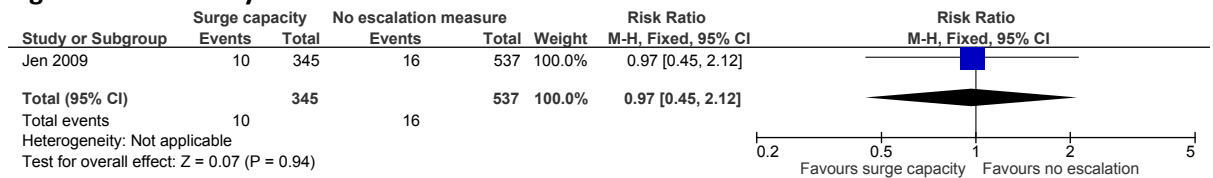
Figure 2: Mortality



3

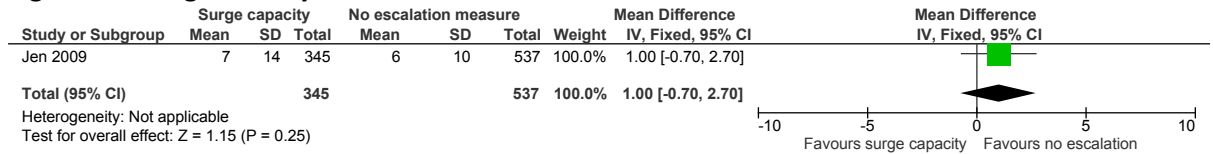
4 C.2 Creation of surge capacity versus usual care

Figure 3: Mortality



5

Figure 4: Length of stay



Appendix D: Clinical evidence tables

Study	Eastman 2007 ³⁸
Study type	Retrospective cohort study.
Number of studies (number of participants)	1 (n=not reported).
Countries and setting	Conducted in USA; setting: off-site alternative medical care site.
Line of therapy	Not applicable.
Duration of study	16 days.
Method of assessment of guideline condition	Method of assessment/diagnosis not stated.
Stratum	Overall.
Subgroup analysis within study	Not applicable.
Inclusion criteria	Not reported.
Exclusion criteria	Not reported.
Recruitment/selection of patients	All registered evacuees following Hurricane Katrina.
Age, gender and ethnicity	Age - Other: not reported. Gender (M:F): not reported. Ethnicity: not reported.
Further population details	1. Frail: Not applicable/Not stated/Unclear
Indirectness of population	No indirectness.
Interventions	(n= not reported). Intervention 1: Escalation in structure - use of alternative locations. Opening of an 8200 square foot alternate site for medical care was established to provide emergent and urgent healthcare screening and treatment of evacuees (23,231 registered, 10,367 received care during the 16 days). Duration: 16 days. Concurrent medication/care: usual care. (n= not reported). Intervention 2: Escalation in structure - use of alternative locations. Previous year, when no evacuation occurred. Duration: 16 days. Concurrent medication/care: usual care.
Funding	Funding not stated.
RESULTS (NUMBERS ANALYSED) AND RISK OF BIAS FOR COMPARISON: USE OF ALTERNATIVE LOCATIONS versus NO ESCALATION MEASURE.	
Protocol outcome 1: Visits to hospital. - Actual outcome: mean daily visits to the city's primary provider of indigent care during the 16 days (no total n numbers reported); Group 1: mean 346 (36); Group 2:	

Study	Eastman 2007 ³⁸
	mean 341 (41); Risk of bias: All domain – very high, Selection – High, Blinding - Low, Incomplete outcome data - High, Outcome reporting - Low, Measurement - Low, Incomplete outcome data – high, Crossover - Low, Subgroups - Low; Indirectness of outcome: no indirectness
Protocol outcomes not reported by the study	Mortality during the study period; Staff satisfaction during the study period; Length of stay during the study period; Avoidable adverse events during the study period; Quality of life during the study period; Readmission during the study period; Outliers/Boarders during the study period; Referral to treat (RRT) > 18 weeks during the study period.

