

# 1 Cost-consequence and cost-utility analysis 2 of an outpatient geriatric multidisciplinary 3 assessment and case management 4 intervention: the 'GRACE' model of care

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## 5 1 Introduction

6 This report addresses the following review questions as set out in the guideline topic:

- 7 • **Assessment and care planning:** 2.1.1 What are the effects (benefits and harms) of  
8 different types of assessment and planning of personalised care on outcomes for older  
9 people with multiple long-term conditions and their carers?
- 10 • **Service delivery frameworks:** 2.1.2 What are the existing frameworks, models and  
11 components of care packages for managing multiple long-term conditions and what  
12 outcomes do they deliver?

13 Review questions 2.1.1 and 2.1.2 are important questions to address due to the potential size  
14 of the population affected in relation to health and social care outcomes and resource  
15 implications.

16 The number of older people with multiple long-term conditions in England is expected to rise  
17 from 2 million in 2013 to 2.9 million in 2018 (Department of Health, 2012, p. 6). Approximately  
18 58% of people over the age of 60 have at least one long-term condition (Department of Health,  
19 2012, p. 7). The health and social care costs for people with long-term conditions are three to  
20 six times higher than for the rest of the population (Department of Health, 2012, p. 10).  
21 Interventions in the area of assessment, care planning, and service delivery have been  
22 developed in order to maximize health and social care outcomes and to improve the efficiency  
23 of resource use.

24 Common complaints about social care services are the lack of holistic needs assessments  
25 (National Voices, 2012) and the fragmentation of services (National Collaboration for Integrated  
26 Care and Support, 2013). Current government policy emphasises the need to improve the  
27 coordination and personalisation of care and support.

### 28 1.1 Evidence review

29 The initial evidence review carried out by identified several systematic reviews (Trivedi, et al.,  
30 2013; Reilly, Hughes, & Challis, 2010; Goodman, Drennan, & Manthorpe, 2012). However, the  
31 evidence identified was inconclusive, and none of the reviews focused explicitly on  
32 interventions where both health and social care professionals were involved. Three non-UK  
33 intervention models were identified in the main search (Beland et al 2006, Canadian study;  
34 Counsell et al 2007, US study; Battersby et al 2007, Australian study).

35 Additional bibliographic searches were carried out by the NCCSC economist. The search  
36 identified a range of intervention models (see

37 Table 1), including, one UK study and 6 non-UK studies (Keeler et al 1999, USA; Challis et al  
38 2004, UK; Sommers et al 2000; Boulton et al 2001; Toseland et al 1997, USA; Bernabei et al 1998,  
39 Italy; Landi et al 1999, Italy). These additional studies and the three studies identified in the  
40 main search are presented in the table below (

41 Table 1). Detailed information about these studies is provided in the evidence tables and critical  
42 appraisal tables.

43 We grouped these studies into overarching intervention models, separating those that were  
44 mainly about integrating health and social care professional input into either: health care  
45 planning (Keeler et al 1999); social care planning (Challis et al 2004); or health and social care  
46 planning, of which we further segmented into outpatient-based geriatric multidisciplinary  
47 evaluation and management plus case management (Beland et al 2006; Counsell et al 2007;  
48 Boulton et al 2001, Toseland et al 1997, Bernabei et al 1998, and Landi et al 1999) in addition to  
49 GP-centred models without case management (Sommers et al 2000) and with case  
50 management (Battersby et al 2007).

51 It is important to note that within the 'GP-based' and 'outpatient-based' models, only three  
52 studies explicitly measured the use of social care services. However, we think that there are  
53 some aspects of social care planning involved since the intervention did make referrals to  
54 community-based services, and for this reason we place them into the category of health and  
55 social care planning.

56 There is also a fourth intervention model type, which combines the input of social care  
57 professionals and service users in the social care assessment, care planning, and service  
58 delivery frameworks (Individual budgets pilot study, Glenndinning et al 2008).

59

60

61 **Table 1**

62 \* Indicates the study was identified in the main search.

63 Note: Internal and external validity scores are provided next to the author citation using the  
 64 notation of ++ for the best quality, + for moderate quality, and – for poor quality. The quality  
 65 scores are presented first for internal validity then for external validity, for example (-/+).

66 For more details on each study, refer to the critical appraisal and evidence tables.

| <b>Health and social care professional input into ...</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |                                                                                                                                                                                                                                                                      |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>1. Health care planning</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | <b>2. Social care planning</b>                                                                                                                                                                                                                                       |
| <p><b>Keeler et al (1999, +/-)</b> US study</p> <p>Intervention: One-time geriatric team assessment to guide GP on health care planning plus a patient adherence intervention</p> <p>Comparison: Usual GP care</p>                                                                                                                                                                                                                                                                                                                                                                                                  | <p><b>Challis et al (2004, +/++)</b> UK study</p> <p>Intervention: One-time assessment by a geriatrician or old age psychiatrist to assist the social care manager in social care planning</p> <p>Comparison: Standard social care</p>                               |
| <b>3. Health and social care planning + innovations in service delivery frameworks</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |                                                                                                                                                                                                                                                                      |
| <b>3.1 Outpatient geriatric multidisciplinary evaluation and management + case management</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |                                                                                                                                                                                                                                                                      |
| <p><b>*Beland et al (2006, ++/+), Canadian study</b></p> <p><b>*Counsell et al (2007, ++/+), Boulton et al (2001, +/-), Toseland et al (1997, +/-), US studies</b></p> <p><b>Bernabei et al (1998, +/-), Landi (1999, +/-); Italian studies</b></p> <p>Intervention: varies</p> <p>Comparison: standard care</p> <p>Note: The studies noted are in no way identical, however, the main model components were broadly similar and were provided over similar time horizons (range 12 to 24 months, shortest duration was 6 months – please refer to the critical appraisal and evidence tables for more detail).</p> |                                                                                                                                                                                                                                                                      |
| <b>3.2 GP-centred models for service delivery, collaborating with nurse and social worker</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |                                                                                                                                                                                                                                                                      |
| <b>3.2.1 Without case management</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                | <b>3.2.2 With case management</b>                                                                                                                                                                                                                                    |
| <p><b>Sommers et al (2000, +/- ) US study</b></p> <p>Intervention: GP collaboration with a nurse &amp; social worker, providing education on self-management &amp; care, make referrals to community health &amp; social care services.</p> <p>Comparison: Standard GP care</p>                                                                                                                                                                                                                                                                                                                                     | <p><b>*Battersby et al (2007, ++/+) Australian study</b></p> <p>Intervention: Addition of service coordinators to GP practices, use non-medical patient-directed and medical goals in the assessment and care planning process.</p> <p>Comparison: Standard care</p> |
| <b>4. Social care assessment, care planning, and innovations in service delivery frameworks</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |                                                                                                                                                                                                                                                                      |

|                                                     |
|-----------------------------------------------------|
| <b>Individualised approaches</b>                    |
| <b>Glendinning et al (2008, +/- ) English study</b> |
| Intervention: Individual budgets pilot study        |
| Comparison: Standard social care                    |

67

68 **2 Decision problem**

69 The intervention selected for the economic evaluation is the Counsell (2007) intervention,  
70 which is an American study, termed the “GRACE” model of care (Geriatric Resources for  
71 Assessment and Care of Elders). The aim of the analysis presented is to assess whether the  
72 GRACE model might be cost-effective in the English context.

73 This analysis takes the perspective of the National Health System (NHS)-funded services as the  
74 study only reported on changes in health care resources. However, the intervention does  
75 comprise of a social care worker and the use of an occupational therapist and community-  
76 services liaison, however whether this would be funded by Personal Social Services or the NHS  
77 is unclear.

78 **2.1 Rationale for the chosen economic evaluation approach**

79 In this study, we combine the results from a cost-consequence and a cost-utility analyses.

80 A cost-utility analysis is a type of cost-effectiveness analysis in which the unit of effect is  
81 measured in terms of a utility indicator (in this case the quality-adjusted life-year - QALY).

82 The cost-effectiveness of an intervention is then determined by examining the incremental cost  
83 ( $C^I - C^C$ ) divided by the incremental effect ( $E^I - E^C$ ), where  $C^I$  and  $C^C$  represent the cost of the  
84 intervention and control groups, respectively, and  $E^I - E^C$  represent the outcomes of the  
85 intervention and control groups, respectively. The higher the ICER, the less cost-effective the  
86 intervention is found to be.

87 A cost-consequence analysis presents the incremental costs alongside incremental  
88 consequences for a number of outcome indicators. Consequences (outcomes) are broadly  
89 defined and can include utility measures and any other measure, for example health and social  
90 care related outcome indicators such as depression scores, social activity scores, etc.

91 Economic evaluation aims to help decision makers allocate resources to interventions that  
92 provide the most value-for-money. When the ICER is less than £0 because the intervention  
93 delivers cost savings and delivers more benefit, the intervention is generally recommended.  
94 From the NICE clinical perspective, the acceptable maximum amount of money to be paid for  
95 an additional QALY is where the ICER is between £0 and £20,000 but advises more caution in  
96 concluding something is cost-effective where the ICER is between £20,000 and £30,000. When  
97 interventions are above £30,000 per QALY, interventions are generally seen as being not cost-  
98 effective, although this is not a strict rule and value judgements are needed.

99 Such a threshold does not exist in social care economic evaluation because it is recognised that  
100 social care is fundamentally different from clinical care in some important aspects. Firstly, the  
101 QALY is a measure of health-related quality of life, and does not reflect outcomes considered  
102 important in social care, for example, feeling safe, feeling in control over daily life and activities,  
103 feeling comfortable and clean, satisfaction with opportunities to socialise, feeling sufficiently  
104 occupied, and maintaining a sense of dignity for example (see the Adult Social Care Outcomes  
105 Toolkit, ASCOT for further examples). For this reason, the QALY is not the agreed-upon outcome  
106 on which to base decisions about cost-effectiveness in social care. Secondly, there is no agreed  
107 upon value defining the cost-effectiveness threshold in social care.

108 In spite of the limitations outlined above, the results from a cost-utility analysis could still be  
109 useful for judging the cost-effectiveness of the intervention if (i) cost-effectiveness can be  
110 demonstrated on the basis of QALYs and (ii) no additional evidence suggests deteriorations in  
111 other relevant outcome indicators. We therefore complement the results from the cost-utility  
112 analysis using health-related quality of life as reported in Counsell et al (2007) with a narrative  
113 summary of the changes in outcomes reported in the supporting studies of similar interventions  
114 (see

115 Table 1).

116 The remainder of Section 2 describes the rationale for the selection of the Counsell (2007)  
117 intervention. Details of the study are provided in the following sections including information  
118 on the sample (Section 2.3), the nature of the intervention (Section 2.4), the comparison group  
119 (Section 2.5), the outcome measures reported (Section 2.6) and the study results (Section 2.7).  
120 Where Counsell (2007) lacks information, we draw on evidence from additional studies in order  
121 to supplement the gaps (Section 2.8). Section **Error! Reference source not found.** describes the  
122 evidence and methods used to conduct the cost-utility analysis in the UK context. Section 4  
123 reports the results obtained and sections 5 provides a narrative summary of additional studies  
124 with relevant evidence about the outcomes of interventions using outpatient geriatric  
125 multidisciplinary evaluation and management plus case management. This is used to support  
126 the cost-consequence analysis. Section 7 discusses the results of both the cost-utility and cost-  
127 consequence analysis. Finally, Section 7 summarises the recommendations about the cost-  
128 effectiveness of the intervention.

## 129 **2.2 Rationale for selecting the Counsell et al (2007) intervention**

130 The rationale for focusing on the outpatient geriatric multidisciplinary evaluation and case  
131 management intervention model for the economic analysis is that, relative to all other model  
132 types (see Table 1) the evidence base was stronger. We define 'stronger' in that there was a  
133 majority of studies of moderate or high quality with respect to internal and external validity  
134 (see



135 Table 1) and there was a consistent trend across studies for improvements in a range of  
136 outcomes (and none of them found worse outcomes) and that they had consistent impacts on  
137 acute care service use (generally, reduced or no different, or trending to reductions but were  
138 not statistically significantly so). The impact on community health and social care services was  
139 mixed: in some cases there were increases, decreases, or no changes. Therefore, it seemed that  
140 the intervention was improving outcomes, but the impact on costs was less clear as these were  
141 non-UK studies, and further analysis is needed to take into account differences in institutional  
142 context (i.e. baseline patterns of service use) and differences in unit costs.

143 The selection of the Counsell et al (2007) study specifically is due to the research being more  
144 recent (conducted between 2002-2004). The other studies are older, and patterns of resource  
145 use may not be representative. We do not include Beland et al (2006) in our analysis for the  
146 same reason (the study was carried out between 1999 and 2001) but also because this was a  
147 cost-minimization analysis and so does not include health or social care individual-level  
148 outcomes.

149 The Counsell et al (2007) study is a randomised control trial rated as having good internal  
150 validity (++) and moderate external validity (+), as rated by the systematic reviewers (for more  
151 detail see the critical appraisal and evidence tables). Furthermore, the time horizon of the  
152 analysis was suitably long for most outcomes: the intervention was delivered over a two-year  
153 period and followed up for a third year. Healthcare resource use was collected over the three-  
154 year period but information on health-related quality of life and activities of daily living (both  
155 instrumental (IADL) and basic, (ADL)) were measured over the two-year period only.

### 156 **2.3 Sample characteristics**

157 The intervention was carried out on a sample of 951 individuals who were recruited from six  
158 community-based health centres that serves approximately 6,000 older adults. These  
159 community health centres are a part of a university-affiliated urban health care system that  
160 mainly serves individuals of low socioeconomic status (Counsell et al 2007, p.2624).

161 However, our analysis is based on a sub-group of the entire sample (N=224, intervention,  
162 n=112, comparison group, n=114)<sup>1</sup>, defined as those with a 40%+ chance of hospital admission,  
163 a measure constructed by the authors on the basis of patient age, sex, perceived health,  
164 availability of an informal caregiver, heart disease, diabetes, physician visits, and  
165 hospitalisations (Counsell et al 2007, p.2626). The reason for selecting this subgroup is that  
166 individuals with higher baseline use of acute care services might benefit more from  
167 interventions that aim to reduce hospitalisation and therefore may be better to target this  
168 particular group.

#### 169 *Hospital admissions*

170 The mean number of admissions in the 6 months prior to the intervention was 0.8 and 0.6  
171 admissions per person for the intervention and control group respectively although statistical

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<sup>1</sup> We do not know whether this subgroup is evenly distributed across the six centres.

172 significance figures are not provided (Counsell et al 2007, p.2631, Figure 2). However, using the  
173 aforementioned probability of repeated admission, both groups had a mean (standard  
174 deviation) rating of 0.47 (0.06) for the intervention group (N=112) and 0.49 (0.07) for the  
175 control group (N=114), which was statistically significant (p=0.04) (Counsell et al 2009, p.9).

176

#### 177 *Demographics*

178 The sample mean age was 72 years old, 64% female, 57% black, 67% with less than 12 years of  
179 education, 75% with low socioeconomic status (defined as having household income less than  
180 \$10,000 per year), 37% receiving publicly funded health insurance due to low income  
181 (Medicaid), and 91% receiving publicly funded health insurance due to old age (Medicare). Both  
182 groups were similar at baseline (p-values indicate they were not statistically different) (Counsell  
183 et al 2009, p.9).

#### 184 *Health status and chronic conditions*

185 In relation to levels of need and health status, groups were also similar at baseline (p-values  
186 indicate they were not statistically different) (Counsell et al 2009, p.9).

187 The percentage of individuals' whose perceived health was rated fair or poor was 80% and the  
188 mean (standard deviation) number of chronic conditions was 3.6 (1.5).<sup>2</sup>

189

#### 190 *Instrumental and Basic Activities of Daily Living (ADL)*

191 The measurement tool used for measuring instrumental and basic ADLs was the Assets &  
192 Health Dynamics of the Oldest-Old (AHEAD) tool, which is a 6-item ADL and 7-item ADL  
193 measured on a scale of 0-3, where 0 represents no difficulty and 3 indicates needing help, with  
194 total scores for instrumental and basic ADLs ranging from 0 to 21 and 0 to 18, respectively  
195 (Counsell et al 2007, p.2626-7).

196 The mean (standard deviation) baseline scores for instrumental ADLs were 3.8 (4.5) for the  
197 intervention group and 3.5 (4.6) for the control group. The mean (standard deviation) baseline  
198 scores for basic ADLs were 2.6 (4.0) for the intervention group and 1.9 (2.9) for the control  
199 group (Information provided through email correspondence with the authors).

200 The proportion of individuals who required help with one or more instrumental ADLs was 47%  
201 and the proportion that required help with one or more basic ADLs 26% (Counsell et al 2009,  
202 p.9).

203

#### 204 *Other characteristics*

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<sup>2</sup> From a list of 10: hypertension, angina pectoris or coronary artery disease, congestive heart failure, heart attack, stroke, chronic lung disease, inflammatory bowel disease, arthritis of hip or knee, diabetes mellitus, and cancer (Counsell et al 2009, p.9).

205 Characteristics in relation to the proportion of the sample living alone, with a carer helping at  
206 home, with depression, or with cognitive impairments was available for the entire sample  
207 (N=951) but we could not obtain this information on the sub-group of interest (N=224).  
208 However, we list these characteristics for the entire sample here, but emphasise that we  
209 cannot know whether these characteristics belong to our subgroup of interest (N=224  
210 individuals with higher use of hospital services and higher needs in relation to instrumental and  
211 basic ADLs).

212

213 Of the entire sample (N=951)

- 214 • Living alone: 44%
- 215 • Carer helping at home: 25%
- 216 • Depressed or sad: 26%
- 217 • Depression case: 11.5% (as measured by the Patient Health Questionnaire-9 (PHQ-9)  
218 with a score greater than or equal to 10)
- 219 • Dementia: 0.8% (as measured by the Short Portable Mental Status Questionnaire  
220 (SPMSQ))

221

222 *Eligibility criteria (Counsell et al 2007, p.2425)*

223 Inclusion criteria

- 224 • Age 65 years or older,
- 225 • An established patient (defined as at least 1 visit to a primary care clinician at the same  
226 site within the past 12 months),
- 227 • An income less than 200% of the federal poverty level (defined as qualifying for Indiana  
228 Medicaid coverage or being enrolled in the county medical assistance plan)

229 Exclusion criteria

- 230 • Residence in a nursing home or
- 231 • Living with a study participant already enrolled in the trial,
- 232 • Enrolled in another research study,
- 233 • Receiving dialysis,
- 234 • Severe hearing loss,
- 235 • English-language barrier,
- 236 • No access to a telephone, or
- 237 • Severe cognitive impairment (defined by Short Portable Mental Status Questionnaire  
238 score  $\leq 5$ ) and without an available caregiver to consent to participate.