Study	Einav 2009 ⁴⁰
Study type	Before and after study.
Number of studies (number of participants)	1 (n=531).
Countries and setting	Conducted in Israel; setting: single medical centre in Jerusalem.
Line of therapy	1st line.
Duration of study	Other: 5 years (2 years before, 3 years after)
Method of assessment of guideline condition	Adequate method of assessment/diagnosis.
Stratum	Overall.
Subgroup analysis within study	Not applicable.
Inclusion criteria	Not reported.
Exclusion criteria	Not reported.
Recruitment/selection of patients	All casualties from 17 mass casualty incidents (12 before, 5 after) who were treated at the medical centre.
Age, gender and ethnicity	Age: not reported. Gender (M:F): not reported. Ethnicity: not reported.
Further population details	1. Frail: Not applicable/Not stated/Unclear.
Extra comments	Study MCI is defined as sufficient size to activate the Jerusalem District Emergency Medical System. All MCIs also fulfilled Israel Ministry of Health criteria for an MCI: the arrival of over 10 casualties or more than 4 severely injured casualties to the hospital within a brief period of time.
Indirectness of population	No indirectness.
Interventions	(n=152) Intervention 1: Escalation using staff - increasing the proportion of certain staff types. Management of a mass casualty incident after the creation of a case manager. The role of the case manager was to accompany mass casualty patients as they were transferred within a hospital through the diagnostic/treatment pathway. Duration: until a 'definitive' placement had been reached. Concurrent medication/care: usual care.

Study	Einav 2009 ⁴⁰
	(n=379) Intervention 2: No escalation measure. Duration: not applicable. Concurrent medication/care: usual care.
Funding	Funding not stated
RESULTS (NUMBERS ANALYSED) AND RISK OF BIAS FOR COMPARISON: INCREASING THE PROPORTION OF CERTAIN STAFF TYPES versus NO ESCALATION MEASURE	
Protocol outcome 1: Mortality during the study period. - Actual outcome: Mortality in-hospital; Group 1: 3/152, Group 2: 7/379; Risk of bias: All domain - Very high, Selection - Very high, Blinding - High, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness of outcome: No indirectness	
Protocol outcome 2: Length of stay during the study period. - Actual outcome: Mean length of stay for severely injured patients (no total n numbers reported): Group 1: 12.0 (4.4); Group 2: 37.1 (24.7); Risk of bias: All domain - Very high, Selection - Very high, Blinding - High, Incomplete outcome data - Very high, Outcome reporting - Low, Measurement - High, Crossover - Low, Subgroups - Very high; Indirectness of outcome: No indirectness - Actual outcome: Mean length of stay for less severely injured patients (no total n numbers reported): Group 1: 15.3 (10.7); Group 2: 30.5 (23.1); Risk of bias: All domain - Very high, Selection - Very high, Blinding - High, Incomplete outcome data - Very high, Outcome reporting - Low, Measurement - High, Crossover - Low, Subgroups - Very high; Indirectness of outcome: No indirectness	
Protocol outcomes not reported by the study	Avoidable adverse events during the study period; Quality of life during the study period; Readmission during the study period; A&E 4 hour waiting target met during the study period; Outliers/Boarders during the study period; Referral to treat (RRT) > 18 weeks during the study period.

Study	Jen 2009 ⁶⁹
Study type	Prospective cohort study.
Number of studies (number of participants)	1 (n=882).
Countries and setting	Conducted in USA; setting: tertiary academic hospital with a level I trauma centre.
Line of therapy	Not applicable.
Duration of study	Intervention time: 14 days.
Method of assessment of guideline condition	Adequate method of assessment/diagnosis.
Stratum	Overall.
Subgroup analysis within study	Not applicable
Inclusion criteria	Not reported.