## 239 **2.4 Description of the intervention**

240 The GRACE model is one example of an intervention that integrates health and social care  
241 professional input into the assessment, care planning, and service delivery process to meet the  
242 health and social care needs of community dwelling older people over the age of 65 years old.

243 More specifically, the GRACE model of care is an outpatient, multidisciplinary geriatric team  
244 (composed of a geriatrician, pharmacist, physical therapist, mental health social worker,  
245 community-based services liaison, practice manager and administrative assistant) plus case  
246 management (performed jointly by an advanced practice nurse and social worker). The average  
247 caseload for the case manager team is 125 individuals based on 1 full time nurse and 1 full time  
248 social worker. The average input from each member in the geriatric team was reported to be  
249 around 0.05 fulltime equivalent (with the exception of 0.25 FTE for the practice manager), for a  
250 caseload of 125 patients.

251 The GRACE model comprises an initial and annual in-home comprehensive geriatric assessment  
252 from the case managers. The assessment is used to create an individualised care plan that is  
253 discussed with the multidisciplinary team. The individual's needs are then linked to the 'GRACE'  
254 protocol – a standardised checklist and response to 12 common geriatric conditions – advance  
255 care planning, health maintenance, medication management, difficulty walking/falls, chronic  
256 pain, urinary incontinence, depression, hearing loss, visual impairment, malnutrition or weight  
257 loss, dementia, and care giver burden.

258 The individual care plan is also comprised of the individual's goals. The individual's care plan is  
259 also discussed with their GP.

260 In relation to service delivery, there are weekly meetings amongst the multidisciplinary team  
261 and the case managers to discuss the successes and barriers in implementing the GRACE  
262 protocols. Case managers also use electronic medical records and a web-based tracking system  
263 to coordinate amongst health professionals and sites of care.

264 In relation to case management, individuals receive on-going support from the case managers  
265 at least once a month (either face-to-face or telephone). Case managers are required to visit  
266 the individual face-to-face after any A&E or hospital admission. Other contacts are arranged as  
267 appropriate to implement the care plan.

## 268 **2.5 Description of the comparison group**

269 Individuals in the comparison group accessed usual primary and specialty care services. Both  
270 intervention and control groups had access to GP house calls and skilled nursing facilities. They  
271 also had access to the inpatient "ACE" unit and consult services (inpatient acute care for elders  
272 model), which provide a "geriatrics interdisciplinary team that integrates and enhances care  
273 delivered by the hospital attending physician" (Counsell et al 2007, p.2624). Previous US-based  
274 studies found that the ACE intervention improves outcomes in hospitalised older patients  
275 (Counsell et al 2007, p.2624, citing (Landefeld, Palmer, Kresevic, & al., 1995), (Counsell, Holder,  
276 Liebenauer, & al., 2000), (Covinsky, King, Quinn, & al., 1997), (Palmer, Counsell, & Landefeld,  
277 2003), however the quality of the studies has not been assessed.

## 278 **2.6 Outcome measures (individual-level outcomes and resource use)**

### 279 Individual-level outcomes

280 The individual-level outcomes measured in the study include:

- 281 • Medical Outcomes 36-Item Short-Form 36 (SF-36) scale, which measures patient health-  
282 related quality of life using the eight SF-36 scales (physical functioning, role-physical,  
283 bodily pain, general health, vitality, social functioning, role-emotional, and mental  
284 health).
- 285 • The summary measures of the SF-36 (aggregated into physical health, the physical  
286 component summary (PCS) and mental health, Mental Component Summary (MCS)
- 287 • Instrumental and basic activities of daily living (IADLs and ADLs);
- 288 • Mortality
- 289 These individual-level outcomes were obtained via email communication with the authors, as  
290 they were not presented within the published studies (See Table 2).

291

## 292 Resource use

293 Resource use was collected via computer database through the RCT.

294 Resource use included A&E visits, hospital admissions, and inpatient stay. These were  
295 measured in natural units for the two-year period and also presented as costs. In the third year,  
296 they were only measured as costs in the combined category of 'acute care'. Community  
297 healthcare services included mental health, rehabilitation, primary care, speciality care,  
298 procedures, and diagnostics. These were only measured as costs and are provided as a two-  
299 year average rather than being presented for years 1 and 2 separately. In the third year,  
300 community care costs are not disaggregated; rather, they are provided in the combined  
301 category of 'community care costs' (See Table 3).

## 302 **2.7 Results of the study**

303

### 304 Individual-level outcomes

#### 305 *Mortality*

306 There were no differences in mortality over the two-year period ( $p=0.64$ ) (Counsell et al 2007).

307

#### 308 *Instrumental and Basic Activities of Daily Living*

309 Over the two-year period there were no differences between groups in both instrumental and  
310 basic activities of daily living (IADL, ADL) ( $p=0.97$  and  $p=0.61$ , respectively). High scores and  
311 positive changes on IADL and ADL indicate worse functioning over time, as presented in the  
312 following table. These were not measured in the third, post-intervention year (See Table 2).

313

#### 314 *Patient health-related quality of life*

315 At the end of the intervention over the two-year period, patient health-related quality of life,  
316 measured by the SF-36, was statistically significant and improved for the intervention group on  
317 the subscale of mental health ( $p=0.02$ ). Some of the subscales were not statistically significant

318 at the  $p=0.05$  level, but were trending towards significance in the areas of vitality ( $p=0.10$ ),  
319 general health ( $p=0.12$ ), social function ( $p=0.13$ ), and role emotional ( $p=0.14$ ). No differences  
320 were observed in the remaining subscales of physical function ( $p=0.41$ ), role physical ( $p=0.96$ ),  
321 and bodily pain ( $p=0.96$ ). (See Table 2).

322 Higher scores and positive changes on the SF-36 indicate improvements over time. In a majority  
323 of subscales, the intervention group was associated with positive changes in the SF-36 subscale  
324 while the usual care group was associated with negative changes. Patient health related quality  
325 of life was not measured in the third, post-intervention year.

326

327 *Mapping SF-36 measures to the EQ-5D.*

328 Within the UK the most widely recognised measures of health-related quality of life is the  
329 EQ-5D, therefore it is the preferred instrument when an economic evaluation is conducted.  
330 NICE permits that where EQ-5D measures are not available, they can be cross-walked using a  
331 mapping function. A search on the Health Economics Research Centre database of mapping  
332 functions (Dakin, 2014) identified one study (Ara & Brazier, 2008). Details on the statistical  
333 properties of the mapping function are provided in the Appendix (Appendix: Statistical  
334 properties of the mapping function (SF-36 to EQ-5D)).

335

336 *Results of the mapping function*

337 Using the formula, equivalent EQ-5D scores for the SF-36 measures is 0.068 QALYS (Table 2).  
338 This is the incremental effect of the intervention compared to the control group and we use this  
339 value in our analysis.

340

341 Resource use

342 *Acute care service use (A&E and hospital admissions)*

343 Over the two-year period of the intervention, the main outcomes measured were A&E and  
344 hospital admissions.

345 In the first year, there were no statistical differences between groups for both A&E and hospital  
346 admissions (measured either as hospital admissions per person or as inpatient stays per 1,000  
347 people) ( $p=0.79$ ,  $p=0.60$ ,  $p=0.68$ , respectively).

348 In the second year, the intervention had statistically significant reductions in both A&E and  
349 hospital admissions per person ( $-35\%$ ,  $p=0.03$  and  $-44\%$ ,  $p=0.03$ , respectively). Inpatient stays  
350 per 1,000 in the second year were trending towards statistically significant reductions favouring  
351 the intervention group ( $-45\%$ ,  $p=0.13$ ).

352 In the third year, measures of A&E and hospital admissions were consolidated into a single  
353 measure of acute care costs, which was not statistically significant, but may be trending  
354 towards significant reductions favouring the intervention ( $-28\%$ ,  $p=0.21$ ) (Intervention: \$3,275  
355 vs. Control: \$4,544). (See Table 3).

356

357 *Community healthcare service use*

358 In the two years of the intervention, the use of community health care services, measured as  
359 costs, were statistically significant and greater in the intervention group in mental health  
360 services ( $p < 0.001$ ) and rehabilitation ( $p < 0.001$ ). The use of primary care services (GP visits),  
361 speciality care, and procedures and diagnostics were not statistically different ( $p = 0.64$ ,  $p = 0.49$ ,  
362 and  $p = 0.22$ , respectively).

363 In the third year, community health care resource use was provided as an aggregate cost. The  
364 intervention had statistically lower community health care costs ( $p < 0.001$ ), a reduction by 11%.  
365 It is not possible to distinguish which components of community care services contributed to  
366 the overall reduction. (See **Table 4**).

367

368 *Overall findings*

369 Overall, the 3-year study indicated a statistically significant reduction in the use of A&E and  
370 hospital admissions in the second year, but not in the first year or in the third, post-intervention  
371 year. Use of community health care services increased in the first two years (for some services)  
372 but was reduced in the third year. These were accompanied by improvements in some of the  
373 SF-36 subscales and no differences in instrumental or basic activities of daily living.

374

375 *Authors' discussion*

376 The authors suggest that the lack of statistically significant reductions in the use of acute care  
377 services in the first year may be due to the time needed for the case management team to  
378 develop trust and a working relationship with the patient and the primary care physician. The  
379 authors point to two US studies where similar conclusions were drawn (Sommers, Marton,  
380 Babaccia, & Randolph, 2000) and (Burton, Weiner, Stevens, & Kasper, 2002) however both of  
381 these intervention designs were not similar, but did target similar populations.

382 The authors' also caution that there may be confounding factors, for example, that the  
383 improvements may be due to social contacts, as the study design did not incorporate sham  
384 contacts for the control group (Counsell et al 2007, p. 2632).

385 The authors suggest that the intervention's improved recognition and treatment of depression  
386 may have led to better mental health status, and general improvement and recognition of  
387 common geriatric conditions and other quality improvements may have contributed to positive  
388 impacts on health status, which may have influenced the reductions in the use of acute care  
389 services (Counsell et al 2007, p. 2632).

390 The authors also point to other studies of outpatient geriatric assessment and community and  
391 home based care management that have not found reductions in the use of acute care services  
392 and equally some studies that found reductions (Counsell et al 2007, p. 2631). However, these  
393 studies reflect different intervention models. However, in our own review of the literature with  
394 more similar models, some studies found reductions in the use of acute care services (Toseland

395 1996, 1997, Bernabei 1998), and some with no differences (Boult et al 2001) or were trending  
396 towards reductions but were not statistically significant (Beland et al 2006).

## 397 **2.8 Modeling resource use from additional studies**

398 One of the limitations of the Counsell et al (2007) study is that it does not comprehensively  
399 collect all relevant resource use. It does not measure community social care resource use<sup>3</sup> or  
400 measure admissions to nursing or care homes.

401 We drew on additional evidence to fill these gaps in knowledge.

402 In relation to social care services, only three of six studies reported on social care resource use.  
403 Findings from two studies showed mixed results, with one showing statistically significant  
404 increases in the percentage accessing social services (Intervention, 82% vs. Control, 68%,  
405  $p < 0.05$ ) but when this is translated to total hours of social services this was not statistically  
406 significant (Beland et al 2006, Canada, +/+ , 22 month follow-up). In the second study, there  
407 were no statistically significant differences between hours of home support or in the  
408 percentage accessing meals on wheels (Bernabei et al 1998, Italy, +/+ , 12-month follow-up). In  
409 the third study, while social care services was measured, it was not possible to determine  
410 whether there were statistically significant differences between groups because this was not  
411 presented separately; rather it was presented as a part of total costs (Toseland et al 1997, USA,  
412 +/+ , 24-month follow-up). Due to mixed and limited evidence in this area, we could not come to  
413 any strong conclusions for use in our analysis and is an area of uncertainty (Table 5).

414 In relation to admissions to institutional or nursing home care, the same three studies reported  
415 on this outcome, all of which found no differences between groups (Beland et al 2006; Bernabei  
416 et al 1998; Toseland et al 1997) a fourth study, Boult et al (2001, +/+), using self-report data,  
417 also found no differences in the use of nursing homes. Even though these results are based on  
418 just 1 good quality and 3 moderate quality studies, the findings are consistent, and we believe  
419 they provide a useful indication of potential changes of resource use, although we cannot be  
420 certain (Table 5).

---

<sup>3</sup> However, some of the services provided as a part of community health care may be funded by social care services in England, for example, rehabilitative services, including occupational or physical therapists may be funded by social care services.



**Table 2**

Counsell et al (via e-mail communication with authors – these data are not available in published studies)

| <b>Patient health-related quality of life, SF-36 measurement tool</b> |                             |      |                   |      |                           |      |                   |      |                                                                             |      |          |
|-----------------------------------------------------------------------|-----------------------------|------|-------------------|------|---------------------------|------|-------------------|------|-----------------------------------------------------------------------------|------|----------|
| <b>Variable</b>                                                       | <b>Intervention (N=112)</b> |      |                   |      | <b>Usual Care (N=114)</b> |      |                   |      | <b>Incremental effect<br/>(Intervention – Usual care)<br/>2 year change</b> |      |          |
|                                                                       | <b>Baseline</b>             |      | <b>Difference</b> |      | <b>Baseline</b>           |      | <b>Difference</b> |      |                                                                             |      |          |
|                                                                       | Mean                        | SD   | Change            | SD   | Mean                      | SD   | Change            | SD   | Mean change                                                                 | SD   | P-value* |
| <b>SF-36 subscales*</b>                                               |                             |      |                   |      |                           |      |                   |      |                                                                             |      |          |
| Physical function                                                     | 41.6                        | 24.4 | <b>-3.2</b>       | 25.5 | 46.3                      | 24.7 | <b>-5.8</b>       | 21.7 | <b>2.6</b>                                                                  | 23.7 | 0.41     |
| Role physical                                                         | 28.3                        | 33.8 | <b>1.0</b>        | 38.5 | 30.0                      | 34.9 | <b>0.8</b>        | 38.3 | <b>0.2</b>                                                                  | 38.4 | 0.96     |
| Bodily pain                                                           | 49.0                        | 25.6 | <b>-1.0</b>       | 26.8 | 51.7                      | 25.6 | <b>-0.8</b>       | 38.3 | <b>-0.2</b>                                                                 | 26.4 | 0.96     |
| General health                                                        | 39.3                        | 19.8 | <b>1.8</b>        | 19.4 | 41.1                      | 17.5 | <b>-2.2</b>       | 19.0 | <b>4.0</b>                                                                  | 19.2 | 0.12     |
| Vitality                                                              | 36.9                        | 21.0 | <b>3.9</b>        | 20.1 | 41.3                      | 24.3 | <b>-0.6</b>       | 20.9 | <b>4.5</b>                                                                  | 20.5 | 0.10     |
| Social function                                                       | 62.2                        | 26.7 | <b>3.3</b>        | 34.7 | 66.3                      | 27.8 | <b>-3.6</b>       | 34.4 | <b>7.0</b>                                                                  | 34.6 | 0.13     |
| Role emotional                                                        | 61.9                        | 40.2 | <b>3.6</b>        | 46.6 | 68.7                      | 39.2 | <b>-6.5</b>       | 56.1 | <b>10.1</b>                                                                 | 51.6 | 0.14     |
| Mental health                                                         | 64.7                        | 22.6 | <b>4.5</b>        | 20.4 | 67.7                      | 20.0 | <b>-2.3</b>       | 21.4 | <b>6.8</b>                                                                  | 20.9 | 0.02     |
| <b>SF-36 summary scales*</b>                                          |                             |      |                   |      |                           |      |                   |      |                                                                             |      |          |
| PCS (physical)                                                        | 31.0                        | 9.0  | <b>-1.0</b>       | 8.3  | 31.9                      | 8.8  | <b>-0.60</b>      | 8.0  | <b>-0.40</b>                                                                | 8.20 | 0.72     |
| MCS (mental)                                                          | 47.0                        | 11.5 | <b>2.90</b>       | 12.1 | 49.1                      | 10.2 | <b>-1.50</b>      | 13.0 | <b>4.40</b>                                                                 | 12.6 | 0.01     |

| <b>Instrumental and basic activities of daily living</b>                                                                                                                                                  |                             |       |               |       |                           |       |               |       |                                                                    |        |                 |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------|-------|---------------|-------|---------------------------|-------|---------------|-------|--------------------------------------------------------------------|--------|-----------------|
| <b>Variable</b>                                                                                                                                                                                           | <b>Intervention (N=112)</b> |       |               |       | <b>Usual Care (N=114)</b> |       |               |       | <b>Incremental effect, 2 years<br/>(Intervention – Usual care)</b> |        | <b>P-value*</b> |
|                                                                                                                                                                                                           | Baseline                    | SD    | 2 year change |       | Baseline                  | SD    | 2 year change |       |                                                                    |        |                 |
| <b>IADL*</b> , mean (SD)                                                                                                                                                                                  | 3.8                         | (4.5) | 0.3           | (3.6) | 3.5                       | (4.6) | 0.3           | (3.9) | <b>0.0</b>                                                         | (3.74) | 0.97            |
| <b>ADL*</b> , mean (SD)                                                                                                                                                                                   | 2.6                         | (4.0) | 0.0           | (3.5) | 1.9                       | (2.9) | 0.2           | (2.9) | <b>-0.2</b>                                                        | (3.23) | 0.61            |
| <b>NOTES</b>                                                                                                                                                                                              |                             |       |               |       |                           |       |               |       |                                                                    |        |                 |
| *Change calculated as 2 year – baseline. High scores and positive changes on SF-36 indicate improvements over time. High scores and positive change on IADL and ADL indicate worse functioning over time. |                             |       |               |       |                           |       |               |       |                                                                    |        |                 |
| **p-value obtained from a t-test comparing intervention and usual care groups.                                                                                                                            |                             |       |               |       |                           |       |               |       |                                                                    |        |                 |

1 **Table 3**  
 2  
 3 **Counsell et al (2007, 2009)**  
 4 **Acute care service use**

| Resource use          | Time horizon | Intervention | N=  | Control | N=  | P-value | % Change | Counsell et al 2007 |
|-----------------------|--------------|--------------|-----|---------|-----|---------|----------|---------------------|
| A&E visits per person | 6m prior     | 1.40         | 112 | 1.40    | 114 | *       | *        | p.2631              |
|                       | Year 1       | 1.10         | 112 | 1.15    | 114 | p=0.79  | -4%      | p.2629              |
|                       | Year 2       | 0.85         | 106 | 1.31    | 105 | p=0.03  | -35%     | p.2631              |

5

|                               |          |      |     |      |     |        |      |        |
|-------------------------------|----------|------|-----|------|-----|--------|------|--------|
| Hospital admission per person | 6m prior | 0.80 | 112 | 0.60 | 114 | *      | *    | p.2631 |
|                               | Year 1   | 0.71 | 108 | 0.80 | 109 | p=0.60 | -12% | p.2629 |
|                               | Year 2   | 0.40 | 106 | 0.71 | 105 | p=0.03 | -44% | p.2631 |

6

|                           |        |       |     |       |     |        |      |        |
|---------------------------|--------|-------|-----|-------|-----|--------|------|--------|
| Inpatient stays per 1,000 | Year 1 | 3,938 | 112 | 4,544 | 114 | p=0.68 | -13% | p.2629 |
|                           | Year 2 | 2,152 | 106 | 3,943 | 105 | p=0.13 | -45% | p.2629 |

7

|                                             |        |                   |     |                   |    |        |      |                                  |
|---------------------------------------------|--------|-------------------|-----|-------------------|----|--------|------|----------------------------------|
| Acute care costs, mean (standard deviation) | Year 3 | \$3,275 (\$7,113) | 100 | \$4,544 (\$8,376) | 96 | p=0.21 | -28% | Counsell et al (2009) pp. 11, 12 |
|---------------------------------------------|--------|-------------------|-----|-------------------|----|--------|------|----------------------------------|

\*In the six months prior to the intervention, mean A&E visits per person were estimated to be 1.4 visits and mean hospital admissions per person were estimated at 0.8 and 0.6. Both figures were obtained as a visual estimate using the figure provided in Counsell et al (2007, p. 2631, Figure 2). There were no accompanying estimates of statistical significance for these baseline figures.