Study	Jen 2009⁶⁹
Exclusion criteria	Not reported.
Recruitment/selection of patients	All in-patients.
Age, gender and ethnicity	Age: not reported. Gender (M:F): not reported. Ethnicity: not reported.
Further population details	1. Frail: Not applicable/Not stated/Unclear.
Indirectness of population	No indirectness.
Interventions	(n=345) Intervention 1: Escalation in structure - increase in beds. Creation of 'surge' capacity before the hospital in-patients were moved to a new facility. Three interventions included, which lasted for a week pre-move. Elective operations were drawn down, number of inpatient transfers accepted from outside institutions was reduced, and a multi-disciplinary discharge planning team conducted daily rounds to identify the eligibility of inpatients for expedited discharge from the hospital and ICU. Duration: 1 week. Concurrent medication/care: preparation for move (no details on change of care given). (n=537) Intervention 2: No escalation measure. Management of patients at baseline (1 week period before the transition period began). Duration: 1 week. Concurrent medication/care: usual care.
Funding	No funding.
<p>RESULTS (NUMBERS ANALYSED) AND RISK OF BIAS FOR COMPARISON: INCREASE IN BEDS versus NO ESCALATION MEASURE.</p> <p>Protocol outcome 1: Mortality during the study period. - Actual outcome: Mortality in-hospital: Group 1: 10/345, Group 2: 16/537; Risk of bias: All domain – very high, Selection - Very high, Blinding - High, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness of outcome: no indirectness</p> <p>Protocol outcome 2: Length of stay during the study period. - Actual outcome: length of stay in-hospital: Group 1: 7 (14), Group 2: 6 (10); Risk of bias: All domain – very high, Selection - Very high, Blinding - High, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness of outcome: no indirectness</p>	
Protocol outcomes not reported by the study	Staff satisfaction during the study period; Avoidable adverse events during the study period; Quality of life during the study period; Readmission during the study period; A&E 4 hour waiting target met during the study period; Outliers/Boarders during the study period; Referral to treat (RRT) > 18 weeks during the study period.
Study	Khanna 2014⁷⁷
Study type	Retrospective cohort study.

Study	Khanna 2014 ⁷⁷
Number of studies (number of participants)	1 (n= not reported).
Countries and setting	Conducted in Australia; setting: large metropolitan public hospital.
Line of therapy	Not applicable.
Duration of study	Intervention time: 24 months.
Method of assessment of guideline condition	Method of assessment/diagnosis not stated.
Stratum	Overall.
Subgroup analysis within study	Not applicable.
Inclusion criteria	Not reported.
Exclusion criteria	Not reported.
Recruitment/selection of patients	Patient record data from in-patient and ED database aggregated into hourly intervals.
Age, gender and ethnicity	Age - Other: not reported. Gender (M:F): not reported. Ethnicity: not reported.
Further population details	1. Frail: Not applicable/Not stated/Unclear.
Indirectness of population	No indirectness.
Interventions	<p>(n= not reported). Intervention 1: Escalation using processes - early discharge. Highest alert level from a 4-tiered capacity alert system (Alert-4). Response to alert: all functional service units and services are asked to respond in order to streamline patient admission and discharge planning. Hospital staff are alerted of the status of occupancy via pager messages, text messages to listed mobile phones and occasionally through the hospital public address system. Examples of typical responses include the cancellation of elective surgery, prioritising discharges and related pharmacy and/or radiology requests and notifying ambulance services to prioritise transfer patients. Duration: of capacity alert not reported. Concurrent medication/care: usual care.</p> <p>(n= not reported). Intervention 2: Escalation using processes - early discharge. Matched control days where an Alert-4 was not implemented. Duration: full day (duration not reported). Concurrent medication/care: usual care. Comments: control day was matched by bed occupancy.</p>
Funding	Funding not stated
RESULTS (NUMBERS ANALYSED) AND RISK OF BIAS FOR COMPARISON: EARLY DISCHARGE versus NO ESCALATION MEASURE.	
<p>Protocol outcome 1: Bed occupancy during the study period.</p> <p>- Actual outcome: Mean hospital bed occupancy percentage on day 0 post capacity alert: Group 104.9 (103.9 – 105.9); Group 2: 104.7 (104.5 – 104.9); Risk of bias: All domain – very high, Selection - Very high, Blinding - low, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness</p>	

Study	Khanna 2014 ⁷⁷
	of outcome: no indirectness- Actual outcome: Mean hospital bed occupancy percentage on day 1 post capacity alert: Group 103.9 (102.6 – 105.1); Group 2: 104.5 (103.7 – 105.2); Risk of bias: All domain – very high, Selection - Very high, Blinding - low, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness of outcome: no indirectness- Actual outcome: Mean hospital bed occupancy percentage on day 2 post capacity alert: Group 102.9 (101.6 – 104.2); Group 2: 103.4 (102.3 – 104.5); Risk of bias: All domain – very high, Selection - Very high, Blinding - low, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness of outcome: no indirectness
Protocol outcomes not reported by the study	Mortality during the study period; Staff satisfaction during the study period; Length of stay during the study period; Avoidable adverse events during the study period; Quality of life during the study period; Readmission during the study period; A&E 4 hour waiting target met during the study period; Outliers/Boarders during the study period; Referral to treat (RRT) > 18 weeks during the study period.