Information on acute care services is provided in natural units for years 1 and 2. In year 3, they are only provided in monetary units and furthermore, A&E and inpatient stays are not provided separately, rather consolidated into the category, "acute care costs".

8  
 9

10 **Table 4**  
 11 **Counsell et al (2009)**  
 12 **Community healthcare service use**

| Item                     | Time horizon                  | Intervention |         | N=  | Control |         | N=  | P-value | % Change |
|--------------------------|-------------------------------|--------------|---------|-----|---------|---------|-----|---------|----------|
|                          |                               | Mean         | SD      |     | Mean    | SD      |     |         |          |
| Primary care             | Presented as a 2-year average | \$2,397      | \$2,307 | 112 | \$2,415 | \$2,126 | 114 | p=0.64  | -1%      |
| Specialty care           |                               | \$2,748      | \$3,299 |     | \$2,549 | \$3,213 |     | p=0.49  | 8%       |
| Procedures & diagnostics |                               | \$898        | \$1,074 |     | \$1,057 | \$2,178 |     | p=0.22  | -15%     |
| Mental health            |                               | \$776        | \$3,298 |     | \$132   | \$1,073 |     | p<0.001 | 488%     |
| Rehabilitation           |                               | \$214        | \$758   |     | \$58    | \$190   |     | p<0.001 | 269%     |
| Community health care    | Year 3                        | \$1,813      | \$2,248 | 100 | \$2,031 | \$2,923 | 96  | p<0.001 | -11%     |

**Source:** Counsell et al (2009, p.11, 12)

Estimates of community care service use are not provided in natural units. They are only provided in monetary units. Furthermore, we are not provided with estimates for years 1 and 2 separately; rather they are presented as a 2-year average. In year 3, healthcare resource use is not disaggregated; rather, they are presented as a composite category, "community healthcare".

13  
 14 **Table 5**  
 15 **Modelling resource use from additional studies**

| Study                | Community social care services                                                                                                                                                                                                     | Admission to nursing or care homes | Time period |
|----------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------|-------------|
| Counsell 2007 (++/+) | Not measured                                                                                                                                                                                                                       | Not measured                       | 24 months   |
| Landi 1999 (-/+)     | Not measured                                                                                                                                                                                                                       | Unclear: before & after study.     | 12 months   |
| Bernabei 1998 (+/+)  | No statistically significant differences in hours of home support or in the percentage accessing meals on wheels                                                                                                                   | Not statistically different        | 12 months   |
| Boult 2001 (+/+)     | Not measured                                                                                                                                                                                                                       |                                    | 18 months   |
| Beland 2006 (++/+)   | Statistically significant increases in the percentage accessing social services (Intervention, 82% vs. Control, 68%, p<0.05) but when this is translated to total hours of social services this was not statistically significant. |                                    | 22 months   |
| Toseland 1997 (+/+)  | Not possible to determine because it was not presented separately; it was presented as a part of total costs                                                                                                                       |                                    | 24 months   |

### 16 3 Methods for undertaking cost-utility analysis

17

18 The non-UK interventions considered in the review might not be expected to yield the same  
19 results when applied in the English context because of:

- 20 – Differences between countries in the patterns of services use. For instance, a service  
21 which yields cost savings because it leads to reductions in the use of acute care services  
22 is less likely to be cost-effective in settings with very low “standard’ use of acute care,  
23 other things being equal.
- 24 – Differences in the unit costs of services.
- 25 – Differences in the implementation of the intervention, because for instance of  
26 differences in skills and technologies.

27 Modelling analysis can be used to test the robustness of the published results to different  
28 assumptions about patterns of service use and service unit costs, and in doing so to attempt to  
29 approximate the non-UK published results to the English service context.

30 The steps undertaken to carry out this analysis are summarized below and further detail is  
31 provided in subsequent sections. The analysis was calculated using a MS Excel spread sheet.

- 32 1. Estimating patterns of health and social care resource use in England for the type of  
33 recipients targeted by the intervention, using available data from two different samples:  
34 the IBSEN (Individual Budgets) pilot study (2008) and from Bardsley et al (2012). We use  
35 estimates from two different samples to reflect uncertainties in evidence about the  
36 “standard care” for older people with health and social care needs in England. Service  
37 costs were estimated using use English unit costs estimates from the PSSRU Unit Cost  
38 book (Curtis, 2010) (Curtis, 2013) (Curtis, 2014).
- 39 2. Estimating the incremental cost of implementing the intervention (from Counsell et al  
40 2007) using English unit costs from the PSSRU Unit Cost booklet.
- 41 3. Applying the proportionate changes in service use associated with the intervention in  
42 Counsell et al 2007 to the baseline use of services in to the two English samples (IBSEN  
43 study 2008; Bardsley et al 2012).
- 44 4. Estimating changes in QALY gains over a two and three-year period on the basis of the  
45 evidence in Counsell et al 2007. We make two different assumptions about total QALYs  
46 gained in the two-year period (“QALY 1” and “QALY 2”), and two assumptions about  
47 total QALYs gained in the third year (“QALY 3” and “QALY 4”). Altogether we have four  
48 estimates of total QALYs gained over a two- and three-year time horizons.

49 **We then calculate the incremental cost effectiveness ratio (ICER) for the two English**  
50 **samples (IBSEN 2008 and Bardsley et al 2012) and for the two time horizons: the two-**  
51 **year and three-year period. Altogether, the analysis therefore produces eight ICERs**  
52 **(see**

- 53 5. Table 6).

- 54 • While we recognize that there is no agreed-upon cost-effectiveness threshold in social  
 55 care, the results of the cost-utility analysis are interpreted in the context of the £20,000  
 56 to £30,000 ICER range.

57

58 **Table 6**

59 **Total number of ICERs reflecting different scenarios about the two English samples**  
 60 **used, the two time horizons, and two assumptions about QALYs gained**

| Possible scenarios & number of ICERs | Time horizon        | IBSEN (2008) | Bardsley et al (2012) |
|--------------------------------------|---------------------|--------------|-----------------------|
|                                      | 2-year time horizon | QALY 1       | QALY 1                |
|                                      |                     | QALY 2       | QALY 2                |
|                                      | 3-year time horizon | QALY 3       | QALY 3                |
|                                      |                     | QALY 4       | QALY 4                |

61

62 6. Finally, we perform sensitivity analysis on the results (ICER) to test the influence of  
 63 different parameters. Examples of ‘parameters’ include the baseline use of GP visits in  
 64 the English context and the impact of the intervention on inpatient stays. The sensitivity  
 65 analyses incorporates uncertainties in:

- 66 • English patterns of baseline service use, by reflecting
- 67 ○ Existing variations in the patterns of service use in England
  - 68 ○ Some of the limitations of the English data available (e.g. incomplete
  - 69 information on community healthcare resource use or the time horizon
  - 70 over which resource use was measured, in particular, resource use was
  - 71 extrapolated to a 24-month period using information on utilisation rates
  - 72 at 3 or 6 months).
  - 73 • The stochastic nature of the intervention’s effect on resources and QALYs gained
  - 74 ○ That replications of the study may lead to different results
  - 75 • The transferability of US results to the English context because of
  - 76 ○ Differences between settings with respect to “usual care” (the
  - 77 comparator group)
  - 78 ○ Differences in utilisation rates of similar services
  - 79 ○ Differences in total resource use (differences in the types of care
  - 80 packages)
  - 81 ○ Differences in the implementation of the intervention (the English
  - 82 context may require different levels of intensity or types of health and
  - 83 social care professionals)

- 84                   ○ Differences in population demographics and health status (e.g. the US  
85                   sample were of lower socioeconomic status than the UK samples used,  
86                   majority are non-white, and low socioeconomic status)
- 87                   • The accuracy in measuring benefits (QALY gains), either because of:
- 88                   ○ Mapping SF-36 measures to the EQ-5D
- 89                   ○ The time duration over which the impact of the intervention on QALYs is  
90                   considered

91

### 92 **3.1 Estimating patterns of health and social care resource use in England**

93

94 One of the difficulties in this analysis was obtaining long-term health and social care utilisation  
95 data for older people with multiple long-term conditions and social care needs in England,  
96 because the lack of nationally linked NHS and social care data in England (Ismail, Thorlby, &  
97 Holder, 2014, p. 37) (Whalley, 2013, p. 4).

98 In the absence of a national dataset, our analysis used data from two English studies: the IBSEN  
99 study (2008) and Bardsley et al (2012). An important difference in the two data sets is the  
100 higher baseline rates of inpatient care use in the IBSEN study compared with data in Bardsley et  
101 al (2012). The comparability of these data to Counsell et al (2007) is provided in Appendix 12.

#### 102 IBSEN study (2008)

103 The IBSEN data comes from a small sample (N=316) of older people in receipt of publicly-  
104 arranged<sup>4</sup> social care services in the community who were a part of the Individual Budgets pilot  
105 study. This study was funded by the Department of Health between 2005 and 2007.<sup>5</sup> We use  
106 baseline information on *the whole sample* in our analysis.

107 The main limitations with this data are:

- 108           1. Lack of information about the number of chronic conditions
- 109           2. Short time horizon: data on resource use is measured over 3 or 6 months
- 110           3. Limited comparability of care packages and services measured in IBSEN (2008) and  
111           services provided in Counsell (2007)

112

113

---

<sup>4</sup> Publicly arranged social care services, at the time, would have been almost entirely funded by local government given that the threshold for social care and financial need would have been high at the time. Therefore, the sample in the IBSEN study, in terms of level of need, may be very similar to those in the Counsell (2007) sample.

<sup>5</sup> The individual budgets data contain a sample of both new referrals and existing service users. The appropriateness of using data for new referrals depends on how different they are to existing service users. A t-test indicated no significant differences in mean costs. Therefore, it was decided that it was appropriate to include new referrals in the analysis.

114 1. *Mean number of chronic conditions*

115 It was not possible to determine whether individuals in the IBSEN study had multiple chronic  
116 conditions. However, we believe that it is probable that these individuals may have had at least  
117 one, if not multiple chronic conditions. We support this assumption on the basis that multi-  
118 morbidity increases with age and the level of dependence of the IBSEN sample. The relationship  
119 between age and chronic conditions is evidenced for instance by one English study (Salisbury,  
120 Johnson, Purdy, Valderas, & Montgomery, 2011) and several international studies from  
121 Scotland, (Barnett, Mercer, Norbury, Watt, Wyke, & Guthrie, 2012), the USA, (St Sauver, et al.,  
122 2015), (Ornstein, Nietert, Jenkins, Litvin, & MD, 2013), Switzerland, (Rizza, Kaplan, Senn,  
123 Rosemann, Bhend, & Tandjung, 2012), and the Netherlands, (Uijen & van de Lisdonk, 2008).

124 However, recognizing that such data are not reported, this introduces uncertainty about levels  
125 of baseline resource use. However, this is captured in the sensitivity analysis.

126 2. *Time horizon of the IBSEN (2008) study*

127 Data on service use was collected via interview and service users were asked to retrospectively  
128 account for service use in the:

- 129 • past 6 months (for length of hospital stays and number of hospital admissions)
- 130 • past 3 months (for A&E and other community health and social care services).

131 To be useful to the analysis, we need to use the IBSEN data to calculate resource use over a  
132 three-year period in order to be comparable to the Counsell et al (2007) study. We  
133 therefore use IBSEN baseline data and extrapolate it over a three-year period.

- 134 • The assumption we use in extrapolating the data beyond the three and six months  
135 period is that the rate of resource use remains constant over the following time period.  
136 Therefore, resource use over a 3-month period is multiplied by 4 to estimate 12-month  
137 resource use and resource use over a 6-month period is multiplied by 2 to estimate 12-  
138 month resource use.

139 3. *Comparability of services in IBSEN (2008) and Counsell et al (2007)*

140

141 Table 7 provides the (assumed) English-equivalent healthcare resources that were reported in  
142 the Counsell et al (2007) study. There are several issues in relation to comparability: services  
143 not measured and services with inadequate description.

144 1. The IBSEN sample did not measure the use of mental health services or procedures and  
145 diagnostic services (these were measured in Counsell et al 2007).

146 a. We exclude the estimates of procedures and diagnostic services from our  
147 analysis, as Counsell et al (2007) reported no statistically significant differences  
148 between groups ( $p=0.22$ ). It is important to note that even though estimates  
149 were not statistically significant, use of procedures and diagnostics was trending  
150 lower in the intervention group.

151 b. We model estimates of mental health service use with data from another source  
152 because the intervention was associated with a statistically significant increase in  
153 service use ( $p<0.001$ ).

154 i. We modelled utilisation using an RCT (N=256) based on a sample of  
155 community dwelling older adults with substantial levels of social care  
156 needs and at least one chronic condition (Challis et al 2004). Baseline  
157 resource use was not collected; therefore we estimate resource use as an  
158 average of both intervention and control groups' utilisation at the end of  
159 the 6-month period. These are also provided in



160 Table 7.

161 ii. It is not clear whether these data, measured in 2000, are comparable to  
162 current patterns of service use and we could not find other studies for  
163 validation.

164 2. The Counsell et al (2007) study provides inadequate detail on the types of services  
165 involved in “rehabilitative services” and “specialist services”. We attempted to match  
166 these services with available data from the IBSEN (2008) study.

167 a. We assumed the English equivalent of rehabilitation was the use of occupational  
168 therapists (as this was the only measure in the IBSEN study). It was not clear  
169 from the IBSEN data whether these occupational therapists were funded  
170 through the NHS or social services. For this reason, our unit cost estimates for  
171 occupational therapists was an average of NHS and personal social services-  
172 provided care (see Appendix 11).

173 b. We assumed the English equivalent of specialist services to be chiropodists, as  
174 this was the comparable reported resource use in the IBSEN data.

175 3. There is also inadequate detail associated with Counsell et al (2007) reporting of  
176 “primary care” services. We are unclear as to whether these are home or office visits.

177 a. The IBSEN sample measures both GP home visits and office visits and we use  
178 both in our estimates.

179 4. Counsell et al (2007) and the IBSEN data provide estimates on hospital admissions,  
180 inpatient stays, and A&E visits.

181  
182 *Degree of uncertainty in the comparability of services and impact on total cost*  
183 Overall, there is some uncertainty around the comprehensiveness of our estimates of mental  
184 health, rehabilitative, specialist, and GP resource use. Furthermore, Counsell et al (2007) did  
185 not report whether community health care services were home or office visits. For some  
186 services, the IBSEN data also do not report this information. In our analysis the assumption was  
187 that unit costs were an average of both home and office visits, depending on the information  
188 provided in the PSSRU unit cost reports (see Appendix 11). Insofar as these issues influence cost  
189 estimates, these issues are captured in the sensitivity analysis by varying the baseline utilisation  
190 of all community care services.

191  
192 Bardsley et al (2012)

193 We also use a second data set based on Bardsley et al (2012) research; a retrospective analysis  
194 on four primary care trusts and corresponding local authorities, making up a total sample of  
195 133,000 people aged 75 and over. We use a subset of the Bardsley data (mean age 82 years old,  
196 annual social care costs of £5,000+ (2012, p.134) that are comparable to the IBSEN sample  
197 (mean age 80 years old, weekly social care costs of £227 per week, almost £12,000 per year,

198 Glendinning et al 2008, p.90).<sup>6</sup> It was not reported what proportion had multiple long-term  
199 conditions.

200 **We use this second data set to reflect variation of acute care service use in England. The**  
201 **study did not collect information on community health and social care service use. While the**  
202 **Bardsley sample provided information on A&E visits and inpatient admission rates, there was**  
203 **no information on the average inpatient stay (defined as the total length of stay for the**  
204 **sample divided by the sample size for a given time period), therefore we used IBSEN (2008)**  
205 **data to make assumptions about average inpatient stays.**

206 Table 8 summarizes the differences in acute care service use among the Bardsley et al (2012)  
207 and IBSEN (2008) samples.

- 208 – The IBSEN (2008) sample has an average length of stay of 17 days and an average  
209 inpatient stay of 9 days.<sup>7</sup> We use the average length of stay estimate from IBSEN (2008)  
210 to calculate the average inpatient stay for the Bardsley et al (2012) sample. On this  
211 assumption, the Bardsley et al (2012) sample has an average inpatient stay of 15.5 days.  
212 This is calculated by multiplying 0.91 inpatient admissions reported in Bardsley et al  
213 (2012, p.136) with the average of 17 days length of stay in IBSEN (2008).
- 214 – Our analysis therefore assumes that the Bardsley et al (2012) sample has a higher level  
215 of acute care service use (15.5 days per year) compared to the IBSEN (2008) data. The  
216 IBSEN (2008) data have a 12-month inpatient stay of 9 days (extrapolating from a 6-  
217 month inpatient stay of 4.5 days).

218

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<sup>6</sup> The Bardsley et al (2012) study used cost estimates from 2006/2007 whereas the IBSEN (2008) sample reflect 2007/08 prices, however the overall impact on costs and comparability are likely to be negligible.

<sup>7</sup> Length of stay defined as the duration of a hospital stay for only those individuals who were admitted to hospital. Average inpatient stay defined as the total length of stay for the sample divided by the total sample size.