Study	Kollek 2010 ⁸⁰
Study type	Before and after study (interrupted time-series).
Number of studies (number of participants)	1 (n= not reported).
Countries and setting	Conducted in Canada; setting: emergency department in a community hospital.
Line of therapy	1st line.
Duration of study	Other: 1 week pre-intervention; 2 week intervention; 1 week post-intervention.
Method of assessment of guideline condition	Adequate method of assessment/diagnosis.
Stratum	Overall.
Subgroup analysis within study	Not applicable.
Inclusion criteria	Not reported.
Exclusion criteria	Not reported.
Recruitment/selection of patients	All visits.
Age, gender and ethnicity	Age: not reported. Gender (M:F): not reported. Ethnicity: not reported.
Further population details	1. Frail: Not applicable/Not stated/Unclear
Indirectness of population	No indirectness.
Interventions	(n= not reported). Intervention 1: Escalation in structure - use of alternative locations. Creation of an ambulatory influenza clinic in the fast track area of the ED staffed by family physicians. Patients previously seen in the fast-track were seen in the main area of the ED. Patients assessed using a modified triage system (no details given). Duration: 2 weeks. Concurrent medication/care: usual care.

Study	Kollek 2010 ⁸⁰
	<p>(n= not reported). Intervention 2: No escalation measure. Management of patients before the clinic opened. Duration: 1 week. Concurrent medication/care: usual care.</p> <p>(n= not reported). Intervention 3: No escalation measure. Management of patients after the clinic closed. Duration: 1 week. Concurrent medication/care: usual care.</p>
Funding	Funding not stated.
RESULTS (NUMBERS ANALYSED) AND RISK OF BIAS FOR COMPARISON: USE OF ALTERNATIVE LOCATIONS versus NO ESCALATION MEASURE.	
<p>Protocol outcome 1: Length of stay during the study period.</p> <p>- Actual outcome: Mean length of stay within the ED: Group 1: 6; Group 2: 6 (no SDs reported); Risk of bias: All domain – very high, Selection - Very high, Blinding - low, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness of outcome: no indirectness- Actual outcome: Mean admitted length of stay in-hospital: Group 1: 34; Group 2: 25 (no SDs reported); Risk of bias: All domain – very high, Selection - Very high, Blinding - low, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness of outcome: no indirectness</p> <p>- Actual outcome: Mean length of stay within the ED: Group 1: 6; Group 3: 8 (no SDs reported); Risk of bias: All domain – very high, Selection - Very high, Blinding - low, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness of outcome: no indirectness</p> <p>- Actual outcome: Mean admitted length of stay in-hospital: Group 1: 34; Group 3: 39 (no SDs reported); Risk of bias: All domain – very high, Selection - Very high, Blinding - low, Incomplete outcome data - Low, Outcome reporting - Low, Measurement - Low, Crossover - Low; Indirectness of outcome: no indirectness</p>	
Protocol outcomes not reported by the study	Mortality during the study period; Staff satisfaction during the study period; Avoidable adverse events during the study period; Quality of life during the study period; Readmission during the study period; A&E 4 hour waiting target met during the study period; Outliers/Boarders during the study period; Referral to treat (RRT) > 18 weeks during the study period.