219 **Table 7**  
 220 **English baseline patterns of resource use, per person**

| Source: IBSEN (2008) data                                                                                                                           |                |                            |             |                               |      |                             |
|-----------------------------------------------------------------------------------------------------------------------------------------------------|----------------|----------------------------|-------------|-------------------------------|------|-----------------------------|
| Mean resource use per person*                                                                                                                       | IBSEN Variable | Measurement method         | Sample size | Time horizon & Original value |      | *Extrapolating to 12 months |
| <b>Admission rate</b>                                                                                                                               | v0112          | Service user (SU) reported | 316         | Last 6 months                 | 0.38 | †                           |
| <b>Average inpatient stay</b><br><i>(Total length of stay divided by the sample size)</i>                                                           | v0110_d        | Scale                      | 316         |                               | 4.5  | 9†                          |
| <b>Length of stay</b><br><i>(Length of stay for those with a hospital admission)</i>                                                                | v0110_d        | Scale                      | 84          |                               | 17   | 17‡                         |
| * Estimates provided for the original value and extrapolated values are rounded.                                                                    |                |                            |             |                               |      |                             |
| † To avoid double counting we only double the average inpatient stay for the 12-month period as this already takes into account the admission rate. |                |                            |             |                               |      |                             |
| ‡ We assume that the mean length of stay for those with an admission will remain the same in the following 6 months.                                |                |                            |             |                               |      |                             |
| <b>A&amp;E visits (Average of 1 + 2)</b>                                                                                                            |                |                            |             | Last 3 months                 | 0.18 | 0.71                        |
| A&E visits (1)                                                                                                                                      | v0097_d        | SU reported                | 311         |                               | 0.17 | 0.70                        |
| A&E visits (2)                                                                                                                                      | v0098_d        | Scale                      | 310         |                               | 0.18 | 0.73                        |
| <b>Specialist (Chiropodist)</b>                                                                                                                     | v0101_d        | SU reported                | 274         |                               | 0.73 | 2.9                         |
| <b>Primary care (GP visits)<br/>Average of home (1, 2) &amp; clinic visits (3,4)</b>                                                                |                |                            |             |                               | 1.1  | 4.4                         |
| GP home visits (1)                                                                                                                                  | v0093_d        | SU reported                | 285         |                               | 0.4  | 1.8                         |
| GP home visits (2)                                                                                                                                  | v0094_d        | Scale                      | 311         |                               | 0.5  | 2.1                         |
| GP surgery visits (3)                                                                                                                               | v0091_d        | SU reported                | 268         |                               | 0.5  | 2.1                         |
| GP surgery visits (4)                                                                                                                               | v0092_d        | Scale                      | 305         |                               | 0.7  | 2.7                         |
| <b>Rehabilitation (Occupational Therapist) (Average of 1+2)</b>                                                                                     |                |                            |             |                               | 0.4  | 1.7                         |
| Occupational therapist (1)                                                                                                                          | v0083_d        | SU reported                | 285         |                               | 0.4  | 1.7                         |
| Occupational therapist (2)                                                                                                                          | v0084_d        | Scale                      | 305         |                               | 0.4  | 1.8                         |

221

| Source: Challis et al (2004)                                                 |                                                                                                                                                                                                                                                                 |  |  |               |       |      |
|------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|---------------|-------|------|
| <b>Mental health services per person</b><br><i>(Psychiatrist home visit)</i> | Estimated from Challis et al (2004) based a two-site RCT (N=256) at 6 months follow-up among community dwelling older people with at least one long-term condition who have substantial levels of social care needs and are in receipt of social care services. |  |  | Last 6 months | 0.035 | 0.07 |

|  |                                                                                                                                                                                                                                                                                                                                                                         |  |  |  |
|--|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|
|  | <p>At 6 months follow-up, 9 out of 256 individuals in the combined intervention and control group had a mean of one contact with a psychiatrist (home visit) over a 6-month period.</p> <p><math>(9/256) * (1 \text{ service contact each}) + (247/256) * (0 \text{ service contacts}) = 9/256 = 0.035</math> mean psychiatrist visits per person in 6 month period</p> |  |  |  |
|--|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|--|

222

223

224 **Table 8 Comparability of IBSEN (2008) & Bardsley et al (2012) acute care use per person**

225

| <b>Mean (standard deviation)</b> | <b>IBSEN (2008)<br/>12 month figures (extrapolated)</b> | <b>Bardsley et al (2012)<br/>12-month period (as reported)</b> |
|----------------------------------|---------------------------------------------------------|----------------------------------------------------------------|
| A&E visits per person per year   | 0.71                                                    | 0.65 (0.025)                                                   |
| Inpatient days per year          | 9                                                       | 15.5                                                           |
| Hospital admission rate          | -                                                       | 0.91 (0.034)                                                   |
| Source                           | IBSEN (2008)                                            | Bardsley et al 2012, p.136, table 3                            |

226

227

228

## 229 3.2 Estimating intervention costs and unit costs

230

### 231 Data sources for estimating English unit costs

232 Estimating the unit costs of the intervention and health and social care resources are based on  
233 the PSSRU unit cost reports (in very few cases they were some were taken from other sources).  
234 Unit cost data are taken from the most recent 2014 publication but if information was not  
235 available we searched earlier publications; however, all prices used in our analysis reflect the  
236 2012/13-year.

### 237 Costing approach

238 We used a full cost approach in estimating intervention and unit costs. A full cost approach  
239 reflects the true opportunity cost of the inputs considered. Full cost approach considers not  
240 only salary, but also employer's contribution to national insurance and pension (oncosts), the  
241 direct and indirect overheads, capital overheads (working in an office space, for example), and  
242 qualifications costs.

243 A full cost approach also includes the indirect cost of any given activity. For example, a 30-  
244 minute GP visit with a patient incurs costs related to travel and paperwork. Indirect costs are  
245 expressed as the ratio of direct to indirect time, where direct time is usually considered face-to-  
246 face time with the patient. We estimate indirect costs using PSSRU unit cost publications.

### 247 Estimates of intervention costs

248 **Table 9** provides the England-based intervention cost estimate per person. Costs are estimated  
249 to be £4,100 per person (total for the two-year intervention period).

250 **Table 11** provides information on the intensity of inputs per care professional per caseload. The  
251 calculation is based on a caseload of N=114 individuals, which is the intervention sample size  
252 (Counsell et al 2007, 2009). The table also provides our assumption about the English-  
253 equivalent care professional, using PSSRU unit cost information (Curtis, 2014).

254 **Appendix 10** provides detail on the full cost approach used to calculate intervention costs  
255 associated with a full-time equivalent health or social care professional. In some cases we made  
256 assumptions where information was not available, and these are explained as notes within the  
257 table.

### 258 Estimates of healthcare utilisation costs

259 **Table 11** presents the unit costs of healthcare resources used in the analysis. Our unit cost  
260 estimates for

261 **Appendix 11** presents the details on full cost approach used to estimate the unit costs of  
262 healthcare resources (in particular, incorporating the direct and indirect costs of care  
263 professional input).

264 Table 12 provides the inflation rates used to estimate 2012/13 unit costs.

265

**Table 9 English-equivalent, incremental intervention costs per person, 2012/13 prices**

|                                                                                                                                                                                                                                                                           |        |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------|
| <b>Per person cost, two-year total (intervention duration of two years)</b>                                                                                                                                                                                               | £4,100 |
| The calculation is based on multiplying the resource inputs per person by the full-time equivalent cost per year per care professional (as in Table 9), to first obtain the yearly cost, which is then multiplied by two to obtain the total two-year intervention costs. |        |

**Table 10 Intervention resource inputs per caseload and English equivalent costs**

| <b>Care professional, Counsell et al (2009)</b>                                                                   |       | <b>Assumed English equivalent care professional</b>      |          |             |
|-------------------------------------------------------------------------------------------------------------------|-------|----------------------------------------------------------|----------|-------------|
| *Resource inputs per caseload                                                                                     |       | Full-time equivalent costs (FTE), using PSSRU unit costs |          |             |
| Case manager: Nurse                                                                                               | 1 FTE | Community nurse specialist                               | £78,327  | 2014, p.190 |
| Case manager: Social worker                                                                                       | 1 FTE | Social worker team leader                                | £102,634 | 2014, p.205 |
| Physiotherapist                                                                                                   | 0.05  | NHS Community physiotherapist                            | £56,576  | 2014, p.179 |
| Pharmacist                                                                                                        | 0.05  | Community pharmacist                                     | £90,662  | 2014, p.184 |
| Community organizer                                                                                               | 0.05  | Social worker assistant                                  | £43,306  | 2014, p.208 |
| Mental health social worker                                                                                       | 0.05  | Mental health social worker                              | £93,629  | 2010, p.175 |
| Geriatrician                                                                                                      | 0.05  | Medical consultant                                       | £254,819 | 2014, p.257 |
| Practice manager                                                                                                  | 0.05  | GP administrative assistant                              | £80,834  | 2014, p.194 |
| Administrative assistant                                                                                          | 0.25  | Practice manager                                         | £111,068 | 2014, p.277 |
| *Our estimates are based on a caseload of N=114, based on the intervention sample size (Counsell et al 2009, p.3) |       |                                                          |          |             |

**Table 11**  
**Unit costs of healthcare utilisation in the analysis, 2012/13 prices**

| 2012/13 prices<br>Total cost per<br>contact | Healthcare<br>resource                   | Original<br>values                                                                                                                                                                                                                                                                                                                    | Original value, year, source                                                                                                                                                                                                                                                                                        | Inflation rate applied to the original value to obtain 2012/13 prices |                                                                                                                        |
|---------------------------------------------|------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------|
| £269                                        | Average cost<br>per inpatient<br>bed day | £231                                                                                                                                                                                                                                                                                                                                  | 2007/2008 prices,<br>Glendinning et al (2008, p.291)                                                                                                                                                                                                                                                                | 17%                                                                   | Calculated using HSCIC, prices index, Inflated from 2007/08<br>to 2012/13 prices (PSSRU unit costs, 2014, p.263)       |
|                                             |                                          |                                                                                                                                                                                                                                                                                                                                       | (Glendinning et al 2008, p.291)<br>Based on a weighted average of all patient rehabilitation stays, excludes patients with brain injuries.                                                                                                                                                                          |                                                                       |                                                                                                                        |
| £37                                         | Average A&E<br>cost                      | £32                                                                                                                                                                                                                                                                                                                                   | 2007/2008 prices,<br>Glendinning et al (2008, p.291)                                                                                                                                                                                                                                                                | 17%                                                                   | Calculated using HSCIC, prices index, Inflated from 2007/08<br>to 2012/13 prices PSSRU unit costs (Curtis 2014, p.263) |
|                                             |                                          |                                                                                                                                                                                                                                                                                                                                       | (Glendinning et al 2008, p.291)<br>Based on an average cost of walk-in, follow attendance and non 24 hour A&E department.                                                                                                                                                                                           |                                                                       |                                                                                                                        |
| £38                                         | Chiropodist<br>visit                     | £36                                                                                                                                                                                                                                                                                                                                   | 2009/10 prices,<br>(PSSRU unit costs, 2010, p.156)                                                                                                                                                                                                                                                                  | 5.7%                                                                  | Calculated using HSCIC, pay index, inflated from 2009/10 to<br>2012/13 prices PSSRU unit costs (Curtis 2014, p.263)    |
|                                             |                                          |                                                                                                                                                                                                                                                                                                                                       | No information available from PSSRU unit costs 2013/14, they refer us to older editions, most recent is<br>from 2010 PSSRU unit costs (Curtis 2010, p.156). The estimate is based on the NHS reference cost, based<br>on a mean cost per contact. No information is given as to the duration of an average contact. |                                                                       |                                                                                                                        |
| £214                                        | Psychiatrist<br>home visit               | PSSRU unit costs (Curtis 2014, p.183). No information was identified for the mean duration of a psychiatric home visit.<br>More detail is provided in Table 13 about assumptions used and for estimating the indirect cost of a face-to-face<br>contact.                                                                              |                                                                                                                                                                                                                                                                                                                     |                                                                       |                                                                                                                        |
| £63                                         | Primary care<br>(GP visit)               | PSSRU unit costs (Curtis 2014, p.195). Calculated using average of home and surgery visits and includes assumptions<br>about the average duration of contact. Unit costs include the indirect costs of face-to-face contacts using PSSRU unit<br>cost reports (detail in Table 13).                                                   |                                                                                                                                                                                                                                                                                                                     |                                                                       |                                                                                                                        |
| £56                                         | Occupational<br>Therapist<br>Contact     | PSSRU unit costs (Curtis 2010, p.152, 177). Calculated using average of Local Authority and NHS provided (home and<br>clinic visits). Assumptions were made to estimate mean duration of contact. Unit costs include the indirect costs<br>associated with face-to-face time using PSSRU unit cost reports (more detail in Table 13). |                                                                                                                                                                                                                                                                                                                     |                                                                       |                                                                                                                        |

**Table 12 Calculation of inflation rates, NHS and Personal Social Services**

| <b>Hospital &amp; community health services (HCHS) index</b> |               |                                                       |  |                                                       |                             |  |
|--------------------------------------------------------------|---------------|-------------------------------------------------------|--|-------------------------------------------------------|-----------------------------|--|
| <b>Year</b>                                                  | <b>Prices</b> | <b>2007/8 as base year</b>                            |  | <b>Pay</b>                                            | <b>2009/10 as base year</b> |  |
|                                                              |               | Index, prices                                         |  |                                                       | Index, pay                  |  |
| 2007/08                                                      | 1.8           | 100.0                                                 |  | 3.5                                                   |                             |  |
| 2008/09                                                      | 5.2           | 105.2                                                 |  | 3                                                     |                             |  |
| 2009/10                                                      | -1.3          | 103.8                                                 |  | 1.8                                                   | 100.0                       |  |
| 2010/11                                                      | 2.8           | 106.7                                                 |  | 3.1                                                   | 103.1                       |  |
| 2011/12                                                      | 4.1           | 111.1                                                 |  | 0.9                                                   | 104.0                       |  |
| 2012/13                                                      | 3.1           | 114.5                                                 |  | 0.9                                                   | 104.9                       |  |
| 2013/14                                                      | 1.8           | 116.6                                                 |  | 0.7                                                   | 105.6                       |  |
| <b>Inflation rate used</b>                                   |               | 1.166 = 17%                                           |  | 1.057 = 5.7%                                          |                             |  |
| <b>Source:</b> PSSRU Unit Costs (Curtis 2014, p.263)         |               | Calculated as index from 2013/14 ÷ index from 2007/08 |  | Calculated as index from 2013/14 ÷ index from 2009/10 |                             |  |

| <b>The PSS annual percentage increases for adult services, all sectors</b> |            |                                                       |  |
|----------------------------------------------------------------------------|------------|-------------------------------------------------------|--|
| <b>Year</b>                                                                | <b>Pay</b> | <b>2009/10 as base year</b>                           |  |
|                                                                            |            | Index, pay                                            |  |
| 2009/10                                                                    | 2.2        | 100.0                                                 |  |
| 2010/11                                                                    | -0.4       | 99.6                                                  |  |
| 2011/12                                                                    | 0.1        | 99.7                                                  |  |
| 2012/13                                                                    | 0.9        | 100.5                                                 |  |
| 2013/14                                                                    | -0.1       | 100.4                                                 |  |
| <b>Source:</b> PSSRU Unit Costs, 2014, p.265                               |            | 1.005 = 0.5%                                          |  |
|                                                                            |            | Calculated as index from 2013/14 ÷ index from 2009/10 |  |



1 **3.3 Proportional changes in service use observed in Counsell et al 2007**

2 As discussed in the last section, there are some uncertainties around baseline estimates of  
3 health care resource use, for both community and acute health care services. These issues  
4 relate both to the representativeness of service use in the English context but also whether  
5 observed changes in the Counsell et al (2007) intervention would occur to the same degree.  
6 Both of these issues are captured in the sensitivity analyses.

7 **3.4 Effects on QALYs gained as observed in Counsell et al 2007**

8 Uncertainty surrounding QALYs gained in the two-year period

9 We needed to make some assumptions when estimating the impact of the intervention on  
10 QALYs gained.

11 The impact of the intervention leads to an incremental effect of 0.068 QALYs. However, this  
12 change is reflected as a single data point at the end of the two-year period (**Figures 1A**).  
13 Therefore we do not know the trajectory of QALY gains; and so we have an incomplete picture  
14 of the intervention’s impact because total QALY gains are estimated as the total changes in  
15 QALYs over time, whereas we are presented with a change at one point in time. This is  
16 important because different trajectories result in different total QALYs gained.

17 Not knowing the trajectory results in uncertainty about the intervention’s ICER. Consider the  
18 following scenarios (**Figure 1B**):

- 19 • QALY gains could start immediately (point 0) and continue to year 2. This is likely to be  
20 unrealistic given the nature of the intervention (it takes time to implement the care  
21 plan, for example). Or that half of the 0.068 QALYs accrue in year 1 (point 1) and 0.068  
22 QALYs are only fully gained at the end of year 2. Or that 0.068 QALYs accrue at year 1  
23 (point 2), continuing to year 2.

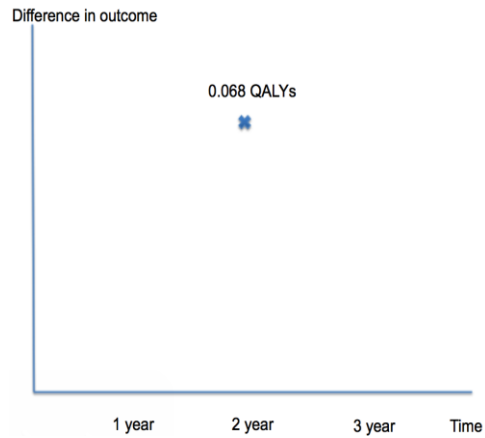
24  
25 Our analysis assumes both points 1 and 2 are realistic, and we use both estimates in calculating  
26 the intervention ICER (Figure 2, Table 13).

- 27 • Scenario 1 “QALY 1” assumes a total gain of 0.068 QALYS at the end of two years.  
28 • Scenario 2 “QALY 2” leads to an overall gain of 0.102 QALYs at the end of two years.

**Figure 1 – Difference in QALYs gained at 2 years**

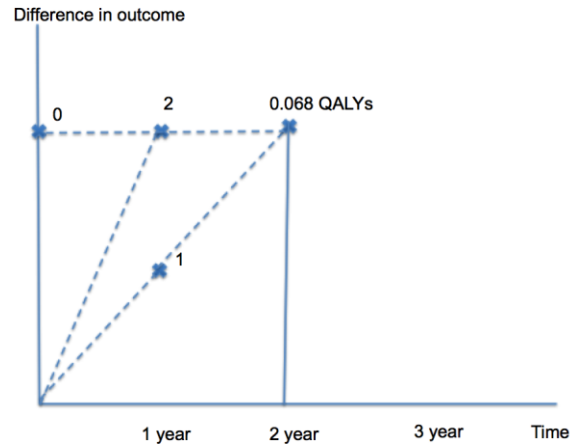
**Figure 1A**

*Information available from the study author*



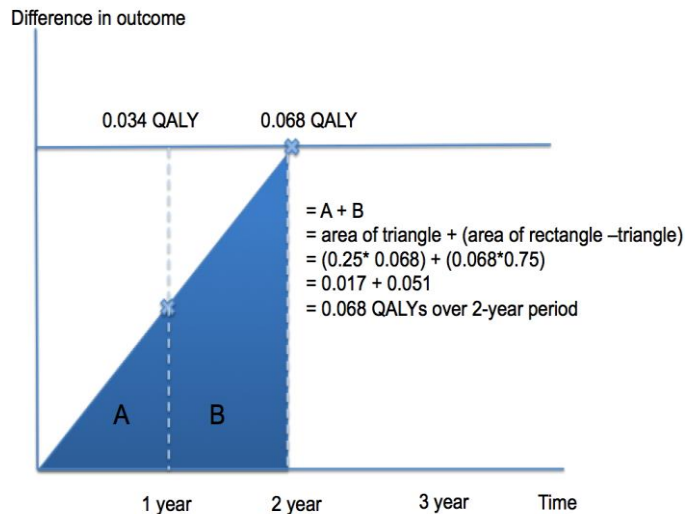
**Figure 1B**

*Uncertainty about the rate of QALYs gained*

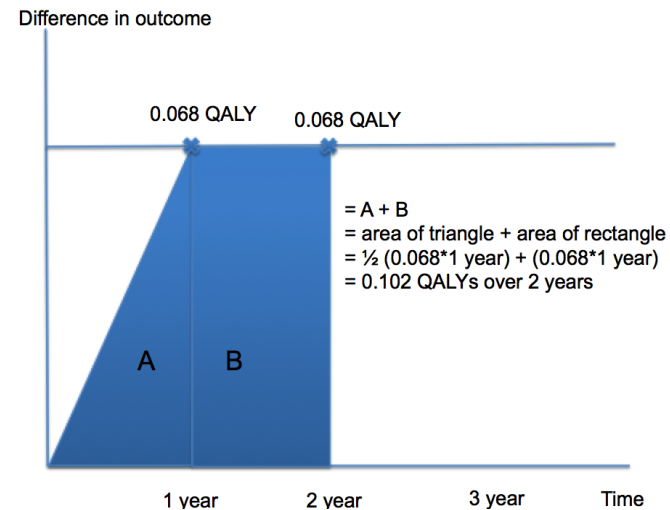


**Figure 2 – Assumptions about QALYs gained**

**“QALY 1”**



**“QALY 2”**



1 Uncertainty surrounding QALYs gained in the three-year period

2 There is also uncertainty about the appropriate time horizon for the analysis. Although the  
3 intervention was followed up over a three-year period, only resource use was measured in the  
4 third post-intervention year but QALY gains were not. However, arguments can be made for  
5 using a three-year time horizon if we assume that QALY gains would not have immediately  
6 disappeared post-intervention.

7 This hypothesis might find some support when exploring, first, the nature of the intervention  
8 itself and, second, making inferences based on patterns of resource use in the third year.

9 A. Inferences about QALY gains in the third year based on the nature of the intervention

10 While it is not possible to disentangle the effects of a multifaceted intervention, it is still worth  
11 exploring the key components of the intervention to inform the likelihood that some of the  
12 impacts could be sustained post-intervention.

13 The key components of the intervention are (Counsell 2007, p.2626): (i) annual in-home  
14 comprehensive geriatric assessment by the case managers, (ii) individualised care plan  
15 developed annually with assistance from an interdisciplinary geriatrics team, (iii) activation of  
16 protocols in relation to one of twelve geriatric conditions<sup>8</sup>, (iv) case managers meeting with the  
17 patient's GP to review, modify, and prioritize care plan protocols and interdisciplinary team  
18 suggestions relating to patient care, (v) weekly interdisciplinary team meetings to review case  
19 managers' success in implementing protocols and problem solving barriers to implementation,  
20 (vi) ongoing case management (at least monthly patient contacts) supported by electronic  
21 medical record and providing coordination and continuity of care among all health  
22 professionals and sites of care.

23 Sustained impacts in the third year may be plausible if it is assumed that GPs gained new  
24 information about their patients through the new approach to assessment and care planning in  
25 the third year. It could also be argued that interventions provided through the 12 geriatric  
26 protocols might be 'investments' (advance care planning, medication management, chronic  
27 pain, hearing loss, visual impairment, malnutrition, caregiver burden).

28 However there are components of the intervention that would not be in place in the third year  
29 and these may have a considerable impact on QALY gains (but we can't be sure).

30 i. For instance, the contact with the nurse and social worker case managers may be  
31 important drivers of QALY gains. There is evidence from one study (identified in our  
32 review) indicating a statistically significant dose-response relationship between number  
33 of nurse and social worker contacts and reductions in acute care service utilisation and  
34 improvements in some patient outcomes (Sommers et al 2000, USA, -/+).<sup>9</sup> However,

---

<sup>8</sup> Advance care planning, health maintenance, medication management, difficulty walking/falls, chronic pain, urinary incontinence, depression, hearing loss, visual impairment, malnutrition, dementia, and caregiver burden

<sup>9</sup> Greater number of contacts was associated with lower hospital admissions (p=0.02), lower GP visits (p=0.003), better function (ADL and IADLs, p=0.005), better social activities count (p=0.02), and reduced symptoms (p=0.08).

- 35 this is based on a slightly different intervention model, a GP-based intervention with  
36 nurse and social worker collaboration.
- 37 ii. Weekly interdisciplinary team meetings may be key drivers in relation to actual problem  
38 solving of barriers to care plan implementation.
- 39 iii. New problems may arise and it is unclear whether without the intervention that a  
40 response to those problems would be handled in the same way.

41 B. Inferences about QALY gains in the third year based on patterns of resource use

42 Support for the hypothesis could be inferred from patterns of resource use in the third year.

43 In the third year, there was a non-significant reduction in acute care resource use (-28%,  
44  $p=0.21$ ).<sup>10</sup> It is possible that reduced use of acute care may be associated with sustained QALY  
45 gains. Relative to the control group, there was also a significant decrease in the intervention  
46 group's use of community healthcare services (-11%,  $p<0.001$ ). However, it is not clear how  
47 changes in community health care services impacts on QALYs.<sup>11</sup>

48 C. Conclusions

49 QALY gains in the third year

50 Recognizing the uncertainty around sustained QALY gains in *the third year*, we adopt two  
51 different assumptions in the analysis. The first assumption is that *half* of the 0.068 QALY gains  
52 are sustained in the third year. This corresponds to an additional 0.051 QALYs. This is illustrated  
53 as point 3 in **Figure 3**. The second assumption is that QALY gains are *sustained* in the third year  
54 (an additional 0.068 QALYs). This is illustrated as point 4 in **Figure 3**.

55  
56 Total QALY gains over the 3-year period

57 These assumptions build on the 2-year scenario. Therefore, the assumptions we use in our  
58 analysis for 3-year QALY gains are calculated using a lower and upper estimate (**Figure 4**). The  
59 lower estimate, "QALY 3", represents a total gain of 0.119 QALYs (the trajectory using points 1  
60 and 3, the area shaded in green). The upper estimate, "QALY 4", represents a gain of 0.170  
61 QALYs (the trajectory using points 2 and 4, the area shaded in blue and green) (Table 13).

62

---

However there was a very weak association in relation to nutrition and self-rated health ( $p=0.31$  and  $p=0.27$ , respectively) and very little association with depression and medication count ( $p=0.58$  and  $p=0.62$ , respectively).

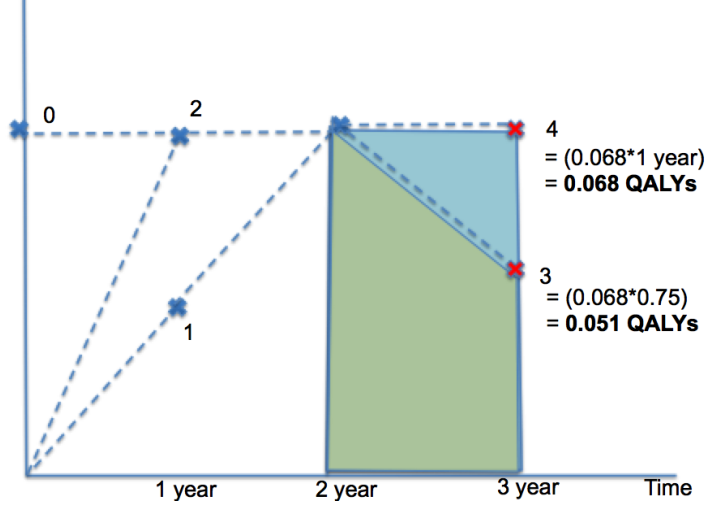
<sup>10</sup> Percentages changes are based on changes in healthcare costs. Information was not provided in natural units.

<sup>11</sup> It was not possible compare the components and intensities in care packages across all three years because years 1 and 2 are consolidated into a 24-month average total cost, furthermore, information in the third year was provided as a composite score of 'community care services' rather than decomposed into specific areas (like primary, specialist, rehabilitative, etc).

63 **Figure 3 – Assumptions about QALYs in the third year**

64

Mean difference between the intervention and control group in QALYs gained



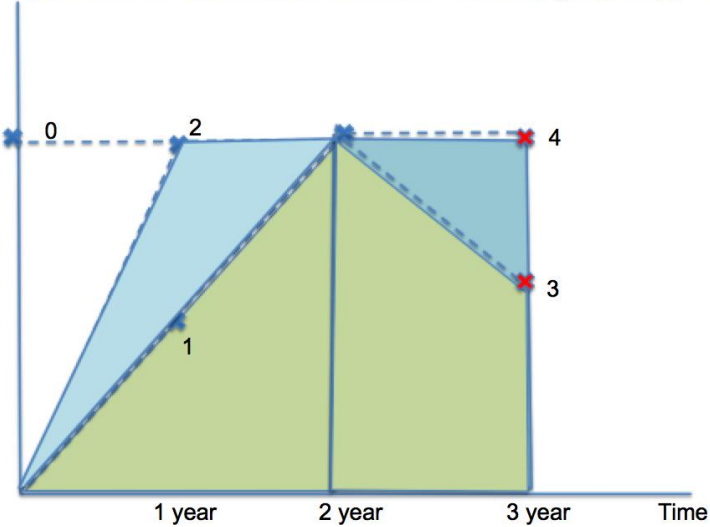
65

66

67 **Figure 4 – Three-year time horizon: total QALYs gained**

68

Mean difference between the intervention and control group in QALYs gained



69

70

71

72 **Table 13**

73 **QALY estimates used in the analysis for the two and three year periods**

| Two-year |             | Three-year |             |                     | Third year  |
|----------|-------------|------------|-------------|---------------------|-------------|
| QALY 1   | 0.068 QALYs | QALY 3     | 0.119 QALYs | 0.068 + 0.051 QALYs | 0.051 QALYs |
| QALY 2   | 0.102 QALYs | QALY 4     | 0.170 QALYs | 0.102 + 0.068 QALYs | 0.068 QALYs |

## 74 **4 Results: the incremental cost per QALY**

75

76 The results of the analysis are presented for the following eight scenarios, which reflect the:

- 77 – Two sets of English data used (IBSEN 2008 and Bardsley et al 2012)
- 78 – Two time-horizons (2 and 3 year), and
- 79 – Different assumptions about total QALYs gained over the two- and three-year periods

80 These scenarios help us understand under what circumstances the intervention could be cost-  
81 effective in the English context.

82 Table 14 presents the results of the cost-effectiveness analysis.

### 83 **4.1 Results using cost-utility analysis**

84 Using a two-year time horizon the intervention is not cost-effective at the £20,000 threshold  
85 but in the three-year time horizon it is cost-effective at the £20,000 threshold in most  
86 scenarios. This is illustrated in Table 14. The rows shaded in green indicate the scenarios where  
87 the intervention is cost-effective at £20,000 per QALY. The rows shaded in yellow indicate that  
88 the ICER is between the £20-£30,000 per QALY. The rows in red indicate scenarios where ICERs  
89 are above £30,000 per QALY, and therefore are unlikely to be a cost-effective use of resources  
90 from a clinical perspective.

91

92 **Table 15** (IBSEN 2008) and

93 **Table 16** (Bardsley et al 2012) report changes in healthcare service use in both natural and  
94 monetary units (from baseline to post-intervention) and presents the impact on net costs and  
95 the ICER.

96 The results of the sensitivity analyses are presented in the next section.

97

98 **Table 14 – Cost-effectiveness scenarios using 8 different scenarios**

| ICER for the two-year time horizon |         |                       |         |
|------------------------------------|---------|-----------------------|---------|
| IBSEN (2008)                       |         | Bardsley et al (2012) |         |
| QALY 1                             | £50,334 | QALY 1                | £36,238 |
| QALY 2                             | £33,556 | QALY 2                | £24,158 |

99

| ICER for the three-year time horizon |         |                       |         |
|--------------------------------------|---------|-----------------------|---------|
| IBSEN (2008)                         |         | Bardsley et al (2012) |         |
| QALY 3                               | £22,534 | QALY 3                | £10,427 |
| QALY 4                               | £15,774 | QALY 4                | £7,299  |

100

101

102

103 Table 15 Change in resource use based on IBSEN (2008)

|                                            | Unit costs,<br>2012/13 prices | Intervention<br>impact   | Utilisation                                        |           | Costs    |              |                   |
|--------------------------------------------|-------------------------------|--------------------------|----------------------------------------------------|-----------|----------|--------------|-------------------|
|                                            | PSSRU unit<br>costs           | Counsell et al<br>(2007) | Baseline                                           | New level | Baseline | New<br>level | Change<br>in cost |
| <b>Acute care service use (per person)</b> |                               |                          |                                                    |           |          |              |                   |
| <b>A&amp;E visits</b>                      |                               |                          |                                                    |           |          |              |                   |
| Year 1                                     | £37                           | -4%                      | 0.71                                               | 0.68      | £27      | £25          | £1                |
| Year 2                                     |                               | -35%                     | 0.71                                               | 0.46      | £27      | £17          | £9                |
| Year 3                                     |                               | -28%                     | 0.71                                               | 0.52      | £27      | £19          | £7                |
| <b>Hospital inpatient stay</b>             |                               |                          |                                                    |           |          |              |                   |
| Year 1                                     | £269                          | -12%                     | 9.04                                               | 8.0       | £2,435   | £2,152       | £284              |
| Year 2                                     |                               | -44%                     | 9.04                                               | 5.1       | £2,435   | £1,368       | £1,067            |
| Year 3                                     |                               | -28%                     | 9.04                                               | 6.5       | £2,435   | £1,755       | £680              |
| <b>Community healthcare (per person)</b>   |                               |                          |                                                    |           |          |              |                   |
| <b>GP visits (Primary care)</b>            |                               |                          |                                                    |           |          |              |                   |
| 24 months                                  | £63                           | -1%                      | 8.73                                               | 8.7       | £550     | £546         | £4                |
| Year 3                                     |                               | -11%                     | 4.36                                               | 3.9       | £275     | £245         | £30               |
| <b>Chiropodist visits (Specialty care)</b> |                               |                          |                                                    |           |          |              |                   |
| 24 months                                  | £38                           | 8%                       | 5.84                                               | 6.3       | £222     | £240         | £17               |
| Year 3                                     |                               | -11%                     | 2.92                                               | 2.6       | £111     | £99          | £12               |
| <b>Occupational therapist visits</b>       |                               |                          |                                                    |           |          |              |                   |
| 24 months                                  | £56                           | 269%                     | 3.48                                               | 12.8      | £195     | £719         | £524              |
| Year 3                                     |                               | -11%                     | 1.74                                               | 1.6       | £97      | £87          | £10               |
| <b>Psychiatrist home visit</b>             |                               |                          |                                                    |           |          |              |                   |
| 24 months                                  | £214                          | 488%                     | 0.14                                               | 0.8       | £30      | £177         | £147              |
| Year 3                                     |                               | -11%                     | 0.07                                               | 0.1       | £15      | £13          | £2                |
| <b>Two-year time horizon</b>               |                               |                          | <b>A&amp;E</b>                                     |           | £53      | £43          | £11               |
|                                            |                               |                          | <b>Inpatient</b>                                   |           | £4,871   | £3,519       | £1,351            |
|                                            |                               |                          | <b>Community</b>                                   |           | £997     | £1,682       | £685              |
|                                            |                               |                          | <b>Total healthcare utilisation</b>                |           | £5,921   | £5,244       | £677              |
|                                            |                               |                          | <b>Intervention cost</b>                           |           |          |              | £4,100            |
|                                            |                               |                          | <b>Net costs (healthcare - intervention costs)</b> |           |          |              | £3,422            |
|                                            |                               |                          | <b>ICER, QALY 1 (0.068 QALYs)</b>                  |           |          |              | £50,327           |
|                                            |                               |                          | <b>ICER, QALY 2 (0.102 QALYs)</b>                  |           |          |              | £33,551           |
| <b>Three-year time horizon</b>             |                               |                          | <b>A&amp;E</b>                                     |           | £80      | £62          | £18               |
|                                            |                               |                          | <b>Inpatient</b>                                   |           | £7,306   | £5,275       | £2,031            |
|                                            |                               |                          | <b>Community</b>                                   |           | £1,496   | £2,127       | £631              |
|                                            |                               |                          | <b>Total healthcare utilisation</b>                |           | £8,882   | £7,464       | £1,418            |
|                                            |                               |                          | <b>Intervention cost</b>                           |           |          |              | £4,100            |
|                                            |                               |                          | <b>Net costs (healthcare - intervention costs)</b> |           |          |              | £2,681            |
|                                            |                               |                          | <b>ICER, QALY 3 (0.119 QALYs)</b>                  |           |          |              | £22,530           |
|                                            |                               |                          | <b>ICER, QALY 4 (0.170 QALYs)</b>                  |           |          |              | £15,771           |