Appendix E: Economic evidence tables

Study	Rowan 2010 ¹¹⁷			
Study details	Population & interventions	Costs	Health outcomes	Cost effectiveness
<p>Economic analysis: n/a</p> <p>Study design: Analysis of audit data with assumptions applied regarding the effect of triage on mortality, avoidable admissions and bed days saved.</p> <p>Approach to analysis: Modelling the effect of triage based on a severity score with assumptions applied as to the change in outcome of different classes (see population) of patients if diverted away from CCU after triage.</p> <p>Perspective: UK NHS</p> <p>Time horizon: Death or discharge</p> <p>Treatment effect duration: n/a</p> <p>Discounting: n/a</p>	<p>Population: Patients admitted to general critical care units in England, Wales and Northern Ireland. Classified as either 'potentially avoidable admissions', 'critical care required' or 'death'.</p> <p>Cohort settings: N: 74,510 Mean age: 58.8 years Male: 55.4%</p> <p>Intervention^(a):</p> <ol style="list-style-type: none"> 1. Triage low severity patients to temporary critical care area. 2. Triage high severity patients to no critical care. 3. No triage (based on audit data) 	n/a	<p>Percentage of admissions diverted: <u>Intervention 1</u> 56.5% <u>Intervention 2</u> 14.4%</p> <p>Potential CCU admission avoided in patients diverted: <u>Intervention 1</u> 42.1% <u>Intervention 2</u> 14.4%</p> <p>Potentially avoidable deaths in diverted patients: <u>Intervention 1</u> Not assessed. <u>Intervention 2</u> 30.0%</p> <p>Percentage of CCU bed days saved: <u>Intervention 1</u> 11.1% <u>Intervention 2</u> 15.4%</p>	n/a
Data sources				
Health outcomes: Mortality taken from audit data from national CMP database. Quality-of-life weights: n/a Cost sources: n/a				
Comments				
<p>Source of funding: NIHR HTA programme. Applicability and limitations: The effect on mortality of delayed transfer in those diverted to temporary critical care but who were classified as 'requiring critical care' could not be assessed. Avoidable deaths could only be assumed for those who survived in critical care but were diverted away from critical care after triage. The population assessed were patients in critical care units across 148 hospitals between 1st January 2007 and 31st March 2009 and does not necessarily represent a surge population. It does indicate the potential for decreasing bed occupancy but does not take into account the effect on mortality for the extended population.</p>				

Abbreviations: CCU: critical care unit; n/a: not applicable; NR: not reported.

(a) Severity score (0-12) based on systolic blood pressure, temperature, heart rate, respiratory rate, neurological status and FiO₂. A score (between 0 and 3) is applied to various levels (between 2 and 4 levels for each variable) and the sum of the scores is calculated to give the severity score. Low severity is defined as a score from 0-3; High severity defined as 6-12.

(b) Directly applicable/Partially applicable/Not applicable.

Appendix F: GRADE tables

Table 7: Clinical evidence profile: Presence of a case manager versus usual care

Quality assessment							No of patients		Effect		Quality	Importance
No of studies	Design	Risk of bias	Inconsistency	Indirectness	Imprecision	Other considerations	Presence of a case manager versus usual care	Control	Relative (95% CI)	Absolute		
Mortality (follow-up in-hospital)												
1	observational studies	very serious ¹	no serious inconsistency	no serious indirectness	very serious ²	none	3/152 (2%)	1.9%	RR 1.07 (0.28 to 4.08)	1 more per 1000 (from 14 fewer to 59 more)	⊕000 VERY LOW	CRITICAL

¹ All non-randomised studies automatically downgraded due to selection bias. Studies may be further downgraded by 1 increment if other factors suggest additional high risk of bias, or 2 increments if other factors suggest additional very high risk of bias

² Downgraded by 1 increment if the confidence interval crossed 1 MID or by 2 increments if the confidence interval crossed both MIDs.

Table 8: Clinical evidence profile: Creation of surge capacity versus usual care

Quality assessment							No of patients		Effect		Quality	Importance
No of studies	Design	Risk of bias	Inconsistency	Indirectness	Imprecision	Other considerations	Creation of surge capacity versus usual care	Control	Relative (95% CI)	Absolute		
Mortality (follow-up in-hospital)												
1	observational studies	very serious ¹	no serious inconsistency	no serious indirectness	very serious ²	none	10/345 (2.9%)	3%	RR 0.97 (0.45 to 2.12)	1 fewer per 1000 (from 16 fewer to 34 more)	⊕000 VERY LOW	CRITICAL
Length of stay (follow-up in-hospital; Better indicated by lower values)												