Table 16 Change in resource use based on Bardsley et al (2012)

|                                            | Unit costs,<br>2012/13 prices | Intervention<br>impact                             | Utilisation |           | Costs    |              |                   |
|--------------------------------------------|-------------------------------|----------------------------------------------------|-------------|-----------|----------|--------------|-------------------|
|                                            | PSSRU unit costs              | Counsell et al<br>(2007)                           | Baseline    | New level | Baseline | New<br>level | Change<br>in cost |
| <b>Acute care service use (per person)</b> |                               |                                                    |             |           |          |              |                   |
| <b>A&amp;E visits</b>                      |                               |                                                    |             |           |          |              |                   |
| Year 1                                     | £37                           | -4%                                                | 0.65        | 0.62      | £24      | £23          | £1                |
| Year 2                                     |                               | -35%                                               | 0.65        | 0.42      | £24      | £16          | £9                |
| Year 3                                     |                               | -28%                                               | 0.65        | 0.47      | £24      | £17          | £7                |
| <b>Hospital inpatient stay</b>             |                               |                                                    |             |           |          |              |                   |
| Year 1                                     | £269                          | -12%                                               | 15.5        | 13.7      | £4,165   | £3,679       | £485              |
| Year 2                                     |                               | -44%                                               | 15.5        | 8.7       | £4,165   | £2,339       | £1,825            |
| Year 3                                     |                               | -28%                                               | 15.5        | 11.1      | £4,165   | £3,002       | £1,163            |
| <b>Community healthcare (per person)</b>   |                               |                                                    |             |           |          |              |                   |
| <b>Data taken from IBSEN (2008)</b>        |                               |                                                    |             |           |          |              |                   |
| <b>GP visits (Primary care)</b>            |                               |                                                    |             |           |          |              |                   |
| 24 months                                  | £63                           | -1%                                                | 8.73        | 8.7       | £550     | £546         | £4                |
| Year 3                                     |                               | -11%                                               | 4.36        | 3.9       | £275     | £245         | £30               |
| <b>Chiropodist visits (Specialty care)</b> |                               |                                                    |             |           |          |              |                   |
| 24 months                                  | £38                           | 8%                                                 | 5.84        | 6.3       | £222     | £240         | £17               |
| Year 3                                     |                               | -11%                                               | 2.92        | 2.6       | £111     | £99          | £12               |
| <b>Occupational therapist visits</b>       |                               |                                                    |             |           |          |              |                   |
| 24 months                                  | £56                           | 269%                                               | 3.48        | 12.8      | £195     | £719         | £524              |
| Year 3                                     |                               | -11%                                               | 1.74        | 1.6       | £97      | £87          | £10               |
| <b>Data taken from Challis (2004)</b>      |                               |                                                    |             |           |          |              |                   |
| <b>Psychiatrist home visit</b>             |                               |                                                    |             |           |          |              |                   |
| 24 months                                  | £214                          | 488%                                               | 0.14        | 0.8       | £30      | £177         | £147              |
| Year 3                                     |                               | -11%                                               | 0.07        | 0.1       | £15      | £13          | £2                |
| <b>Two-year time horizon</b>               |                               | <b>A&amp;E</b>                                     |             | £49       | £39      | £10          |                   |
|                                            |                               | <b>Inpatient</b>                                   |             | £8,329    | £6,019   | £2,311       |                   |
|                                            |                               | <b>Community</b>                                   |             | £997      | £1,682   | £685         |                   |
|                                            |                               | <b>Total healthcare utilisation</b>                |             | £9,375    | £7,739   | £1,636       |                   |
|                                            |                               | <b>Intervention cost</b>                           |             |           |          | £4,100       |                   |
|                                            |                               | <b>Net costs (healthcare - intervention costs)</b> |             |           |          | £2,464       |                   |
|                                            |                               | <b>ICER, QALY 1 (0.068 QALYs)</b>                  |             |           |          | £36,231      |                   |
|                                            |                               | <b>ICER, QALY 2 (0.102 QALYs)</b>                  |             |           |          | £24,154      |                   |
| <b>Three-year time horizon</b>             |                               | <b>A&amp;E</b>                                     |             | £73       | £56      | £16          |                   |
|                                            |                               | <b>Inpatient</b>                                   |             | £12,494   | £9,020   | £3,474       |                   |
|                                            |                               | <b>Community</b>                                   |             | £1,496    | £2,127   | £631         |                   |
|                                            |                               | <b>Total healthcare utilisation</b>                |             | £14,063   | £11,204  | £2,859       |                   |
|                                            |                               | <b>Intervention cost</b>                           |             |           |          | £4,100       |                   |
|                                            |                               | <b>Net costs (healthcare - intervention costs)</b> |             |           |          | £1,240       |                   |
|                                            |                               | <b>ICER, QALY 3 (0.119 QALYs)</b>                  |             |           |          | £10,423      |                   |
|                                            |                               | <b>ICER, QALY 4 (0.170 QALYs)</b>                  |             |           |          | £7,296       |                   |

1 **4.2 Sensitivity analyses**

2

3 **Rationale for sensitivity analyses**

4 In the methodology section (3) we discussed the uncertainties in our analysis. Performing  
5 threshold sensitivity analysis helps to address uncertainty in the analysis by testing the  
6 robustness of the results when key assumptions are changed. Sensitivity analysis can identify  
7 the parameters that have the greatest influence on the results.<sup>12</sup> Sensitive parameters are  
8 those that lead to large changes in the ICER as a result of small changes to the parameter’s  
9 values. This is measured by exploring when sensitive parameters turn the ICER past the £20,000  
10 and £30,000 per QALY thresholds.

11 **One-way sensitivity analysis: Which parameters have the most influence on the results?**

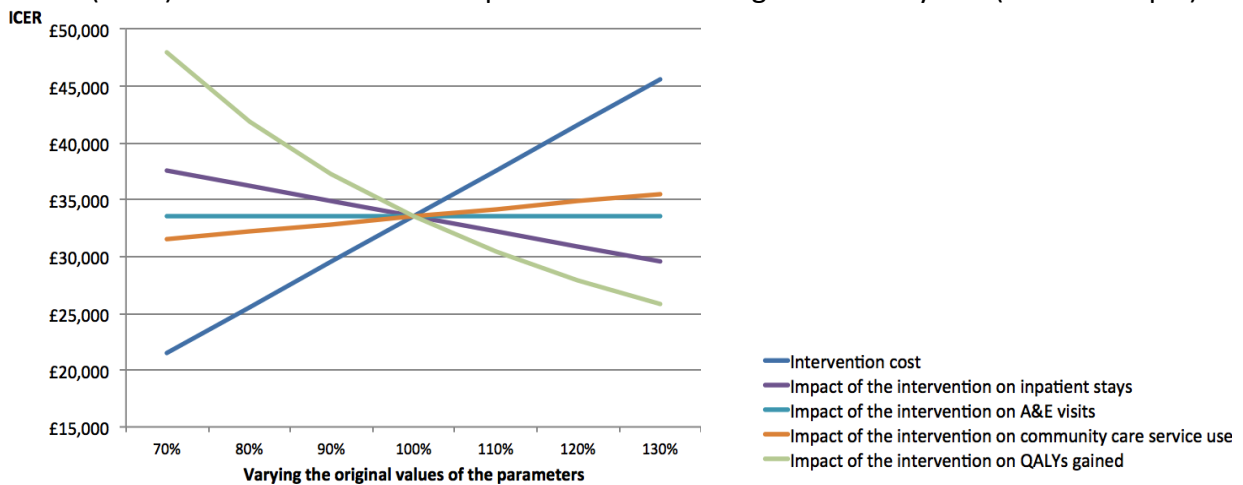
12 The first step is to determine which parameters have more influence on the results than others.  
13 We find this out by varying the values of each parameter, one at a time, between -30% to  
14 +30%, while keeping the original values for all other parameters (the rationale for this range is  
15 that it is large enough to see the significance of each parameter on the results). We illustrate  
16 the results in Figure 5 using one of our eight scenarios; however, these are the same for the  
17 other seven scenarios. Very sensitive parameters include:

- 18 ○ The cost of the intervention
- 19 ○ Intervention’s impact on QALYs gained
- 20 ○ Intervention’s impact on changes in inpatient stays

21 **Figure 5**

22 **Sensitivity of ICER to changes in the parameters’ assumptions in 10% increments**

23 IBSEN (2008) scenario with an assumption of 0.102 QALY gains over 2-years (as an example)



24

<sup>12</sup> One main factor influencing the sensitivity of the results is the difference in unit costs. The cost of an inpatient stay (£305) is significantly higher compared to the cost of an A&E visit (£42) or the costs of community care (£60 for a rehabilitation visit, £41 contact with specialist, £70 GP contact). Therefore, when assumptions about either the baseline level of inpatient stay or the impact of the intervention on the proportional change in the use of inpatient stay varies, the results are more sensitive relative to other parameters.

25 **Three-way sensitivity analysis**

26 ***Time horizon***

27 We only conduct a sensitivity analysis on the three-year time horizon.

28 This is because most of the ICERs were above £30,000 per QALY in the two-year scenario.

29 Therefore, any additional sensitivity analyses using more conservative assumptions will not add  
30 any new knowledge about the intervention’s likely cost-effectiveness.

31 ***Rationale***

32 We conduct a three-way sensitivity analysis only on the most sensitive parameters (as listed  
33 above: intervention costs, impact on QALYs gained and on inpatient stays). A three-way  
34 sensitivity analysis simultaneously changes all three parameters and checks the confidence that  
35 the intervention is likely to be cost-effective. This is measured by conducting sensitivity analysis  
36 from a range of -50% to +50%. These figures were chosen because they were sufficiently large  
37 to detect the points at which the ICER was no longer within the cost-effectiveness range.

38 ***Results, three-year time horizon***

39 Table 17 summarizes the results and whether it was possible to undertake conservative  
40 changes in all three parameters and whether the ICER was still cost-effective at the £20,000 or  
41 £30,000 per QALY.

42 Error! Reference source not found. **and**

43  
44 Figure 7, using a spider graph, illustrates the maximum conservative changes at which the ICER  
45 can remain cost-effective at either the £20,000 or £30,000 per QALY threshold.

46 **Table 17**

47 **Summary of the three-way sensitivity analysis**

| <b>Two-year time horizon</b>                                                                                                                                                 |                                   |                                                                                                                                   |                                                                                                                                  |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|-----------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------|
| We do not conduct three-way sensitivity analysis on the two-year time horizon because most of the ICERs are above £30,000 per QALY and therefore will not add new knowledge. |                                   |                                                                                                                                   |                                                                                                                                  |
| <b>Three-year time horizon</b>                                                                                                                                               |                                   |                                                                                                                                   |                                                                                                                                  |
|                                                                                                                                                                              | <b>ICER using original values</b> | <b>£20,000 /QALY</b><br>Is it possible to keep the ICER below £20,000 when all three parameters take on conservative assumptions? | <b>£30,000/QALY</b><br>Is it possible to keep the ICER below £30,000 when all three parameters take on conservative assumptions? |
| <b>IBSEN (2008)</b>                                                                                                                                                          |                                   |                                                                                                                                   |                                                                                                                                  |
| 0.119 QALYs                                                                                                                                                                  | £22,530                           | No                                                                                                                                | No                                                                                                                               |
| 0.170 QALYs                                                                                                                                                                  | £15,774                           | No                                                                                                                                | Yes                                                                                                                              |
| <b>Bardsley (2012)</b>                                                                                                                                                       |                                   |                                                                                                                                   |                                                                                                                                  |
| 0.119 QALYs                                                                                                                                                                  | £10,423                           | Yes                                                                                                                               | Yes                                                                                                                              |
| 0.170 QALYs                                                                                                                                                                  | £7,296                            | Yes                                                                                                                               | Yes                                                                                                                              |

48

49

50

51 IBSEN (2008)

52 ICER of £20,000

- 53 • When a total of 0.119 QALY gains are assumed, there is no conservative scenario that can  
54 occur in all three parameters to keep the ICER below £20,000. This is because the original  
55 values already result in an ICER of £22,530.
- 56 • When a total of 0.170 QALY gains are assumed, there is no conservative scenario that can  
57 occur in all three parameters to keep the ICER below £20,000. This is because the original  
58 values under the 0.170 QALY assumption is £15,774 and conservative changes can very  
59 quickly move the ICER past £20,000. However, there is a very small threshold of conservative  
60 changes but this occurs in only in two parameters simultaneously.
- 61 ○ The threshold is a maximum 10% increase in the intervention's cost; no changes  
62 in the intervention's impact on QALY gains. A maximum of a 10% reduction in  
63 the intervention's impact on inpatient stays.

64 ICER of £30,000

- 65 • Assuming 0.119 QALY gains, there is no conservative scenario that can occur in all three  
66 parameters to keep the ICER below £30,000. However, there is a very small threshold of  
67 conservative changes, but again, only in two parameters where the ICER remains below  
68 £30,000.
- 69 ○ The maximum threshold is a combination of a 10% increase in the intervention's  
70 cost coupled with a 10% reduction in the intervention's impact on QALYs gained  
71 and no changes in the intervention's impact on inpatient stays.
- 72 • If it is assumed that 0.170 QALYs are gained, there is a conservative scenario that can occur  
73 in all three parameters to keep the ICER below £30,000.
- 74 ○ The maximum threshold is a combination of a 10% increase in the intervention's  
75 cost coupled with a 10% to 30% reduction in QALY gains and 20% to 50%  
76 reduction in the impact of the intervention on inpatient stays.
- 77

78 Bardsley et al (2012)

79 ICER of £20,000

- 80 • When a total of 0.119 QALYs are assumed, there is a small threshold of conservative changes  
81 in all three parameters where the ICER remains below £20,000. This is because the ICER  
82 using the original values is £10,423 and conservative changes can very quickly move the ICER  
83 past £20,000.
- 84 ○ The threshold is a combination of a 10% increase in the intervention's cost; 10%  
85 reduction in the intervention's impact on QALY gains, and a 10% reduction in the  
86 intervention's impact on inpatient stays.

87 • When a total of 0.170 QALYs are assumed, there is a wider threshold of conservative changes  
88 in all three parameters where the ICER remains below £20,000. This is because the ICER  
89 using the original values is £7,296 and so there is slightly more room to accommodate  
90 conservative changes.

91 ○ The threshold is a combination of a 20% to 30% increase (or less) in the  
92 intervention's cost, a 10% reduction in the intervention's impact on QALY gains,  
93 and a 10% to 20% reduction in the intervention's impact on inpatient stays.

94 ICER of £30,000

95 • When it is assumed that there are a total of 0.119 QALYs gained, there is an even wider  
96 threshold of conservative changes where the ICER remains below £30,000.

97 ○ The threshold is a combination of a 20% to 30% increase in the intervention's  
98 cost, 10% to 30% reduction in the intervention's impact on QALY gains, and a  
99 10% to 20% reduction in the intervention's impact on inpatient stays.

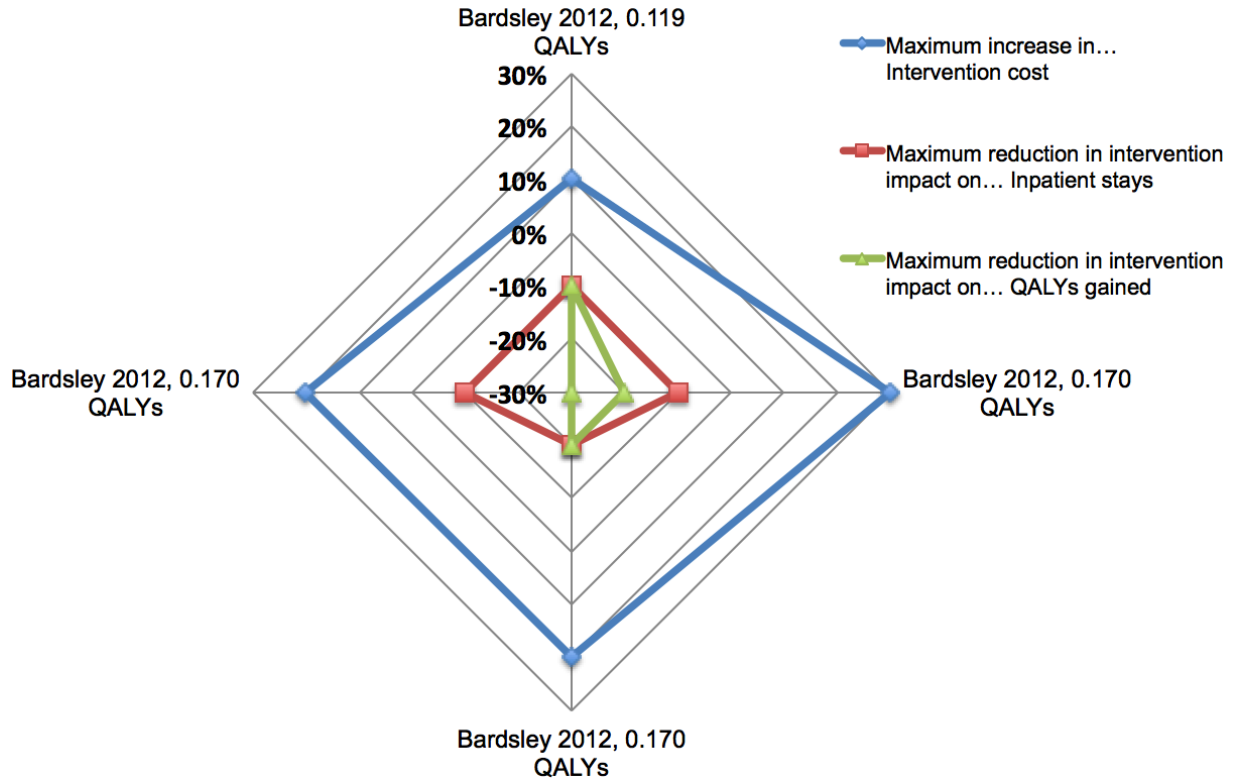
100 • When it is assumed that there are a total of 0.170 QALYs gained, there is still an even wider  
101 threshold of conservative changes where the ICER remains below £30,000.

102 The threshold is a combination of a 30% increase (or less) in the intervention's cost, a 10% to  
103 40% reduction in the intervention's impact on QALY gains, and a 10% to 50% reduction in the  
104 intervention's impact on inpatient stays.

105

106 **Figure 6**

107 **£20,000 per QALY - maximum conservative changes that are possible in all three parameters**



108

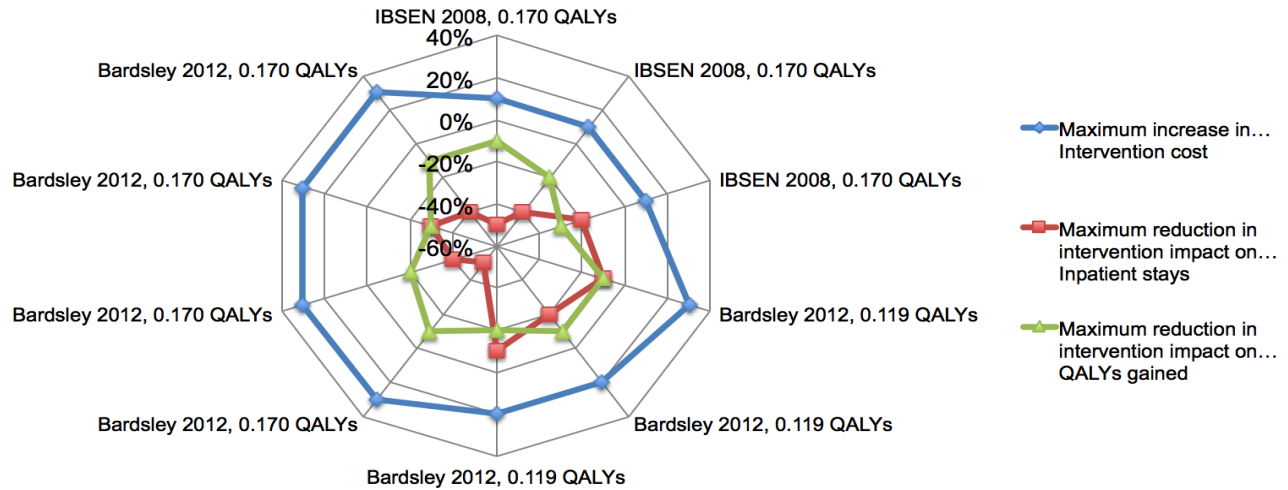
| ICER = £20,000 per QALY    | Maximum increase in... Intervention cost                                                                 | Maximum reduction in intervention impact on... Inpatient stays | Maximum reduction in intervention impact on... QALYs gained |
|----------------------------|----------------------------------------------------------------------------------------------------------|----------------------------------------------------------------|-------------------------------------------------------------|
| IBSEN 2008, 0.119 QALYs    | <i>Not possible, already above £20,000 per QALY</i>                                                      |                                                                |                                                             |
| IBSEN 2008, 0.170 QALYs    | <i>Not possible to undertake conservative assumptions in all three parameters (only two parameters).</i> |                                                                |                                                             |
| Bardsley 2012, 0.119 QALYs | +10%                                                                                                     | -10%                                                           | -10%                                                        |
| Bardsley 2012, 0.170 QALYs | +30%                                                                                                     | -10%                                                           | -20%                                                        |
| Bardsley 2012, 0.170 QALYs | +20%                                                                                                     | -20%                                                           | -20%                                                        |
| Bardsley 2012, 0.170 QALYs | +20%                                                                                                     | -10%                                                           | -30%                                                        |

109

110

111 **Figure 7**

112 **£30,000 per QALY - maximum conservative changes that are possible in all three parameters**



113  
114  
115  
116  
117  
118  
119  
120  
121

| ICER = £30,000 / QALY      | Maximum increase in... Intervention cost | Maximum reduction in intervention impact on... Inpatient stays | Maximum reduction in intervention impact on... QALYs gained |
|----------------------------|------------------------------------------|----------------------------------------------------------------|-------------------------------------------------------------|
| IBSEN 2008, 0.170 QALYs    | 10%                                      | -50%                                                           | -10%                                                        |
| IBSEN 2008, 0.170 QALYs    | 10%                                      | -40%                                                           | -20%                                                        |
| IBSEN 2008, 0.170 QALYs    | 10%                                      | -20%                                                           | -30%                                                        |
| Bardsley 2012, 0.119 QALYs | 30%                                      | -10%                                                           | -10%                                                        |
| Bardsley 2012, 0.119 QALYs | 20%                                      | -20%                                                           | -10%                                                        |
| Bardsley 2012, 0.119 QALYs | 20%                                      | -10%                                                           | -20%                                                        |
| Bardsley 2012, 0.170 QALYs | 30%                                      | -50%                                                           | -10%                                                        |
| Bardsley 2012, 0.170 QALYs | 30%                                      | -40%                                                           | -20%                                                        |
| Bardsley 2012, 0.170 QALYs | 30%                                      | -30%                                                           | -30%                                                        |
| Bardsley 2012, 0.170 QALYs | 30%                                      | -40%                                                           | -10%                                                        |

122  
123  
124

## 5 Additional evidence on outcomes relevant to the cost-utility analysis

125 The results of the cost-utility analysis are based on one recent study but it is worthwhile to  
 126 draw on evidence from the older additional studies identified. These additional studies are  
 127 valuable in that they measured outcomes not captured in the Counsell (2007) study. Therefore,  
 128 this knowledge can enhance our understanding of the potential impact of the intervention and  
 129 the intervention's cost-effectiveness.

130  
 131 The impact of these interventions on the following health and functional outcomes are  
 132 summarised below (**Table 18**). It is important to note that not all of the same outcomes were  
 133 measured, and even then, measurement tools may have been different. The general finding is  
 134 that across a range of outcomes, the impact is to improve or have no significant difference on  
 135 mental health, general health, cognitive function, activities of daily living, function, mortality,  
 136 and some service-level outcomes.

137  
 138 This is based on moderate evidence from two excellent quality non-UK studies: one from  
 139 Canada (Beland 2006, ++/+) and one from the USA (Counsell et al 2007, ++/+), three moderate  
 140 quality studies: two from the US (Boult 2001, +/+ and Toseland 1996 and 1997, +/+) and one  
 141 from Italy (Bernabei 1998, +/+), and one poor quality study from Italy (Landi 1999, -/+) that  
 142 integrating health and social care inputs into the assessment, care planning, and service  
 143 delivery process can improve a range of health-related outcomes for older people with multiple  
 144 long-term conditions who have some degree of limitations in basic or instrumental activities of  
 145 daily living in comparison to individuals receiving potentially fragmented health and social care  
 146 assessment and care planning and service delivery (or usual GP care). It is important to keep in  
 147 mind that samples across studies were not homogeneous (varying levels of restriction in basic  
 148 and instrumental activities of daily living) and reflect different institutional contexts.

149  
 150 **Table 18 – Additional evidence on outcomes**

| Domain   | Mental health                         |         |               |               |
|----------|---------------------------------------|---------|---------------|---------------|
| Impact?  | Measurement tool                      | P-value | Study         | Time horizon  |
| Improved | SF-36 mental health summary component | p=0.01  | Counsell 2007 | 24 months     |
|          | Geriatric Depression Scale            | p<0.05  | Bernabei 1998 | 12 months     |
|          | Geriatric Depression Scale            | p<0.01  | Boult 2001    | 12, 18 months |

151

| Domain?       | General health   |         |               |              |
|---------------|------------------|---------|---------------|--------------|
| Impact?       | Measurement tool | P-value | Study         | Time horizon |
| No difference | SF-20            | p=0.24  | Toseland 1997 | 24 months    |

152

| Domain   | Cognitive function                         |         |               |              |
|----------|--------------------------------------------|---------|---------------|--------------|
| Impact?  | Measurement tool                           | P-value | Study         | Time horizon |
| Improved | Short portable mental status questionnaire | P<0.05  | Bernabei 1998 | 12 months    |

153

| Domain? | Activities of daily living |         |       |              |
|---------|----------------------------|---------|-------|--------------|
| Impact? | Measurement tool           | P-value | Study | Time horizon |



|                |                                               |                |               |                     |
|----------------|-----------------------------------------------|----------------|---------------|---------------------|
| Improved       | Basic activities of daily living              | p<0.001        | Bernabei 1998 | 12 months           |
|                | Instrumental activities of daily living       | p<0.05         | Bernabei 1998 | 12 months           |
| No difference  | Basic activities of daily living              | p=0.61         | Counsell 2007 | 24 months           |
|                | Instrumental activities of daily living       | p=0.97         | Counsell 2007 | 24 months           |
| <b>Domain?</b> | <b>Function</b>                               |                |               |                     |
| <b>Impact?</b> | <b>Measurement tool</b>                       | <b>P-value</b> | <b>Study</b>  | <b>Time horizon</b> |
| Improved       | Sickness Impact Profile: Physical functioning | p<0.05         | Boult 2001    | 6, 12, 18 months    |
|                | Bed disability days                           | p<0.05         | Boult 2001    | 12, 18 months       |
|                | Restricted activity days                      | p<0.05         | Boult 2001    | 12, 18 months       |
| No difference  | Functional independence measures              | p > 0.05       | Toseland 1997 | 24 months           |
| <b>Domain?</b> | <b>Mortality</b>                              |                |               |                     |
| <b>Impact?</b> | <b>Additional information</b>                 | <b>P-value</b> | <b>Study</b>  | <b>Time horizon</b> |
| Improved       | Those reporting no pain on SF-20 subscale     | p=0.051        | Toseland 1997 | 24 months           |
| No difference  | Whole sample                                  | NS             | Counsell 2007 | 24 months           |
|                | Whole sample                                  | NS             | Boult 2001    | 18 months           |
|                | Whole sample                                  | NS             | Bernabei 1998 | 12 months           |

154

|                |                                                                     |                |               |                     |
|----------------|---------------------------------------------------------------------|----------------|---------------|---------------------|
| <b>Domain?</b> | <b>Service-level outcomes</b>                                       |                |               |                     |
| <b>Impact?</b> | <b>Measurement tool</b>                                             | <b>P-value</b> | <b>Study</b>  | <b>Time horizon</b> |
| Improved       | Reduced use of medications                                          | p < 0.05       | Bernabei 1998 | 12 months           |
|                | Satisfaction                                                        | p=0.000        | Toseland 1996 | 8 months            |
|                | Better process of care from health and social care professionals    | p=0.000        | Toseland 1996 | 8 months            |
|                | Better continuity of care from health and social care professionals | p=0.000        | Toseland 1996 | 8 months            |

155

|                |                                                                                  |                |                           |                     |
|----------------|----------------------------------------------------------------------------------|----------------|---------------------------|---------------------|
| <b>Domain?</b> | <b>Carer outcomes</b>                                                            |                |                           |                     |
| <b>Impact?</b> | <b>Measurement tool</b>                                                          | <b>P-value</b> | <b>Study</b>              | <b>Time horizon</b> |
| Improved       | Total caregiving burden (subjective and objective using Montgomery et al., 1985) | Not provided   | Boult 2001,<br>Weuve 2000 | 12 months           |

156

157

158

## 159 6 Discussion

160

161 1. **One limitation of the analysis is that Counsell et al (2007) did not measure individuals' use**  
162 **of community social care services, whether paid or voluntary** (for example, hours of home  
163 care support, use of adult day-care centres, or delivered meals). While we did draw on  
164 limited evidence from additional studies, the impact on social care services was mixed  
165 (Section 2.8). Therefore it is difficult to infer how the intervention might influence social  
166 care service use but we offer some hypotheses below.

167

168 A. Counsell's study found no statistical differences on the intervention's impact on  
169 individuals' functional abilities, as measured by instrumental and basic activities of daily  
170 living at 2 years. However, evidence from additional studies finds either improvements  
171 or no differences in activities of daily living and different measures of functioning.  
172 Therefore we might infer that there is some potential for improvements in this area,  
173 although we cannot be certain.

174 • The implication is that improvements or prevention of decline in functional abilities  
175 reduces or delays the need for increased social care support.

176

177 B. Two intervention components have potential to influence social care service use. These  
178 were the involvement of the community services liaison as a part of the geriatric  
179 multidisciplinary team and the use of protocols in assessing and responding to caregiver  
180 burden. These components could lead to an increase of community care services, or  
181 improve informal carers ability to cope without increasing care provided.

182

183 There is evidence from one older US study with a similar intervention model that, at 12  
184 months follow-up, there was a smaller proportion of carers experiencing increases in  
185 caregiving burden (Intervention = 17% vs. Control = 39%, Risk ratio: 0.43, 95%  
186 confidence interval (0.21-0.92)) and smaller proportion initiating formal, paid home care  
187 (Intervention: 17% vs. Control: 42%,  $p=0.03$ ) (Weuve et al 2000, p.432). This association  
188 was still significant even after adjusting for potential confounders like caregiver travel  
189 time, help from other informal carers, the relationship between carer and the recipient,  
190 and the recipient's restricted activity days (Weuve et al 2000, p.433).

191

192 The type of caregiver support offered in Weuve et al 2000 may be similar to that offered  
193 in Counsell et al (2007): caregivers received counselling and referrals to support groups  
194 and other community care services.

195

196 • The implication from this study suggests there may be reduced private social care costs.  
197 However, local authority and private decisions to initiate additional social care services  
198 are influenced by different budget constraints; therefore it is unclear how this translates  
199 to the English PSS perspective.

200

201 **2. Counsell et al 2007 does not measure impacts on admissions to nursing or care homes,**  
202 **however, additional evidence finds no significant differences.**

203  
204 We drew on moderate quality evidence from the additional studies regarding the impact of the  
205 intervention on admission to nursing or care homes. The finding was no differences between  
206 groups over a range of time horizons (12 to 24 months) (Section 2.8).

207  
208 However, one older US study found that improvements in caregiver outcomes (via counselling  
209 and support) delayed admissions to nursing home placement (Mittelman, Ferris, Shulman, &  
210 Levin, 1996). However findings may have limited generalizability as that study focused on  
211 individuals with dementia and ours did not.

212  
213 Using evidence from one English study (Challis et al 2004), carers in the intervention group had  
214 statistically significant reduction in caregiving burden (*Social Behaviour Assessment Score*,  
215  $p < 0.03$ ) and there was a statistically significant reduction in the number of older people  
216 admitting to nursing homes at 6 months follow-up ( $p = 0.05$ ) but there were no differences in  
217 residential care home admissions. However, these individuals were at risk for admission to  
218 residential care and were considered to have substantial or critical social care needs. It is then  
219 also unclear whether that sample is generalizable to the sample used in our analysis.<sup>13</sup>

- 220  
221
  - The implication of these findings is that it is unlikely that there would be increased  
222 admissions to nursing or residential care.

223  
224 **3. None of the additional studies included specific social care quality of life outcome**  
225 **indicators.**

226  
227 However, given that all the effects on health status and health-related quality of life indicators  
228 were found to be either positive or not significantly different, it might be reasonable to expect  
229 that social-care-related quality of life would not be deteriorated as a consequence of the  
230 intervention.

231  
232 **4. Another limitation is that most studies did not measure the impact on caregivers.**

233  
234 Using evidence from Weuve et al (2000), it is possible that there were improvements in carer  
235 outcomes. Weuve et al (2000) found that the control group's total burden scores (a  
236 combination of objective and subjective measures) increased when care recipients' depressive  
237 symptoms increased, but this was not true for the intervention group ( $p = 0.068$ ) (Weuve et al  
238 2000, p.434). This is interesting considering that there were no changes in total caregiving time  
239 (p.435).

---

<sup>13</sup> This intervention was targeted at improving social care planning through the addition of a health care assessment by a geriatrician or old age psychiatrist. However it is unclear whether, if at all, the intervention delivered any specific or standard service and support for carers.

240 Weuve et al (2000, p.434) also found that the intervention was trending towards a greater  
241 beneficial effect on carers with less experience and those carers who were less closely related  
242 to their care recipients (although this was not statistically significant).

243  
244 Weuve et al (2000, p.434) point to other, older, US studies with similar intervention types  
245 (inpatient and outpatient geriatric evaluation and management) that show that these  
246 interventions were associated with statistically significant improvements in carers wellbeing  
247 (citing (Stuckey & Neundorfer, 1996); (Stull, Kosloski, & Kercher, 1994) or improvements on a  
248 single question on burden and a family strain index (Silliman, McGarvey, Raymond, & Fretwell,  
249 1990) (Silverman, Musa, Martin, Lave, Adams, & Ricci, 1995).

250  
251 • The implications of these studies suggest that there may be improvements to carers  
252 that have not been captured in our analysis. This would improve the intervention’s cost-  
253 effectiveness.

254  
255

## 256 **7 Recommendations**

257

258 1. While social care economic evaluation does not have an established outcome measure nor  
259 a threshold on which to determine whether interventions are cost-effective, the GDG  
260 concluded that the intervention is likely to be cost-effective at the £20,000 to £30,000 per  
261 QALY threshold based on the results of the sensitivity analysis and using evidence of  
262 improved outcomes identified in the cost-consequence analysis based on findings from  
263 additional studies. These studies found improvements or no differences in mental health,  
264 general health, activities of daily living, physical function, cognitive function, mortality, and  
265 carer outcomes.

266 More specifically, whether or not the intervention is cost-effective depends to a large  
267 extent on the length of period considered, and in particular on whether the intervention  
268 would lead to improvements in quality of life beyond the period of the intervention.  
269 Whether or not this is realistic will depend on whether some residual gain could be  
270 expected post-intervention due to improvements in the design of the care package  
271 associated with the improved care management arrangements.

272

273 2. Further research in England should be sure to:

274

- 275 • For this particular intervention, measure the changes in the use of health & social care  
276 services for both individuals and their carers and measure private costs to carers, in terms  
277 of time spent caring, and the impact on carers’ quality of life.
- 278 • For this particular intervention, measure outcomes that are meaningful to the individual.
  - 279 ○ Members of the guideline committee, in particular, comments from the service  
280 users and carers indicate that social isolation, social activities, and “living” were  
281 important outcomes.

- 282 • For this particular intervention, ensure a long enough follow-up period, covering some  
283 period of time beyond the intervention.
- 284 ○ This will ensure that lagged effects of the intervention are captured, for example,  
285 how this influences carer outcomes and caregiving decisions and individuals'  
286 admissions to nursing or care homes.
- 287 • Conduct statistical analyses to understand:
- 288 ○ Which types of carers are most likely to benefit from the intervention (experienced  
289 or inexperienced, close or distant relationships with care recipients, age of carer,  
290 mental health status of carer, etc.).

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## 9 Appendix: Statistical properties of the mapping function (SF-36 to EQ-5D).

The mapping function was developed using twelve studies covering a range of health conditions including asthma, chest pain, healthy older women, chronic obstructive pulmonary disease, menopausal women, irritable bowel syndrome, trauma, lower back pain, leg reconstruction, leg ulcers, osteoarthritis, and varicose veins (Ara & Brazier, 2008, p. 1132).

The models were developed using ordinary least squares regression models using patient level data. The authors checked the model for goodness of fit using standard techniques: variance explained, the magnitude of errors in predicted values, and the proportion of values within the minimal important difference of the EQ-5D (Ara & Brazier, 2008, p. 1131). The authors also check predictive ability using other datasets.