1	observational studies	very serious ¹	no serious inconsistency	no serious indirectness	no serious imprecision	none	345	537	-	MD 1 higher (0.7 lower to 2.7 higher)	⊕○○○ VERY LOW	IMPORTANT
---	-----------------------	---------------------------	--------------------------	-------------------------	------------------------	------	-----	-----	---	---------------------------------------	------------------	-----------

¹ All non-randomised studies automatically downgraded due to selection bias. Studies may be further downgraded by 1 increment if other factors suggest additional high risk of bias, or 2 increments if other factors suggest additional very high risk of bias

² Downgraded by 1 increment if the confidence interval crossed 1 MID or by 2 increments if the confidence interval crossed both MIDs.

1 Appendix G: Excluded clinical studies

2 **Table 9: Studies excluded from the clinical review**

Study	Exclusion reason
Anon2015J ¹	News article
Achour 2015 ²	Editorial
Ashcraft 2001 ³	Study design (descriptive)
Asplin 2006 ⁴	Modelling paper containing no relevant clinical data. Methodological study
Association of women's health 2012 ⁵	Study design (descriptive)
Atack 2012 ⁶	Incorrect interventions. Staff training outcomes
Aylwin 2006 ⁷	Study design (cross-sectional)
Bachman 2014 ⁸	Unable to locate a copy
Back 2010 ⁹	Focus on evacuation. Systematic review: literature search not sufficiently rigorous
Baker 2009 ¹⁰	Study design (descriptive)
Bar-el 2013 ¹¹	Study design (descriptive)
Barishansky 2009 ¹²	Study design (descriptive)
Belmont 2004 ¹³	Study design (descriptive)
Bissell 2004 ¹⁴	Incorrect interventions. No escalation measures - only comparison of mortality from several disasters
Bland 2007 ¹⁵	Incorrect interventions. Training document
Brady 2006 ¹⁶	News article
Branson 2008 ¹⁷	Literature review
Brazle 2001 ¹⁸	Study design (descriptive)
Brice 2007 ¹⁹	Study design (descriptive)
Buono 2007 ²⁰	Pre-hospital triage with no hospital outcomes
Burrington-brown 2002 ²¹	Study design (descriptive)
Challen 2006 ²²	Incorrect interventions. Theoretical escalation measure
Charney 2012 ²³	Not review population. Paediatrics
Chase 2012 ²⁴	Modelling paper containing no relevant clinical data. Forecasting surge events
Chenoweth 2006 ²⁵	News article
Cheung 2012 ²⁶	Modelling paper containing no relevant clinical data. Comparison of 2 influenza specific triage tools
Cheung 2012 ²⁷	Modelling paper containing no relevant clinical data. Comparison of 2 influenza specific triage tools
Christian 2012 ²⁸	Study design (case study)
Collins2016 ²⁹	Incorrect population - surgical
Cryer 2010 ³⁰	Incorrect interventions. Mass casualty Incident - all interventions and outcomes were pre-hospital
Culley 2014 ³¹	Systematic review: no papers of interest
Curcio 2010 ³²	No escalation measure
Davis 2005 ³³	Cross-sectional

Study	Exclusion reason
Dayton 2008 ³⁴	Study design (cross-sectional)
Disaster response 2007 ³⁵	Study design (descriptive)
Downey 2010 ³⁶	No protocol outcomes reported
Doyle 2006 ³⁷	Modelling paper containing no relevant clinical data. Vaccination strategies
Ecri institute 2008 ³⁹	Library service unable to obtain a copy
Epley 2006 ⁴¹	Evacuation co-ordination
Erich 2007 ⁴²	News article
Fagbuyi 2011 ⁴³	Not review population. Paediatric hospital (treats some adults but not stated how many, unlikely to be 75%)
Farrar 2010 ⁴⁴	Study design (descriptive)
Fawcett 2000 ⁴⁵	Modelling paper containing no relevant clinical data. Methodological study
Fineberg 2014 ⁴⁶	Study design (descriptive)
Franc 2015 ⁴⁷	Modelling paper containing no relevant clinical data. Methodological study
Gabler 2013 ⁴⁸	No escalation measure
Gebbie 2007 ⁴⁹	Study design (descriptive)
Glick 2007 ⁵⁰	Study design (descriptive)
Goddard 2006 ⁵¹	Study design (descriptive)
Gold 2005 ⁵²	Study design (descriptive). Incorrect interventions. Evacuation following disaster
Golob 2005 ⁵³	Study design (descriptive)
Goodacre 2013 ⁵⁵	Non-comparative pilot study
Goodacre 2015 ⁵⁴	Protocol and non-comparative pilot study
Gray 2007 ⁵⁶	Study design (descriptive)
Hall 2013 ⁵⁷	Study design (case study)
Hammad 2012 ⁵⁸	Literature review
Hammond 2005 ⁵⁹	Study design (descriptive)
Hampton 2007 ⁶⁰	News article
Hanley 2008 ⁶¹	Incorrect interventions. Staff training outcomes
Hick 2004 ⁶²	Literature review
Hirshberg 2005 ⁶⁴	Modelling paper containing no relevant clinical data. Incorrect population: assessing trauma workload
Hirshberg 2010 ⁶³	Modelling paper containing no relevant clinical data. Incorrect population: assessing trauma workload
Hoard 2005 ⁶⁵	Modelling paper containing no relevant clinical data. Methodological study
Hsu 2004 ⁶⁶	Systematic review: no papers of interest
Hsu 2004 ⁶⁷	Systematic review: no papers of interest
Hupert 2007 ⁶⁸	Modelling paper containing no relevant clinical data. Incorrect population: exclusively trauma care
Jenkins 2008 ⁷⁰	Literature review
Jha 2016 ⁷¹	Brief report; no protocol outcomes reported
Kako 2012 ⁷²	Systematic review: no papers of interest

Study	Exclusion reason
Kallman 2011 ⁷³	Study design (descriptive)
Kanno 2006 ⁷⁴	Modelling paper containing no relevant clinical data. No escalation measure
Kanter 2015 ⁷⁵	Modelling paper containing no relevant clinical data. Assessing the effect of triage predictor performance on mortality.
Kelen 2009 ⁷⁶	Modelling paper containing no relevant clinical data. No relevant outcome
Kleber 2013 ⁷⁸	Staff training outcomes
Koh 2006 ⁷⁹	Literature review
Kwok 2015 ⁸¹	No outcomes of interest
Lam 2006 ⁸²	Literature review
Lee 2000 ⁸³	No protocol outcomes
Lindsey 2005 ⁸⁴	Study design (descriptive)
Lynch 2009 ⁸⁵	Study design (descriptive)
Maloney 2007 ⁸⁶	Not review population. Paediatric
Mathias 2009 ⁸⁷	News article
Matteson 2006 ⁸⁸	Incorrect interventions. Vaccination clinic
Maunder 2010 ⁸⁹	Staff training outcomes
Mechem 2007 ⁹⁰	Library services unable to obtain a copy
Menon 2005 ⁹¹	Non-comparative study
Michaels 2013 ⁹²	Case series
Morton 2015a ⁹³	Systematic review: No eligible papers
Moseley 2010 ⁹⁴	Modelling paper containing no relevant clinical data. No relevant outcomes
Myles 2012 ⁹⁵	Study design (diagnostic accuracy)
Nager 2009 ⁹⁶	Modelling paper containing no relevant clinical data. No relevant outcomes
Nap 2007 ⁹⁸	Statistical model - antiviral intervention
Nap 2008 ⁹⁷	Modelling paper containing no relevant clinical data. No relevant outcomes
Nishizawa 2016 ⁹⁹	Incorrect intervention
O'connor 2004 ¹⁰⁰	Study design (descriptive)
O'connor 2006 ¹⁰¹	Study design (news article)
O'keefe 2004 ¹⁰²	Study design (descriptive)
Olafson 2015 ¹⁰³	Non-comparative study
Patrick 2008 ¹⁰⁴	Incorrect intervention (scheduling of appointments)
Paul 2006 ¹⁰⁵	Incorrect population (surgical)
Peleg 2009 ¹⁰⁶	Study design (descriptive)
Perrin 2006 ¹⁰⁷	Study design (descriptive)
Perry 2006 ¹⁰⁸	Study design (descriptive)
Pershad 2012 ¹⁰⁹	Not review population. Paediatric
Peters 2013 ¹¹⁰	Incorrect interventions. No escalation measure
Posner 2003 ¹¹¹	No escalation measure
Powell 2012 ¹¹²	Study design (descriptive)
Powers 2007 ¹¹³	Library service unable to locate a copy