The authors report that (Ara & Brazier, 2008, p. 1131):

- the model explained more than 56% of the variance in EQ-5D scores and
- the mean predicted score was correct within two decimal places
- the absolute error for individual predicted values was 0.13
- mean errors (mean absolute errors) for:
  - o within-sample subgroup mean EQ-5D scores ranged from 0.021 to 0.077 (0.045 to 0.083)
  - o out-of-sample published data sets ranged from 0.048 to 0.099 (0.064 to 0.010)

The formula for mapping the eight dimensions of the SF-36 to the EQ-5D:

$$\text{EQ-5D} = 0.03256 + 0.0037 \times \text{Physical Function} + 0.0011 \times \text{Social Function} - 0.00024 \times \text{Role Physical} + 0.00024 \times \text{Role Emotional} + 0.00256 \times \text{Mental Health} - 0.00063 \times \text{Vitality} + 0.00286 \times \text{Bodily Pain} + 0.00052 \times \text{General Health}$$

## 10 Appendix: Details of the full cost approach used to estimate the unit cost of a full-time equivalent health or social care professional involved in the intervention

Care professionals in **bold** are as described in Counsell et al (2007, 2009) while care professionals in brackets ( ) are our assumptions about English-equivalent care professionals.

| FTE cost per year, 2012/13 prices                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | Case managers                                 |                                    | Physiotherapist (NHS community physiotherapist) | Pharmacist (Community pharmacist) | Community organizer (Social worker assistant) | Geriatrician (Medical consultant) | <b>**Mental health social worker</b> (Approved mental health social worker) |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------|------------------------------------|-------------------------------------------------|-----------------------------------|-----------------------------------------------|-----------------------------------|-----------------------------------------------------------------------------|
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | Nurse specialist (specialist community nurse) | Social worker (Lead social worker) |                                                 |                                   |                                               |                                   |                                                                             |
| Wages                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | £31,943                                       | £39,171                            | £23,474                                         | £38,610                           | £21,851                                       | £87,060                           | £38,829                                                                     |
| Oncost, (employers' national insurance and pension contribution on behalf of employees)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | £7,818                                        | £12,178                            | £5,464                                          | £9,671                            | £6,324                                        | £23,141                           | £10,662                                                                     |
| Qualifications (related to training)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | £10,514                                       | £25,626                            | £5,587                                          | £8,858                            | Not reported                                  | £72,197                           | £20,744                                                                     |
| Overheads direct                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | £7,677                                        | £14,891                            | £5,588                                          | £9,323                            | £8,171                                        | £21,279                           | £13,482                                                                     |
| Overheads indirect                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         | £16,688                                       | £8,216                             | £12,125                                         | £20,263                           | £4,508                                        | £46,251                           | £7,439                                                                      |
| Capital overheads                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | £3,687                                        | £2,552                             | £4,338                                          | £3,937                            | £2,452                                        | £4,891                            | £2,011                                                                      |
| <b>Total annual cost</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | £78,327                                       | £102,634                           | £56,576                                         | £90,662                           | £43,306                                       | £254,819                          | £93,167 x 0.5% HSCIC pay inflation rate = £93,629                           |
| <b>Source:</b><br>PSSRU unit cost report                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   | 2014, p.190                                   | 2014, p.205                        | 2014, p.179                                     | 2014, p.184                       | 2014, p.208                                   | 2014, p.257                       | Unit cost (2010, p.175)<br>Inflation (2014, p.263)                          |
| <b>Notes</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |                                               |                                    |                                                 |                                   |                                               |                                   |                                                                             |
| ** <u>Mental health social worker</u> : Unit costs for the mental health social worker were only available from the 2010 edition of the PSSRU unit costs (p.175). The HSCIC pay inflation rate was applied at 0.5%, using 2009/10 as the index year, to inflate to 2012/13 prices (PSSRU unit cost report, 2014, p.263). An approved mental health social worker is defined as someone "with responsibility for assessing someone's needs, care and treatment under the Mental Health Act 1983 (MHA). The ASWs plays a key role in deciding whether someone with mental health problems can be cared for in the community, or whether they should be admitted to hospital." (PSSRU unit cost 2010, p.175). |                                               |                                    |                                                 |                                   |                                               |                                   |                                                                             |

| <b>FTE cost per year, 2012/13 prices</b> | <b>Administrative assistant</b><br>(Administrative & clerical staff, GP office) | <b>Practice manager</b><br>(Practice manager) |
|------------------------------------------|---------------------------------------------------------------------------------|-----------------------------------------------|
| Wages & oncosts                          | £27,026*                                                                        | £57,260**                                     |
| Practice expenses ***                    |                                                                                 |                                               |
| Direct care staff                        | <i>Excluded</i>                                                                 | <i>Excluded</i>                               |
| Office and general business              | £9,970                                                                          | £9,970                                        |
| Premises                                 | £14,005                                                                         | £14,005                                       |
| Other                                    | £16,616                                                                         | £16,616                                       |
| Car and travel                           | <i>Excluded</i>                                                                 | <i>Excluded</i>                               |
| Capital costs                            | £13,217                                                                         | £9,970                                        |
| <b>Total annual cost</b>                 | <b>£80,834</b>                                                                  | <b>£111,068</b>                               |
| <b>Source:</b> PSSRU unit cost report    | 2014, p.194                                                                     | 2014, p.194 and p.277                         |

#### Notes

\*Administrative assistant wages and oncosts were calculated using GP practice costs of administrative and clerical staff (PSSRU unit costs 2014, p.194). The PSSRU unit cost reports that a GP practice uses 1.3FTE administrative and clerical staff, costing £35,134 per year, which includes salary and oncosts. As we needed information on 1FTE, we divided £35,134 by 1.3 to obtain estimates for our purpose. Using this information, 1FTE is £27,026 per year.

\*\*Practice manager wages and oncosts could not be identified for GP practices. We assumed practice manager costs using estimates from a transition service for children transferring into adult services. We estimated the FTE cost per year to be £57,260 using the information provided. Information provided indicated that 0.05FTE practice manager cost £2,863 (PSSRU unit costs, 2014, p.277).

\*\*\*Practice expenses were used to estimate overheads and capital costs associated with the administrative assistant and practice manager. These costs are taken from an office-based GP (PSSRU unit costs, 2014, p.194). We excluded the costs of direct care staff and car & travel as these related to the GP. However we assumed that applicable costs included: office and general business, premises, 'other', and capital costs.

## 11 Appendix: Details on the full cost approach used to estimate unit costs of healthcare utilisation

| 2012/13 prices<br>Cost per contact                                                                                                                             | Healthcare resource                                | Face-to-face<br>(Cost per hour)                                                                                                                                                                                                                  | Average intensity<br>(Face-to-face contact) | Indirect cost<br>per hour | Ratio of indirect to<br>face-to-face activity |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------|---------------------------|-----------------------------------------------|
| £269                                                                                                                                                           | Average cost per inpatient<br>bed day              | We did not estimate the full cost approach due to lack of information. These are based on NHS reference costs, which are charges data.                                                                                                           |                                             |                           |                                               |
| £37                                                                                                                                                            | Average A&E cost                                   |                                                                                                                                                                                                                                                  |                                             |                           |                                               |
| £38                                                                                                                                                            | Chiropodist visit                                  | PSSRU unit costs (Curtis 2010, p.156). No information provided on direct and indirect costs. Estimates are based on the NHS reference cost for a mean average cost per contact (but no information is given for the mean duration of a contact). |                                             |                           |                                               |
| £214                                                                                                                                                           | Psychiatrist home visit<br>(Clinical psychologist) | £138                                                                                                                                                                                                                                             | 1 hour                                      | £61                       | 1.25:1                                        |
|                                                                                                                                                                |                                                    | PSSRU unit costs (Curtis, 2014, p.183)                                                                                                                                                                                                           |                                             |                           |                                               |
| Calculation: $£214 = (£138 * 1 \text{ hour}) + (£61 * (1.25 * 1 \text{ hour}))$                                                                                |                                                    |                                                                                                                                                                                                                                                  |                                             |                           |                                               |
| Comments and source of information used in calculations: PSSRU unit costs (2014, p.183)                                                                        |                                                    |                                                                                                                                                                                                                                                  |                                             |                           |                                               |
| <u>Face to face cost per hour:</u> Unit cost per hour of face-to-face contact                                                                                  |                                                    |                                                                                                                                                                                                                                                  |                                             |                           |                                               |
| <u>Average intensity of face-to-face contact:</u> No information was available on the average duration of a psychiatrist home visit. Assumed to be 60 minutes. |                                                    |                                                                                                                                                                                                                                                  |                                             |                           |                                               |
| <u>Indirect cost per hour:</u> No information provided on the unit cost of indirect activities, assumed hourly wage based on annual salary                     |                                                    |                                                                                                                                                                                                                                                  |                                             |                           |                                               |
| <u>Ratio of indirect to face-to-face activity:</u> Total ratio of face-to-face activity with all other activity                                                |                                                    |                                                                                                                                                                                                                                                  |                                             |                           |                                               |

| 2012/13 prices<br>Cost per contact                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      | Healthcare resource            | Face-to-face<br>(Cost per hour)                                                                                                | Average intensity<br>(Face-to-face contact) | Indirect cost<br>per hour | Ratio of indirect to<br>face-to-face activity |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------|--------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------|---------------------------|-----------------------------------------------|
| <b>£63</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | <b>Primary care (GP visit)</b> | PSSRU unit costs (Curtis 2014, p.195)<br>Estimated as an average of GP home & clinic visits (see below). £63 = (£66 + £60) / 2 |                                             |                           |                                               |
| £66                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | <b>Home visit</b>              | £234                                                                                                                           | 11.4 / 60 minutes                           | £117                      | 0.99:1                                        |
| Calculation: £66 = (£234 * (11.4/60 minutes)) + (£117 * (0.99 * (11.4/60 minutes)))                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |                                |                                                                                                                                |                                             |                           |                                               |
| £60                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | <b>Surgery visit</b>           | £234                                                                                                                           | 11.7 / 60 minutes                           | £117                      | 0.61:1                                        |
| Calculation: £60 = (£234 * (11.7/60 minutes)) + (£117 * (0.61 * (11.7/60 minutes)))                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |                                |                                                                                                                                |                                             |                           |                                               |
| <p><u>Face to face cost per hour:</u> Per hour of patient contact, excludes travel time (PSSRU 2014, p.195)</p> <p><u>Average intensity of face-to-face contact:</u> Average duration of home visit estimated at 11.4 minutes. Average duration of a surgery visit estimated at 11.7 minutes (PSSRU unit costs, 2014, p.194).</p> <p><u>Indirect cost per hour:</u> No unit cost is provided for indirect contact per hour. We assume unit cost is 1/2 of face-to-face cost.</p> <p><u>Ratio of indirect to face-to-face activity:</u></p> <ul style="list-style-type: none"> <li>- <u>Ratio of indirect time related to home visit</u> is not available in the 2014 edition of PSSRU unit costs (p.194). However, estimates are available from 2013 edition (p.190). Which is estimated at 1:0.99 (includes home and clinic visits and travel time).</li> <li>- <u>Ratio of indirect time related to surgery visit</u> (PSSRU, 2014, p.194)</li> </ul> |                                |                                                                                                                                |                                             |                           |                                               |

| Healthcare resource                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | 2012/13 prices<br>Cost per contact | Face-to-face<br>(Cost per hour)                                                                                                 | Average intensity<br>(Face-to-face contact) | Indirect cost<br>per hour | Ratio of indirect to<br>face-to-face activity |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------|---------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------|---------------------------|-----------------------------------------------|
| <b>Occupational Therapist Contact</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          | <b>£56</b>                         | Estimated as an average of Local Authority and NHS provided (home and clinic)<br>(See below) $£56 = (£82 + £63.70 + 22.30) / 3$ |                                             |                           |                                               |
| <b>Local authority provided at home</b><br>(cost per contact)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | <b>£82</b>                         | £82.40                                                                                                                          | (40 / 60 minutes)                           | £42.20                    | 0.96:1.0                                      |
| <p><u>Calculation:</u> <math>£82 = (£82.40 * (40/60 \text{ minutes})) + (£42.20 * (0.96 * (40/60 \text{ minutes})))</math></p> <p><u>Face to face cost per hour:</u> No information was provided in the most recent (2014) edition of the PSSRU unit costs. The earliest edition with information came from the PSSRU unit costs from 2010 (p.177).</p> <p>Unit costs from 2009/10 was £82 per hour of face-to-face contact, and prices inflated to 2012/13 using the PSS pay inflator for adult services, all sectors (PSSRU unit costs, 2014, p.265). Inflation estimated at 0.5%, resulting in 2012/13 prices of £82.40 per hour of face-to-face contact.</p> <p><u>Average intensity of face-to-face contact:</u> Estimated at 40 minutes (PSSRU unit costs, 2010, p.177)</p> <p><u>Indirect cost per hour:</u> No information provided for unit cost of indirect time associated with face-to-face contact. We assume a general unit cost per hour derived from annual salary (£42/hour using 2009/10 prices, which includes the full cost approach and cost of training) (PSSRU unit costs, 2010, p.177). 2009/10 prices are inflated to 2012/13 using the PSS pay inflator for adult services, all sectors (PSSRU unit costs, 2014, p.265). Inflation estimated at 0.5%, resulting in 2012/13 prices of £42.20 per hour.</p> <p><u>Ratio of indirect to face-to-face activity:</u> (PSSRU unit costs, 2010, p. 177)</p> |                                    |                                                                                                                                 |                                             |                           |                                               |
| <b>NHS provided at home</b><br>(Cost per contact)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | <b>£63.70</b>                      | £44.40                                                                                                                          | 60 minutes                                  | £26.40                    | 0.73:1.0                                      |
| <p><u>Calculation:</u> <math>£63.7 = (£44.40 * (60/60 \text{ minutes})) + (£26.40 * (0.73 * (60/60 \text{ minutes})))</math></p> <p><u>Face to face cost per hour:</u> No information was provided in the most recent (2014) edition of the PSSRU unit costs. The earliest edition with information came from the PSSRU unit costs from 2010 (p.152).</p> <p>Unit cost of per hour of client contact (including cost of qualifications), NHS provided, estimated at £42 per hour at 2009/10 prices (PSSRU unit costs, 2010, p.152). These were inflated to 2012/13 using the HSCIC pay index (PSSRU unit costs, 2014, p.263). Inflation estimated at 5.7%, resulting in 2012/13 prices of £44.40 per hour of face-to-face contact.</p> <p><u>Average intensity of face-to-face contact:</u> Estimated at 60 minutes (PSSRU unit costs, 2010, p.152)</p> <p><u>Indirect cost per hour:</u> No information provided for unit cost of indirect time associated with face-to-face contact. We assume a general unit</p>                                                                                                                                                                                                                                                                                                                                                                                                            |                                    |                                                                                                                                 |                                             |                           |                                               |

cost per hour derived from annual salary (£25/hour using 2009/10 prices, which includes the full cost approach and cost of training) (PSSRU unit costs, 2010, p.152). 2009/10 prices are inflated to 2012/13 using the HSCIC pay index (PSSRU unit costs, 2014, p.263). Inflation estimated at 5.7%, resulting in 2012/13 prices of £26.40 per hour.

Ratio of indirect to face-to-face activity: (PSSRU unit costs, 2010, p.152).

|                                                     |               |        |                   |        |          |
|-----------------------------------------------------|---------------|--------|-------------------|--------|----------|
| <b>NHS provided in clinic</b><br>(Cost per contact) | <b>£22.30</b> | £35.90 | (30 / 60 minutes) | £26.40 | 0.33:1.0 |
|-----------------------------------------------------|---------------|--------|-------------------|--------|----------|

Calculation: £22.3 = (£35.90 \* (30/60 minutes)) + (£26.40 \* (0.33 \* (30/60 minutes)))

Face to face cost per hour: No information was provided in the most recent (2014) edition of the PSSRU unit costs. The earliest edition with information came from the PSSRU unit costs from 2010 (p.152).

Unit cost of per hour of client contact (including cost of qualifications), NHS provided, estimated at £34 per hour at 2009/10 prices (PSSRU unit costs, 2010, p.152). These were inflated to 2012/13 using the HSCIC pay index (PSSRU unit costs, 2014, p.263). Inflation estimated at 5.7%, resulting in 2012/13 prices of £35.90 per hour of face-to-face contact.

Average intensity of face-to-face contact: Estimated at 30 minutes (PSSRU unit costs, 2010, p.152)

Indirect cost per hour: No information provided for unit cost of indirect time associated with face-to-face contact. We assume a general unit cost per hour derived from annual salary (£25/hour using 2009/10 prices, which includes the full cost approach and cost of training) (PSSRU unit costs, 2010, p.152). 2009/10 prices are inflated to 2012/13 using the HSCIC pay index (PSSRU unit costs, 2014, p.263). Inflation estimated at 5.7%, resulting in 2012/13 prices of £26.40 per hour.

Ratio of indirect to face-to-face activity: (PSSRU unit costs, 2010, p.152).



## 12 Appendix – Comparability of English samples to Counsell et al (2007)

| Study, Sample size                                                                                          | Age, Sex                                                         | Hospital Admission Rates                                                                                                        | Measures of Functional Dependency, ADL + IADL, scores                                                                                                                                                                                                           | Mean chronic conditions | Self-rated health                                                                   | Living alone & informal care                                                                                                                                                                                                                | Depression                                                                                                                                                                                                                 | Cognitive impairments                                          |
|-------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|-------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------|
| IBSEN 2008<br>N=316                                                                                         | Mean Age = 80 years<br><br>Minimum age = 65<br><br>Female= 67%   | (3 months prior)<br>0.18 per person                                                                                             | Barthel index (1-3) scale<br>6-item ADL<br><br>ADL Bathing, feeding, toileting, dressing, grooming, transferring – Matching Counsell 6/6 ADLs<br><br>ADL score= 8.8<br><br>IADL = not enough comparability to Counsell et al (2007) for scores to be meaningful | Not measured            | How is your health?<br>1= very good<br>5 = very bad<br><br>Mean score: 3.1          | Living alone = 51%<br><br>Informal carer = 54%                                                                                                                                                                                              | Have you been recently feeling unhappy and depressed?<br>Excludes “don’t know & not applicable”<br>1 = not at all<br>2 = no more than usual<br>3 = rather more than usual<br>4 = much more than usual<br><br>Mean score: 2 | 15% diagnosed<br><br>30% with evidence of cognitive impairment |
| Bardsley et al 2012<br><br>N=2,118 with high home care service use                                          | Mean age = 81.5 years<br>Minimum age = 75<br><br>Female= 61%     | 12 months, 0.91 per person                                                                                                      | Not available                                                                                                                                                                                                                                                   |                         |                                                                                     |                                                                                                                                                                                                                                             |                                                                                                                                                                                                                            |                                                                |
| Counsell et al 2007<br><br>*N=226<br>I=114<br>C=112<br><br>*Subgroup with high level of hospital admissions | Mean Age =72 years<br><br>Minimum age = 65<br><br>Female= 62-67% | (6 months prior)<br>I=0.8, C=0.6 admissions per person<br><br>12 months post-intervention<br>I=0.7, C=0.7 admissions per person | Assets & Health Dynamics of the Oldest-Old (AHEAD)<br>6-item ADL, 7-item ADL, (0-3 scale)<br><br>ADL score, I = 2.6, C= 1.9<br>IADL score, I = 3.8, C= 3.5<br><br>% with 1+ ADL restrictions, (49-46%)<br>% with 1+ IADL restrictions, (30-23%)                 | 3.5 to 3.7 (SD = 1.5)   | Overall health status fair or poor<br><br>Mean = 80% (standard deviation not known) | <u>Information is not available for the subgroup, the information below applies to the whole sample of both individuals with relatively low and high use hospital services</u><br><br>Living alone = 44%<br><br>Carer helping at home = 25% | Depressed/ sad = 26%<br><br>Patient health questionnaire-9<br>Depression case = 11% (Score 10+ = 11%)                                                                                                                      | Dementia (MMSE 5+) = 2%                                        |