Study	Exclusion reason
Roccaforte 2007 ¹¹⁴	Literature review
Romano 2005 ¹¹⁵	Study design (escalation)
Roth 2009 ¹¹⁶	Study design (descriptive)
Rozovsky 2002 ¹¹⁸	Study design (descriptive)
Rubin 2010 ¹¹⁹	Literature review
Rutter 2014 ¹²⁰	Not review population. Measures surge at primary care facilities
Sanchez 2007 ¹²¹	Study design (descriptive)
Sanchez 2007 ¹²²	Study design (descriptive)
Satterthwaite 2012 ¹²³	No extractable data
Savoia 2009 ¹²⁵	Systematic review: no papers of interest
Savoia 2013 ¹²⁴	Systematic review: no papers of interest
Scarfone 2011 ¹²⁶	Not review population. Paediatric
Schull 2006 ¹²⁷	Study design (case study)
Scott 2011 ¹²⁸	No escalation measure
Shahpori 2011 ¹²⁹	Modelling paper containing no relevant clinical data. Incorrect comparison: influenza triage tool in regional population and influenza population
Sheeley 2007 ¹³⁰	Conference abstract
Shih 2012 ¹³¹	Non-comparative study
Sloan 2011 ¹³²	Study design (descriptive)
Smith 2010 ¹³³	Study design (descriptive)
Smith 2014 ¹³⁴	Study design (descriptive)
Sobieraj 2007 ¹³⁵	Modelling paper containing no relevant clinical data. Incorrect population: does not account for non-influenza patients competing for resources
Soremekun 2011 ¹³⁶	Modelling paper containing no relevant clinical data. No relevant outcomes
Spaulding 2012 ¹³⁷	Non-comparative study
Stein 2008 ¹³⁸	Incorrect interventions. Training document
Stein 2012 ¹³⁹	Modelling paper containing no relevant clinical data. Methodological study
Steinhauer 2002 ¹⁴⁰	Study design (descriptive)
Stukel 2008 ¹⁴¹	No escalation measure
Tawfik 2014 ¹⁴²	No escalation measure
Taylor 2003 ¹⁴⁴	Study design (descriptive)
Taylor 2006 ¹⁴³	Case series
Tham 2004 ¹⁴⁵	Study design (cross-sectional)
Timbie 2012 ¹⁴⁶	Systematic review: all relevant papers ordered for assessment
Timbie 2012 ¹⁴⁶	Systematic review: no papers of interest
Tsai 2004 ¹⁴⁷	Study design (cross-sectional)
Upshur 2005 ¹⁴⁸	Study design (descriptive)
Utley 2011 ¹⁴⁹	Modelling paper containing no relevant clinical data. Model inputs no clearly defined
Van genugten 2003 ¹⁵⁰	Statistical model - antiviral and vaccination intervention
Verni 2012 ¹⁵¹	Study design (descriptive)

Study	Exclusion reason
Vidondo 2009 ¹⁵²	Modelling paper containing no relevant clinical data. Incorrect intervention: Influenza specific
Voelker 2006 ¹⁵³	News article
Watson 2013 ¹⁵⁴	Systematic review: methods are not adequate/unclear
Wilgis 2008 ¹⁵⁵	Study design (descriptive)
Williams 2008 ¹⁵⁷	Systematic review: no papers of interest
Williams 2015 ¹⁵⁶	Modelling paper containing no relevant clinical data. Non-comparative study
Wingate 2007 ¹⁵⁸	Study design (descriptive)
Wu 2013 ¹⁵⁹	Systematic review: no papers of interest
Wyatt 2003 ¹⁶⁰	Study design (descriptive)
Wynn 2012 ¹⁶¹	Study design (descriptive)
Zane 2004 ¹⁶²	Study design (descriptive)
Zhou 2011 ¹⁶³	Modelling paper containing no relevant clinical data. No escalation measure

1

1 **Appendix H: Excluded health economic studies**

2 No relevant studies identified.

3

4